Montana FFY 2005-2010 State Performance Plan

Division of Special Education



Revised January 2007

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^{*} This denotes that this is a new performance indicator for which baseline data will need to be collected.

Acronyms

| ADC | Annual Data Collection | | |
|---------|---|--|--|
| AMO | Annual Measurable Objectives | | |
| APR | Annual Performance Report | | |
| ARM | Administrative Rule of Montana | | |
| AYP | Adequate Yearly Progress | | |
| CCD | Common Core of Data | | |
| CRT | Criterion-Referenced Test | | |
| CSPD | Comprehensive System of Personnel Development | | |
| CST | Child Study Team | | |
| EAP | Early Assistance Program | | |
| ESEA | Elementary and Secondary Education Act | | |
| FAPE | Free Appropriate Public Education | | |
| FFY | Federal Fiscal Year | | |
| GED | General Education Development Test | | |
| GSEG | General Supervision Enhancement Grant | | |
| IDEA | Individuals with Disabilities Education Act | | |
| IEP | Individualized Education Plan | | |
| IHE | Institutions of Higher Education | | |
| IHO | Independent Hearing Officer | | |
| LEA | Local Education Agency | | |
| LRE | Least Restrictive Environment | | |
| MAIDPG | Montana American Indian Dropout Prevention Grant | | |
| MBI | Montana Behavioral Initiative | | |
| MCA | Montana Code Annotated | | |
| MPRRC | Mountain Plains Regional Resource Center | | |
| NCCRESt | National Center for Culturally Responsive Educational Systems | | |
| NCES | National Center for Education Statistics | | |
| NCLB | No Child Left Behind | | |
| NCSEAM | National Center Special Education Accountability Monitoring | | |
| NECTAC | National Early Childhood Technical Assistance Center | | |
| NGA | National Governors' Association | | |
| OPI | Office of Public Instruction | | |
| OSEP | Office of Special Education Programs | | |
| PLUK | Parents, Let's Unite for Kids | | |
| PTI | Parent Training Information | | |
| RFP | Request for Proposals | | |
| SERIMS | Special Education Records and Information Management System | | |
| SIS | Student Information System | | |
| SPP | State Performance Plan | | |
| SWD | Students with Disabilities | | |
| TA | Technical Assistance | | |
| USC | United States Code | | |

Montana State Special Education Advisory Panel

On November 17 and 18, 2005, the Special Education Advisory Panel met to provide public input to the Montana Office of Public Instruction on its State Performance Plan. The meeting of the Panel was facilitated by John Copenhaver of the Mountain Plains Regional Resource Center and Robert Runkel, State Director of Special Education. Each of the performance indicators was reviewed. This review included a review and discussion of baseline data, improvement activities, timelines and resources and the development of rigorous performance targets. The Panel took action on each of the performance indicators and its corresponding targets. Each of the targets contained in the State Performance Plan have been unanimously approved by the Panel.

We the undersigned members of the State Special Education Advisory Panel agree and endorse the Montana State Performance Plan for 2005-2010.

| Sylun Storthrop Chairperson | WyAnn Northrop |
|-----------------------------|------------------|
| Coral Bue | Coral Beck |
| Saret S. Jansen | Janet S. Jansen |
| (Jan) | Dave Mahon |
| Convara + Roe | Barbara Rolf |
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| Total Feate | Robert Peake |
| Q XX | Diana Colgrove |
| Cody & imott | Cody Sinnott |
| Dick Stonaker | Dick Slonaker |
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| Date 11/18/2005 | |

Part B State Performance Plan (SPP) for 2005-2010

Introduction

The Part B State Performance Plan of the Individuals with Disabilities Education Act (IDEA) describes how Montana will work to continually improve the implementation of special education and related services to children with disabilities. Each state must have in place a performance plan that evaluates the state's efforts to implement the requirements and purposes of Part B and describe how the state will improve such implementation. This plan is called the Part B State Performance Plan (SPP). The SPP is submitted for approval to the United States Secretary of Education consistent with requirements in 20 U.S.C. 1416 (b).

The SPP is the foundation of the state's special education accountability system. Performance indicators established by the United States Secretary of Education quantify and prioritize outcome indicators for special education. Each of the 20 indicators has established performance targets for each of the next six years. In accordance with 20 U.S.C. 1416(b)(C)(ii) the state shall report annually to the public on the performance of each local educational agency located in the state on the targets in the state's performance plan. The state shall report annually to the United States Secretary of Education on the performance of the state under the state's performance plan.

Overview of the State Performance Plan Development

The Office of Public Instruction (OPI) began its work on the development of the State Performance Plan in September 2005 by collecting the required data for each of the performance indicators and establishing a timeline for data analysis, plan development and the involvement of its stakeholders.

In preparing its Performance Plan, the Office of Public Instruction conducted a self-assessment which incorporated an analysis of the state's performance on each of the 20 performance indicators. In those cases in which an indicator was identified as a new indicator by the Office of Special Education Programs (OSEP), the OPI held discussions, reviewed information provided from technical assistance centers, and participated in teleconference calls with the Mountain Plains Regional Resource Center (MPRRC) and the OSEP to plan strategies and procedures for future data collection and analysis. Baseline data and targets for the new indicators (indicated by a *) will be reported as a part of the state's Annual Performance Report (APR) in February 2007.

Data from school year 2004-2005 (state fiscal year 2005) was used as baseline data for each of the performance indicators with the exception of dropout and graduation. Data from the 2003-2004 school year was used for the dropout and graduation data because verification for the 2004-2005 annual data collection was not completed at the time of this plan's submission.

The Montana Office of Public Instruction's, Division of Special Education staff analyzed data collected from child count and the monitoring and complaints tracking systems and worked cross divisionally with other OPI personnel to prepare a draft of the State Performance Plan (SPP) for review and input from the State Special Education Advisory Panel and members of the state council for Montana's Comprehensive System of Personnel Development (CSPD). The State Special Education Advisory Panel and state CSPD council are composed of a broad representation of stakeholders: parents of children with disabilities, individuals with disabilities, individuals representing regular and special education teachers and related services personnel, institutions of higher education, school administrators, agencies and businesses serving individuals with disabilities and juvenile corrections. In November 2005, John Copenhaver, Director of the Mountain Plains Regional Resource Center (MPRRC), facilitated a meeting with the State Special Education Advisory Panel for the purposes of discussing the plan draft and to determine appropriate and

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rigorous targets for each of the performance indicators. The state council for the Comprehensive System of Personnel Development (CSPD) also met in November to review the plan draft and to provide input on improvement strategies. Revisions to the SPP draft were made following receipt of input from the panel and state CSPD Council. This document reflects recommendations and revisions suggested by its stakeholders. In its November 18, 2005, meeting, the State Special Education Advisory Panel endorsed the State Performance Plan and each of its targets for the 20 performance indicators. Subsequent to the November 18, 2005, Advisory Panel meeting, the OPI consulted with OSEP on the interpretation of performance indicator #3. Performance targets for #3A were revised following the discussion with OSEP and with the support of the members of the Special Education Advisory Panel.

Measurable Performance Indicators are grouped under each of the three monitoring priority areas as follows:

- I Free Appropriate Public Education (FAPE) in the Least Restrictive Environment (LRE)
- II Disproportionality
- III Effective General Supervision Part B

Through stakeholder involvement, Montana has set rigorous and statistically sound standards for its targets under each performance indicator. To ensure statistically sound data, a minimum number (N) and/or confidence interval was applied where appropriate. The necessity of applying a statistical analysis and a minimum N to certain targets was due to exceptionally small sample sizes. A minimum number large enough to provide both valid and reliable target determinations was set for certain target indicators. The use of the confidence intervals is intended to improve the validity and reliability of target determinations by reducing the risk of falsely identifying the state as having failed to meet its target, based on measurement/sampling error. False negative target determinations can wrongly focus limited resources and undercut public support for accountability.

Montana is considered a frontier state with an exceptionally low-density population. Total public school enrollment is under 150,000 students with a special education Child Count of fewer than 20,000 students. Fifty six percent of our schools have fewer than 100 students enrolled. Eighty-four percent of Montana's districts are eligible under the Small, Rural School Achievement Program (SRSA). As a result of small sample sizes, confidence intervals with a minimum N large enough to provide both valid and reliable target determinations were set for the purpose of ensuring statistically sound determinations.

A copy of this State Performance Plan is available to the general public on the Office of Public Instruction's Web site at www.opi.mt.gov/speced. In addition, an electronic announcement was sent to LEA administrators, directors of special education and the parent information and training center, Parents, Let's Unite for Kids (PLUK), which provided basic information on the State Performance Plan, as well as a link to the document on the OPI's Web site. Hard copies of the plan were sent to directors of special education and a news release was sent to newspapers statewide, providing basic information on the plan, as well as where the general public could view the plan.

The OPI will submit an Annual Performance Report (APR) to OSEP in accord with designated timelines. The Annual Performance Report will include information on the progress the OPI is making toward its performance targets, as well as information on LEAs' performance relative to the state's performance indicators. A copy of the APR will be made available to the public on the OPI Web site.

Monitoring Priority: FAPE in the LRE

<u>Indicator 1</u>: Percent of youth with IEPs graduating from high school with a regular diploma compared to percent of all youth in the state graduating with a regular diploma.

[20 U.S.C. 1416 (a)(3)(A)]

Overview of Issue/Description of System or Process

Montana's goal is for all children with disabilities to receive free appropriate public education (FAPE) in the least restrictive environment that promotes high-quality education and prepares them for employment and independent living, as evidenced by measurable, continuous progress in academic skills and continuous successful participation in school resulting in increased graduation and decreased dropout rates, inclusion in statewide assessments, and the ability to make successful school-to-adult transitions.

Montana does not implement a state test to determine a student's eligibility for graduation. Rather, Montana has established specific credit requirements in content area curriculums aligned with state curriculum standards. Furthermore, all students with disabilities who graduate from high school must be awarded a diploma. The Board of Public Education's Standards for Accreditation, Administrative Rule of Montana (ARM)10.55.805 (4) states:

A student who has successfully completed the goals identified on an individualized education program for high school completion shall be awarded a diploma.

In accord with Montana's Consolidated State Application Accountability Workbook, an 80 percent graduation rate has been established as the target for all students. Recognizing the gap in graduation and student dropout rates for students with disabilities and in an effort to achieve this standard for students with disabilities, Montana provides extensive training for school personnel through its Comprehensive System of Personnel Development (CSPD). In addition, the OPI contracts with individuals who serve as transition coaches and provide direct technical assistance to LEAs on strategies for the development of coordinated and measurable goals and transition services to enable students with disabilities to have meaningful educational programs and to meet their post-secondary goals. The OPI works with other state agencies to help ensure the coordination of services for students with disabilities. Involvement with activities such as the National Governors' Association (NGA) Policy Academy is a tool for developing a coordinated informed state system which creates mechanisms to ensure that all high school students connect to appropriate adult services. Through collaboration with projects such as the Montana Youth Leadership Program and the Equity for Young Women with Disabilities project, students with disabilities are provided opportunities to learn leadership and self-advocacy skills which assist them as they plan their post-secondary goals.

Because the graduation rate for American Indian students is significantly lower than the graduation rate of all students, the OPI applied for and was awarded a dropout prevention grant. The Montana American Indian Dropout Prevention Grant (MAIDPG), funded through the U.S. Department of Education, assists American Indian students in graduating from high school by implementing a research-based design at the state level and in six demonstration schools. The following schools are participating: Box Elder, Browning, Heart Butte, Lame Deer, Poplar and Rocky Boy. The goal of the MAIDPG is to graduate American Indian students at the same rate as their non-Indian peers and to reduce the dropout rate to parity with all other Montana students. It is still too early to determine the impact of this grant on reducing dropout rates in the participating schools.

Under Montana's Five-Year Comprehensive Educational Planning process, all LEAs are required to include dropout and graduation data for the general education student population and for the students with disabilities populations as part of the self-assessment process. In addition, high schools in Montana use graduation rate data as a secondary indicator for determining Adequate Yearly Progress (AYP) under the No Child Left Behind (NCLB) Act requirements. The OPI's special education Focused Intervention process also uses dropout and graduation data as key indicators of LEA performance under the IDEA. The LEAs are selected for intervention based in part on graduation and dropout data. All of these requirements have led LEAs to examine more closely the issues surrounding dropout prevention at the district level.

The OPI provides training and assistance to LEAs to support their efforts to increase graduation rates and decrease student dropout rates. The IDEA Part B set-aside funds, Personnel Preparation Grant funds, and other funding sources, such as Title I and the GEAR UP Grant, support activities to assist schools with their efforts in these areas. The Montana Behavioral Initiative (MBI) has been instrumental in assisting schools in improving student climate. The MBI is a comprehensive staff development venture created to improve the capacities of schools and communities to meet the diverse and increasingly complex social, emotional and behavioral needs of students. The initiative assists educators and community services personnel to develop the attitudes, skills and systems necessary to help each student leave public education with the social competence needed to succeed in society and the work place. The MBI provides training to school personnel on how to identify priority concerns, particularly those involving school violence, and to teach, encourage and recognize those behaviors which constitute acceptable alternatives.

Transition coaches funded with Part B set-aside funds provide direct technical assistance to school personnel on the development of coordinated transition plans for students with disabilities as a means of preparing them for an effective transition into post-school activities. The *We Teach All* project, which provides training on differentiated instruction, provides ongoing training and support to LEAs, LEA teams, and individual staff members on strategies to improve student outcomes. The intent of these projects is to provide a safe welcoming environment for the student that includes supports, appropriate instructional methodologies for all students, and coordinated transition plans for students with disabilities that engage them and increase the likelihood that they will graduate. Programs at the elementary and middle school/junior high school levels that target student achievement (Reading First/Early Reading, etc.) will provide a positive impact and lead to a decrease in dropout rates and an increase in graduation rates over time.

As a part of its general supervision activities, the OPI conducts student record reviews to ensure LEAs, as a part of their IEP procedures, develop coordinated transition plans for age-appropriate students. In addition, the OPI provides funding to the parent information and training center, Parents, Let's Unite for Kids (PLUK), to support parent information and training on issues such as transition planning, parental rights, behavioral supports and IEP development.

Measurement:

Data Sources: Annual Data Collection (ADC)

Special Education Exiting Data/618

Following is a detailed explanation of how graduation measures were calculated.

Currently, Montana conducts two separate graduate data collections. One of the collections is specifically for students with disabilities and the other is a non-disaggregated count of all students (General Education).

The following describes both data collection processes, definitions applied to determine graduates, and formulas for calculating completion and graduation rates.

Data Collection Process for General Education Graduates

On October 1 each year, schools report graduate data for all high schools by gender and race/ethnicity categories for the previous school year. This count of graduates includes students with disabilities and can not be disaggregated. For the purpose of this data collection process, graduates are defined as follows:

Graduates are a count of individuals who:

- 1. completed the high school graduation requirements of a school district, including early graduates, during the previous school year, *or*
- 2. completed the high school graduation requirements of a school district at the end of summer prior to the current school year.

General Education Development Test (GED) recipients are not counted as graduates.

Data Collection Process for Special Education Graduates

On June 30 each year, schools report graduate data for students with disabilities, ages 14-21, as part of a larger data collection process. The Special Education Exiting data collection is for students with disabilities exiting special education during the previous 12-month period. For purposes of this data collection process, graduates are defined as follows:

Graduates are the count of students with disabilities who:

have exited the educational program through receipt of a high school diploma identical to that for which students without disabilities are eligible. These students met the same standards for graduation as those for students without disabilities or met the standards for graduation as determined by their IEP team.

General Education Development Test (GED) recipients are not counted as graduates.

Completion Rate Calculation used for General Education

Montana has adopted the National Center for Education Statistics (NCES) cohort method as a practical way to calculate a completion rate for general education students. The estimated cohort method utilizes both dropout and graduate data and can be calculated for all accredited schools using data from four consecutive years. This method is the adopted method that Montana uses for assessing graduation rates in the AYP determinations for the No Child Left Behind Act (NCLB).

Completion Rate =
$$g_t$$
/(g_t + $d^{12}t$ + $d^{11}_{(t-1)}$ + $d^{10}_{(t-2)}$ + $d^{9}_{(t-3)}$) x 100 Where:
 g = number of graduates receiving a standard high school diploma t = year of graduation d = dropouts 12, 11, 10, 9 = grade level

Example: The 2002-2003 Completion Rate for Montana High Schools = 10,657 Graduates for Class of 2003 divided by (10,657 Graduates for the Class of 2003 and 1,920 students dropped out over four years for a total of 12,577) multiplied by 100 = 79.6%.

Completion Rate Calculation used for Special Education

The leaver graduation rate is an estimation of the status graduation rate that utilizes a cohort method to measure the proportion of students who, at some point in time, completed high school. This is similar to the graduation rate being proposed by NCES using the Common Core Data and what is being used to calculate the completion rates for general education.

The leaver graduation rate is calculated by dividing the number of graduates, ages 14-21+, in year A by the sum of the total school leavers (diploma + certificate + dropouts + reached maximum age). The formula looks like this:

Leaver Graduation Rate =

$$G_{YA:14\cdot21+}/(G_{YA:14\cdot21+} + C_{YA:18+} + C_{YA\cdot1:17} + C_{YA\cdot2:16} + C_{YA\cdot3:15} + C_{YA\cdot4:14} + DO_{YA:18+} + DO_{YA\cdot1:17} + DO_{YA\cdot2:16} + DO_{YA\cdot3:15} + DO_{YA\cdot4:14} + MA_{YA\cdot1:17} + MA_{YA\cdot2:16} + MA_{YA\cdot3:15} + MA_{YA\cdot4:14}) \ X \ 100$$

Where:

G = Graduated with regular diploma

C = Certificate recipients

DO = Dropouts

MA = Students who reached the maximum age without receiving a diploma or certificate

 $Y_A = Year A$

 $Y_{A-1} = Year A-1$

 $Y_{A-2} = Year A-2$

 $Y_{A-3} = Year A-3$

 $Y_{A-4} = Year A-4$

Example: The 2002-2003 Completion Rate for students with disabilities = 759 students with disabilities graduating for Class of 2003 divided by (759 Graduates for the Class of 2003 + 307 students with disabilities exiting school over four years for a total of 1,066) multiplied by 100 = 71.2%.

¹ Westat. 1999. Calculating Graduation and Dropout Rates: A Technical Assistance Guide. December 1999. Contract #HS97020001.

Baseline Data for FFY 2004 (2004-2005 School Year)

Table 1 below presents baseline data for FFY 2004 (2004-2005 school year). The data provides a comparison between the graduation rates of students with disabilities, ages 14-21, and graduation rates for general education, grades K-12.

Table 1. Montana Graduation Rates for School Year 2004-2005

| | Count for General | Rates for General | Count for Special | Completion Rates for Special Education |
|-----------|----------------------|----------------------|-------------------|---|
| 2004-2005 | 10335 | 85.9% | 944 | 74.0% |

¹General education graduate counts are reported on October 1st annually through the OPI Annual Data Collection. This count includes students with disabilities and can not be disaggregated.

TREND DATA

Table 2. Montana Graduation Rate Comparison by School Year

| School Year | Graduate Count for General Education ¹ | Completion Rates for General Education | | Completion Rates for Special Education |
|-------------|--|---|-----|---|
| 2001-2002 | 10554 | 84.1% | 765 | 73.5% |
| 2002-2003 | 10657 | 84.7% | 769 | 71.5% |
| 2003-2004 | 10500 | 84.2% | 811 | 69.9% |
| 2004-2005 | 10335 | 85.9% | 944 | 74.0% |

¹General education graduate counts are reported on October 1st annually through the OPI Annual Data Collection. This count includes students with disabilities and can not be disaggregated.

Discussion of Baseline Data

At this time, Montana does not have an electronic state student information system (SIS) which collects student demographic data in such a manner to ensure the data collection process is valid and reliable. However, the OPI has announced an RFP for a student information system, data warehouse and special education records and information management system (SERIMS). It is anticipated that this system will be fully operational in the 2008-2009 school year. When in place, the system will allow the OPI to collect student-level data, thereby increasing the reliability, consistency, and validity of longitudinal analysis. When the system is fully operational, the OPI will review performance data with the Special Education Advisory Panel to determine if there is need to re-establish a baseline for graduation and dropout rates and revise targets for the graduation and dropout performance indicators, if appropriate.

²Special education graduate counts are reported on June 30th annually as part of the end of year special education data collection.

²Special education graduate counts are reported on June 30th annually as part of the end of year special education data collection.

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Based on the best data that is currently available, initial comparisons of the graduation rates of students with disabilities to the graduation rate of the general education count indicate that there is an 11.9 percent gap between the graduation rates of the general student population and the population of students with disabilities. The graduation rate for students with disabilities is 74.0 percent (see Table 1 above), while the graduation rate for the general student population is **85.9** percent. Analysis of trend data (see Table 2 above) also indicates that the graduation rates for students with disabilities are consistently lower than the rates for the general education count. Further, there is an indication that the graduation rates for both the general education count and students with disabilities have increased for FFY 2004. The greatest increase in graduation rates has occurred for students with disabilities. From 2001-2002 through 2003-2004 there was an average annual decline in graduation rate for students with disabilities of approximately 1.7 percent while the 2004-2005 data indicates an increase of 4.2 percent from the previous year. Because studentlevel data is not available at this time, it's not possible to conduct an in-depth analysis to determine what factors may have led to the significant change in the data. It was noted that the total number of special education students who graduated in 2004-2005 was an increase of 16.4 percent from the previous year. It is unknown whether the current increase is a reflection of a real trend or a result of a single-year anomaly.

Measurable and rigorous targets were developed based on the analysis of the trend data. The best available trend data indicates a steady decline of approximately 1.7 percent per year in the graduation rate of students with disabilities with a significant spike at the end of the fourth year. Although the FFY 2004 data suggest an increase in the graduation rate of students with disabilities, the trend-line data suggests that 2004-2005 data is more likely to be an anomaly and Montana will face a significant challenge in turning the trend around and showing continuous improvement. Therefore, stakeholders have indicated that it is reasonable to expect that, for the near term, a downward trend should be expected and caution be used when using 2004-2005 data as baseline because this is very likely a one-year spike and, therefore, an anomaly. This is not unlikely in a state with a small student population. As intervention strategies are applied, the expectation is that in the third year the decline should be halted and in subsequent years the rate of graduation should begin to show a gradual increase such that by the 2010 school year, the rate of graduation should exceed the graduation rate for the 2004-2005 school year.

| FFY | Measurable and Rigorous Target | |
|---------------------|---|--|
| 2005 (2005-2006) | Given a minimum N of 10, the graduation rate for students with disabilities will decrease to 69.9 % within a 95% confidence interval. | |
| 2006 (2006-2007) | Given a minimum N of 10, the graduation rate for students with disabilities will be maintained at 69.9.4 % within a 95% confidence interval. | |
| 2007 (2007-2008) | Given a minimum N of 10, the graduation rate for students with disabilities will increase to 70 .% with a 95% confidence interval. | |
| 2008 (2008-2009) | Given a minimum N of 10, the graduation rate for students with disabilities will increase to 71.5 % within a 95% confidence interval. | |
| 2009 (2009-2010) | Given a minimum N of 10, the graduation rate for students with disabilities will increase to 73% within a 95% confidence interval. | |
| 2010 (2010-2011) | Given a minimum N of 10, the graduation rate for students with disabilities will increase to 74.5 % within a 95% confidence interval. | |

Improvement Activities/Timelines/Resources

| Improvement Activities | Timelines | Resources |
|--|-------------|---|
| Implement a student information system (SIS) and special education records and information management system (SERIMS) | 2008-2009 | OPI Staff /Contractors |
| Provide a conference focusing on Gifted and Talented Native Americans | Spring 2006 | AGATE |
| Maintain/implement activities | Ongoing | OPI Staff |
| described in the American Indian Dropout Prevention grant | | School/Family Tribal Community Collaborations |
| Diopout Trevention grain | | Montana Wyoming Indian Education Association Interagency Coordinating Council for Prevention Programs |
| Continue to support the Montana | Ongoing | CSPD Regions |
| Behavioral Initiative Project (MBI) | | OPI School Foods |
| | | OPI Staff Board of Crime Control |
| | | University of Montana./DERS |
| | | Department of Emergency Services |

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| Provide Technical assistance/support to LEAs who, as a result of Focused Intervention, are required to develop/implement strategies to address student graduation/dropout Work with the parent training/information center, PLUK, to identify ways to encourage more parent involvement in the education of their children | Ongoing | National Dropout Prevention Center OPI Staff MPRRC National Technical Assistance Centers PLUK Region V CSPD OPI Staff |
|---|---------|--|
| Continue to make transition coaches available to assist schools in development of coordinated transition activities for IEPs | Ongoing | OPI Staff Contracted personnel |

Monitoring Priority: FAPE in the LRE

<u>Indicator 2</u>: Percent of youth with IEPs dropping out of high school compared to the percent of all youth in the state dropping out of high school.

[20 U.S.C. 1416 (a)(3)(A)]

Overview

The OPI's special education Focused Intervention process uses dropout data as one of its key indicators of LEA performance under the IDEA. The LEAs are selected for intervention based in part on dropout data. Consequently, LEAs have begun to examine more closely the issues surrounding dropout prevention at the district level. The OPI has continued to provide technical assistance and ongoing assistance to districts through its CSPD and through other resources such as Title I and GEAR UP. Programs such as the Montana Behavioral Initiative (MBI), the Transition Outcomes Project, and *We Teach All* provide ongoing training and support to LEAs, district teams, and individual staff members on strategies to improve student outcomes. The intent of the programs is to provide a safe welcoming environment for the student that includes supports, appropriate instructional methodologies for all students, and coordinated transition plans for students with disabilities that engage students and increase the likelihood that they will graduate. Programs at the elementary and middle school/junior high school levels that target student achievement (Reading First/Early Reading, etc.) should continue to lower dropout rates and increase graduation rates for all students as those participating in these programs progress through high school.

In 1999, the Montana Legislature passed into law MCA 20-1-501, "Indian Education for All." One of the intended outcomes of this legislation is to improve the education experience of Indian students in Montana. The OPI is working with LEAs across the state to not only improve the achievement of Indian students but also to decrease their dropout rates.

As a part of the OPI's compliance monitoring procedures, it conducts student record reviews to ensure students have, as appropriate, coordinated transition activities incorporated into their IEPs. The IEP reviews also include a review of records for students who have been suspended or expelled. Such reviews help to ensure that districts are implementing positive behavior supports, as well as appropriate procedures to assist students to remain in school.

Projects identified in the overview under performance indicator #1, such as the Montana Behavior Initiative, *We Teach All*, Transition Coaches, Early Reading/Reading First and Early Intervening Services, are all intended to provide the instructional supports to assist students in successfully completing high school and reducing the dropout rate.

Measurement:

Data Sources: Annual Data Collection

Special Education Exiting Data/618

Following is a description of the data collection and calculation of students with IEPs who have dropped out of school in comparison to data for students without disabilities.

Overview of Issue/Description of System or Process

Currently, Montana conducts two separate dropout data collections. One collection is for students with disabilities and the other data collection is for all students (general education) and includes students with disabilities. The following describes both data collection processes, definitions applied to determine dropouts, and formulas for calculating dropout rates.

Dropout Data Collection Process and Definitions for General Education

Montana school districts report an aggregated count of dropouts on October 1 each year. This count is part of the National Center for Education Statistics (NCES) Common Core of Data (CCD) reporting. The count includes students with disabilities. The count cannot be disaggregated. Therefore, the general education dropout rate is considered a dropout rate for <u>all youth</u> within the district that have dropped out of school. It is an event rate, a snapshot of the student body at the start of each school year to count dropouts for the previous school year. A student present in the school system on October 1 is not a dropout even if he or she was absent from school much of the previous school year.

For purposes of reporting dropouts for this data collection, the NCES data collection data definitions are used. This data definition defines a general education dropout as a student who:

- Was enrolled in school on the date of the previous year October enrollment count or at sometime during the previous school year and was <u>not</u> enrolled on the date of the current school year October count; or
- Was not enrolled at the beginning of the previous school year, but was expected to enroll and did not re-enroll during the year ("no show") and was not enrolled on the date of the current school year October count; and
- Has not graduated from high school or completed a state- or district-approved high school educational program; and
- Has not transferred to another school, been temporarily absent due to a school-recognized illness or suspension, or died.

Two exiting categories included in the dropout definition for the NCES CCD data collection are: moved, not known to be continuing and reached maximum age. For purposes of the IDEA data collection, these two categories are not counted as dropped out.

General Education Formula

Dropout Rates are calculated by dividing the number of dropouts as defined above, grades 7-12, by the number of students, grades 7-12, reported on the October enrollment data collection.

Number of dropouts, grades 7-12 / Number of students enrolled, grades 7-12

Dropout Data Collection Process and Definitions for Special Education

Montana's collection of special education dropout data is a **separate** data collection from the NCES CCD data collection for school population dropouts. The special education dropout collection is part of a larger collection of exiting data as required by the U.S. Department of Education, Office of Special Education Programs. The reporting period for special education dropout data is July 1 through June 30 of the reporting year. This is a status count in which the student's status at the end of the reporting year is used to

determine whether that student is a dropout. For purposes of reporting special education dropouts for this collection, the following definition is used:

For the Exiting data collection, a dropout is a student with disabilities who:

- Was enrolled at some point in the reporting year and was not enrolled at the end of the reporting year; and
- Did not exit through any other basis described (no longer receiving special education, graduated with diploma, reached maximum age, died, moved, known to be continuing).

This count includes runaways, GED recipients, expulsions status unknown, moved not known to be continuing, and other exiters. It is important to note that in Montana, students must be out of school (not enrolled) for at least 90 days before they take the GED test and, therefore, are reported as dropouts. It is likely that a large percentage of GED students are students with disabilities. If GED students were considered enrolled in school, as is the case in some other states, the percentage of students with disabilities reported as dropouts in Montana would probably be less.

Special Education Formula

Dropout Rates are calculated by dividing the number of special education dropouts as defined above, ages 14-21, by the number of students with disabilities, ages 14-21, reported on the December 1 child count.

Number of special education dropouts, ages 14-21 / Number of students with disabilities reported on Child Count, ages 14-21

Baseline Data for FFY 2004 (2004-2005 School Year)

Table 3 below presents baseline data for FFY 2004 (2004-2005 School Year). The data provide a comparison between the dropout rates of student with disabilities, ages 14-21 and general education, grades K-12.

Table 3. Montana Dropout Rates for School Year 2004-2005

| | _ | | | | | |
|-------------|--------------------------|--------------------------|---------------------------|--------------------|-------------------------|-------------------|
| | | | | Special | | |
| | General | General | | Education | Special | Special |
| | Education | Education | General | Dropout | Education | Education |
| | Dropout Count, | Enrollment, | Education | Count, Ages | Child Count, | Dropout |
| School Year | Grades 7-12 ¹ | Grades 7-12 ² | Dropout Rate ³ | 14-21 ⁴ | Ages 14-21 ⁵ | Rate ⁶ |
| 2004-2005 | 1665 | 72249 | 2.3% | 455 | 6484 | 7.0% |

¹General Education Dropout Count, grades 7-12, includes student with disabilities and can not be disaggregated. The count is taken on October 1st annually as part of OPI's Annual Data Collection.

²General Education Enrollment includes all students enrolled, grades 7-12. This includes students with disabilities and can not be disaggregated. Enrollment is reported on October 1st each year.

³General Education dropout rate formula: Total number of general education dropouts divided by the number of students enrolled in grades 7-12.

⁴Special Education Dropout Count, ages 14-21, are reported on June 30th annually as part of OPI's Special Education Exiting Data Collection.

⁵Special Education Child Count includes students with disabilities, ages 14-21, as reported on the December 1st child count.

⁶Special Education dropout rate formula: Total number of special education dropouts divided by the number of students reported on the December 1st child count, ages 14-21.

Table 4. Summary of School District Dropout Rate Review

| School Year | School Districts Responsible ¹ | School Districts | Percent of School Districts Meeting Target or Making Progress |
|-------------|--|------------------|---|
| 2001-2002 | 72 | 67 | 93.1% |
| 2002-2003 | 71 | 66 | 93.0% |
| 2003-2004 | 75 | 74 | 98.7% |
| 2004-2005 | 82 | 73 | 89.0% |

School districts serving students with disabilities who reported special education dropouts, ages 14-21

²Count of school districts reporting special education dropouts, ages 14-21, who have met the target of no statistically significant difference in dropout rates as compared to general education dropout rates at the .05 significance level or are making progress in decreasing their special education dropout rates.

TREND DATA

Table 5. Montana Dropout Rate Comparison by School Year

| School Year | General Education Dropout Count, Grades 7-12 ¹ | Enrollment, | General Education Dropout Rate ³ | Special Education Dropout Count, Ages 14-21 ⁴ | Special Education Child Count, Ages 14-21 ⁵ | Special Education Dropout Rate ⁶ |
|-------------|--|-------------|---|--|---|--|
| 2001-2002 | 2022 | 73797 | 2.7% | 321 | 6159 | 5.2% |
| 2002-2003 | 1872 | 73536 | 2.5% | 325 | 6294 | 5.2% |
| 2003-2004 | 1737 | 72736 | 2.4% | 332 | 6341 | 5.2% |
| 2004-2005 | 1665 | 72249 | 2.3% | 455 | 6484 | 7.0% |

¹General Education Dropout Count, grades 7-12, includes student with disabilities and can not be disaggregated. The count is taken on October 1st annually as part of OPI's Annual Data Collection.

²General Education Enrollment includes all students enrolled, grades 7-12. This includes students with disabilities and can not be disaggregated. Enrollment is reported on October 1st each year.

³General Education dropout rate formula: Total number of general education dropouts divided by the number of students enrolled in grades 7-12.

⁴Special Education Dropout Count, ages 14-21, are reported on June 30th annually as part of OPI's Special Education Exiting Data Collection.

⁵Special Education Child Count includes students with disabilities, ages 14-21, as reported on the December 1st child count.

⁶Special Education dropout rate formula: Total number of special education dropouts divided by the number of students reported on the December 1st child count, ages 14-21.

Discussion of Baseline Data

Data Limitations:

At this time, Montana does not have a state student information system (SIS) which collects student demographic data in such a manner to ensure the data collection process is valid and reliable. The OPI has announced an RFP for a student information system, data warehouse and special education records information management system. It is anticipated that this system will be fully operational in the 2008-2009 school year. When in place, the system will allow the OPI to collect student-level data, thereby increasing the reliability, consistency, and validity of longitudinal analysis. When the system is fully operational, the OPI will review performance data with the Special Education Advisory Panel to determine the need to re-establish a baseline for graduation and dropout rates and revise targets for the graduation and dropout performance indicators as appropriate.

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When analyzing the data, caution must be used when trying to make any comparisons between the general education data and the special education data, as dropout rates are derived from two different data sets using different collection procedures and collected at two different times of the year. Further, because the number of students with disabilities enrolled at the state level is relatively low, small annual changes in the data can cause wide variations in the dropout rates. This variation may suggest a discrepancy where, in fact, the numbers are too small to be statistically significant.

Data indicates that the dropout rate of students with disabilities (7.0%) is higher than the dropout rate for the general student population (2.3%). Trend-line data suggests the special education dropout rate was relatively stable for a three-year period then had a significant spike in 2004-2005. It is strongly felt that the spike shown in 2004-2005 is an anomaly. Extensive analysis was conducted to determine what could be the cause. It was noted that there was a 14 percent increase in the overall exiting count between 2003-2004 and 2004-2005. In a state such as Montana, with a relatively small population of students with disabilities, there is a high probability of significant variations in the data from year to year.

While the Office of Public Instruction has targeted substantial special education and general education resources for reducing the dropout rate, it is not anticipated that these interventions will produce results in the near term. Conditions affecting dropout rates often begin in elementary school and include effectiveness of early reading instruction, school climate, and other factors. As a result, targets have been set expecting a special education dropout rate that remains stable, gradually turning around within three years when we expect to see a slight decrease in the dropout rate.

Because of the nature of conditions affecting dropout rates, it is anticipated that the real impact of our interventions for reducing dropouts is not likely to be seen until our current early elementary students enter our high schools. For this reason, Montana stakeholders have concluded that our targets are rigorous, even though we are not expecting substantial improvement in the near term.

| FFY | Measurable and Rigorous Target | | | | | |
|--|---|--|--|--|--|--|
| 2005 (2005-2006) | Given a minimum N of 10, decrease the dropout rate of students with disabilities to 5.8 % within a 95% confidence interval. | | | | | |
| Given a minimum N of 10, maintain the dropout rate of students with disabilities at 5.8 within a 95% confidence interval. | | | | | | |
| 2007 (2007-2008) | Given a minimum N of 10, decrease the dropout rate of students with disabilities to 5.6 % within a 95% confidence interval. | | | | | |
| 2008 (2008-2009) | Given a minimum N of 10, decrease the dropout rate of students with disabilities to 5.1 % within a 95% confidence interval | | | | | |
| 2009 (2009-2010) | Given a minimum N of 10, decrease the dropout rate of students with disabilities to 5.0 % within a 95% confidence interval. | | | | | |
| 2010 (2010-2011) | Given a minimum N of 10, decrease the dropout rate of students with disabilities to 4.9 % within a 95% confidence interval. | | | | | |

Improvement Activities/Timelines/Resources:

| Improvement Activities | Timelines | Resources |
|---|----------------------|---|
| Fully implement a student information system and special education Records and Information Management System to ensure collection of valid and reliable data. | 2008-2009 Ongoing | OPI Staff/Contractors |
| Maintain/implement activities described in the American Indian Dropout Prevention Grant | Ongoing | OPI Staff School/Family Tribal Community Collaborations Montana Wyoming Indian Education Association Interagency Coordinating Council for Prevention Programs |
| Continue to support the Montana Behavioral Initiative project | Ongoing | CSPD Regions OPI School Foods OPI Staff Board of Crime Control University of Montana/DERS Department of Emergency Services |

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| Provide Technical assistance/support to LEAs who, as a result of Focused Intervention, are required to develop/implement strategies to address student dropout | Ongoing | National Dropout Prevention Center National technical Assistance OPI Staff |
|--|----------------------|--|
| Work with the parent training/information center, PLUK, to have parents become more involved in their child's education | Ongoing | PLUK OPI Staff Region V CSPD |
| Continue to support Indian Education For All activities | Ongoing | OPI Staff/ Indian Education For All Staff |
| OPI will provide technical assistance to LEAs on child find practices to ensure that students who dropped out of school are included in child find activities | 2005-2006 Ongoing | OPI Staff |

Monitoring Priority: FAPE in the LRE

Indicator 3: Participation and performance of children with disabilities on statewide assessments:

- A. Percent of districts meeting the state's AYP objectives for progress for disability subgroup.
- B. Participation rate for children with IEPs in a regular assessment with no accommodations; regular assessment with accommodations; alternate assessment against grade-level standards; alternate assessment against alternate achievement standards.
- C. Proficiency rate for children with IEPs against grade-level standards and alternate achievement standards.

[20 U.S.C. 1416 (a)(3)(A)]

Overview

Montana has a comprehensive statewide assessment system. Specific information regarding this system can be found at the following Web site: www.opi.mt.gov/assessment/.

In accord with its compliance agreement with the U.S. Department of Education, the OPI, through contract with Measured Progress, developed a Criterion-Referenced Test (CRT) and CRT-Alternate for the subject areas of reading and math. The CRT-Alternate measures a student with disabilities' performance against alternate achievement standards. The tests were first administered in spring of 2004 to all students in grades 4, 8, and 10 and again in the spring of 2005 to students in grades 4, 8, and 10.

In accord with requirements under IDEA and state administrative rule, all students with disabilities are expected to participate in the statewide assessment. Waivers for nonparticipation are not permitted. Test administration guidance documents were developed and extensive training provided to ensure special education teachers had the understanding and knowledge to administer the CRT-Alternate. In addition, information was provided to parents and LEA staff on the requirements for participation in the statewide assessment, documenting participation on IEPs, accommodations available and the standards for determining whether a student with disabilities would participate in the CRT or the CRT-Alternate. Only those students with disabilities who met the criteria as a student with a significant cognitive disability were allowed to participate in the CRT-Alt.

The OPI continues its work toward closing the achievement gap by providing extensive training to regular and special education teachers on access to the general curriculum. This training, initially supported by the SIG grant and currently supported through state set-aside funds, is known as *We Teach All* and focuses on teacher preparation for differentiated instruction. *We Teach All* is the primary initiative through which schools are being supported to align their curricula to the state standards and use instructional strategies to address the needs of diverse learners in the general education classroom.

Montana is providing intensive training to teachers on reading instruction. The OPI Division of Special Education works closely with Reading First personnel to help ensure that both regular and special education teachers participate in such training, thus enabling them to work effectively as teams in improving reading instruction in their schools. The LEAs, through their Five-Year Comprehensive Education Plan, incorporate strategies for improving instruction and student outcomes in the reading and math content areas. They report annually on their progress and make revisions as necessary, based on an analysis of achievement

data, to ensure continuous academic growth of all students. The Division of Special Education continues to work closely with ESEA staff to review AYP of students with disabilities on statewide assessment, as well as to collaborate on planning and implementing training on research-based effective instruction strategies. We will continue to focus our efforts for improving performance of students with disabilities by continued teacher training in areas of differentiated instruction and core content areas. Training will be provided through our CSPD, as well as through collaboration with other federal and state programs personnel.

Montana has submitted a General Supervision Enhancement Grant proposal to the U.S. Department of Education for determining the feasibility of an alternate assessment based on modified achievement standards. Although Montana's system of statewide assessments was developed with careful consideration of students with disabilities, there remains a group of students with disabilities for whom the current options, the CRT with or without accommodations and the CRT-Alternate, do not provide valid results. These students need modified academic content and a different pace of instruction. They are not achieving grade level expectations, but are working toward them. Therefore, the OPI proposed in its GSEG application to engage in a one-year pilot to investigate the feasibility of developing alternate assessments based on modified achievement standards. This project would follow the U.S. Department of Education recommended test development procedures and allow Montana to engage Measured Progress, the State's assessment contractor, to develop an assessment that fits seamlessly within the current system. The pilot test, the "CRT-Modified," will be aligned with and scaled to the CRT. Outcomes of the pilot test will be used to determine if the CRT-Modified assessment program should be expanded. If so, guidance will be developed for IEP teams to determine which assessments are appropriate for students with disabilities and schools and districts will be advised as to the implications for AYP reporting purposes.

As a part of the Compliance Monitoring procedure, program specialists review student records for procedural compliance. An analysis of findings from FY '04 and FY '05 shows that no corrective actions were given because of the IEP team's failure to address student participation in state and districtwide assessments.

Measurement:

A. Percent = # of districts meeting the state's AYP objectives for progress for the disability subgroup (children with IEPs) divided by the total # of districts in the state times 100.

B. Participation rate =

- a. # of children with IEPs in grades assessed;
- b. # of children with IEPs in regular assessment with no accommodations (percent = b divided by a times 100);
- c. # of children with IEPs in regular assessment with accommodations (percent = c divided by a times 100);
- d. # of children with IEPs in alternate assessment against grade-level standards (percent = d divided by a times 100); and
- e. # of children with IEPs in alternate assessment against alternate achievement standards (percent = e divided by a times 100).

Account for any children included in a but not included in b, c, d, or e above

Overall Percent = b + c + d + e divided by a.

C. Proficiency rate =

- a. # of children with IEPs in grades assessed;
- b. # of children with IEPs in grades assessed who are proficient or above as measured by the regular assessment with no accommodations (percent = b divided by a times 100);
- c. # of children with IEPs in grades assessed who are proficient or above as measured by the regular assessment with accommodations (percent = c divided by a times 100);
- d. # of children with IEPs in grades assessed who are proficient or above as measured by the alternate assessment against grade level standards (percent = d divided by a times 100); and
- e. # of children with IEPs in grades assessed who are proficient or above as measured against alternate achievement standards (percent = e divided by a times 100).

Overall Percent = b + c + d + e divided by a.

Overview of Issue/Description of System or Process

The Division of Measurement and Accountability collects and reports all assessment data and provides information to LEAs on student achievement. The AYP determinations are made based on an analysis of student assessment data and other quality indicators. Data is disaggregated to ensure appropriate subgroup reporting.

The OPI reports to the public state-level assessment results as a part of its state report card. Results are also available on the OPI Web site at http://www.opi.mt.gov. The LEAs also report their assessment results to the public as a part of their own LEA report card.

Baseline Data for FFY 2004 (2004-2005 school year)

A. AYP

Based on 2004-2005 data, 100 percent of all districts had IDEA subgroups meeting the state's AYP objectives.

Table B.1 Count and percent of students with disabilities by type of accommodations for regular assessment for school years 2004 and 2005

| | | | Alt Non Grade | Tot Enrolled | No Accoms | No Accoms | Std Accoms | | Nonstd | Nonstd | Tot Tested |
|-------------|-------|---------|---------------|--------------|-----------|-----------|------------|---------|------------|------------|------------|
| School Year | Grade | Subject | Lvl | IDEA Cnt | Cnt | Pct | Cnt | Pct | Accoms Cnt | Accoms Pct | IDEA Cnt |
| | | | | а | b# | b% | C# | c% | | | |
| 2004 | 04 | Math | Reg Assmt | #N/A | 289 | 23% | 882 | 69% | 101 | 8% | 1272 |
| 2004 | 04 | Reading | Reg Assmt | #N/A #N/A | 289 | | | 69% | | 8% | 1272 |
| | 08 | Math | Reg Assmt | #N/A | 457 | 33% | | | | 6% | 1374 |
| | 00 | Reading | Reg Assmt | #N/A | 457 | 33% | | | | 6% | 1374 |
| | 10 | Math | Reg Assmt | #N/A | 433 | 39% | 580 | 52% | 99 | 9% | 1112 |
| | | Reading | Reg Assmt | #N/A | 433 | 39% | 580 | 52% | 99 | 9% | 1112 |
| | | | | | | | | | | | |
| 2005 | 04 | Math | Reg Assmt | 1326 | 390 | 33% | 754 | 64% | 33 | 3% | 1177 |
| | | Reading | Reg Assmt | 1326 | 358 | 30% | 747 | 64% | 72 | 6% | 1177 |
| | 08 | Math | Reg Assmt | 1514 | 614 | 45% | 698 | 51% | 47 | 4% | 1359 |
| | | Reading | Reg Assmt | 1514 | 555 | 41% | 727 | 54% | 77 | 6% | 1359 |
| | 10 | Math | Reg Assmt | 1234 | 534 | 48% | 511 | 46% | 66 | 6% | 1111 |
| | | Reading | Reg Assmt | 1234 | 473 | 43% | 555 | 50% | 83 | 8% | 1111 |
| 2224 | A.II | | | | | | | // 1/ 4 | | (1) 1 (A | |
| 2004 | All | Math | Reg Assmt | #N/A | 1179 | #N/A | 2292 | #N/A | | #N/A | 3758 |
| | All | Reading | Reg Assmt | #N/A | 1179 | #N/A | 2292 | #N/A | 287 | #N/A | 3758 |
| 2005 | All | Math | Reg Assmt | 4074 | 1538 | 38% | 1963 | 48% | 146 | 4% | 3647 |
| | All | Reading | Reg Assmt | 4074 | 1386 | 34% | 2029 | 50% | | 6% | 3647 |

Data Notes: The data presented above are for school years 2004 and 2005 testing results. Enrollment numbers for students with disabilities in 2004 are not available because disaggregated enrollment for the disability group were not gathered until 2005. Counts of students tested are shown for both years, but percentages are calculated only for 2005. Count and percentage information for subsections a, b, and c, and d are shown in Table B.1 on this page; subsection e and statewide totals are shown in Table B.2. Note that Montana has no students taking the alternate against grade-level standards (subsection d).

Table B.2 Count and percent of students with disabilities by type of accommodations for non-gradelevel alternate assessment for school years 2004 and 2005

| School Year | Grade | Subject | Alt Non Grade Lvl | Alt Assessment Tot Tested IDEA Cnt | Alt Assessment Tot Tested IDEA Pct |
|-------------|-------|---------|----------------------|---|------------------------------------|
| | | | | e# | e% |
| | | | | | |
| 2004 | 04 | Math | Alt Assmt | 85 | #N/A |
| | | Reading | Alt Assmt | 85 | #N/A |
| | 80 | Math | Alt Assmt | 83 | #N/A |
| | | Reading | Alt Assmt | 83 | #N/A |
| | 10 | Math | Alt Assmt | 101 | #N/A |
| | | Reading | Alt Assmt | 101 | #N/A |
| | | | | | |
| 2005 | 04 | Math | Alt Assmt | 117 | 9% |
| | | Reading | Alt Assmt | 117 | 9% |
| | 08 | Math | Alt Assmt | 129 | 9% |
| | | Reading | Alt Assmt | 129 | 9% |
| | 10 | Math | Alt Assmt | 109 | 9% |
| | | Reading | Alt Assmt | 109 | 9% |
| | | | | | |
| 2004 | All | Math | Reg Assmt | 269 | #N/A |
| | All | Reading | Reg Assmt | 269 | #N/A |
| 2005 | All | Math | Reg Assmt | 355 | 9% |
| 2000 | All | Reading | Reg Assmt | 355 | 9% |

| School Year | Grade | Subject | Overall Partcipation Percent (b+c+d+e)/a |
|-------------|-------|---------|--|
| | | | |
| | | | |
| 2004 | 04 | Math | #N/A |
| | | Reading | #N/A |
| | 08 | Math | #N/A |
| | | Reading | #N/A |
| | 10 | Math | #N/A |
| | | Reading | #N/A |
| | | | |
| 2005 | 04 | Math | 98% |
| | | Reading | 98% |
| | 08 | Math | 98% |
| | | Reading | 98% |
| | 10 | Math | 99% |
| | | Reading | 99% |
| | | | |
| 2004 | All | Math | #N/A |
| | All | Reading | #N/A |
| | | | |
| 2005 | All | Math | 98% |
| | All | Reading | 98% |

The following table reports the number of students with disabilities who scored at or above proficient on the regular CRT or the CRT-Alt (Alt).

Table C.1 Count and percent of students with disabilities scoring at or above proficient on the regular assessment and type of accommodations for school years 2004 and 2005

| School Year | Grade | Subject | Grade Lvl | Tot Enrolled IDEA Cnt | No Accoms Aap Cnt | No Accoms Aap Pct | Std Accoms Aap Cnt | Std Accoms Aap Pct | Nonstd Accoms Aap Cnt | Nonstd Accoms Aap Pct | At or Above Prof Tot Cnt | At or Above Prof Tot Pct |
|----------------|-------|---------|-----------|-----------------------------|-------------------------|-------------------------|--------------------------|--------------------------|-----------------------------|-----------------------------|-----------------------------------|--------------------------------|
| | | | | а | b# | b% | C# | с% | | | | |
| | | | | | | | | | | | | |
| 2004 | 04 | Math | Reg Assmt | #N/A | 93 | 7% | 144 | 11% | 0 | 0% | 237 | #N/A |
| | | Reading | Reg Assmt | #N/A | 138 | 11% | 216 | 17% | 0 | 0% | 354 | #N/A |
| | 80 | Math | Reg Assmt | #N/A | 109 | 8% | 152 | 11% | 0 | 0% | 261 | #N/A |
| | | Reading | Reg Assmt | #N/A | 108 | 8% | 99 | 7% | 0 | 0% | 207 | #N/A |
| | 10 | Math | Reg Assmt | #N/A | 71 | 6% | 77 | 7% | 0 | 0% | 148 | #N/A |
| | | Reading | Reg Assmt | #N/A | 73 | 7% | 76 | 7% | 0 | 0% | 149 | #N/A |
| | | | | | | | | | | | | |
| 2005 | 04 | Math | Reg Assmt | 1326 | 167 | 14% | 173 | 15% | 0 | 0% | 340 | 26% |
| | | Reading | Reg Assmt | 1326 | 221 | 19% | 228 | 19% | 0 | 0% | 449 | 34% |
| | 80 | Math | Reg Assmt | 1514 | 197 | 15% | 131 | 10% | 0 | 0% | 328 | 22% |
| | | Reading | Reg Assmt | 1514 | 140 | 10% | 104 | 8% | 0 | 0% | 244 | 16% |
| | 10 | Math | Reg Assmt | 1234 | 89 | 8% | 47 | 4% | 0 | 0% | 136 | 11% |
| | | Reading | Reg Assmt | 1234 | 121 | 11% | 89 | 8% | 0 | 0% | 210 | 17% |
| | | | | | | | | | | | | |
| 2004 | All | Math | Reg Assmt | #N/A | 273 | #N/A | 373 | #N/A | 0 | #N/A | 646 | #N/A |
| | All | Reading | Reg Assmt | #N/A | 319 | #N/A | 391 | #N/A | 0 | #N/A | 710 | #N/A |
| | | | | | | | | | | | | |
| 2005 | All | Math | Reg Assmt | 4074 | 453 | 11% | 351 | 9% | 0 | 0% | 804 | 20% |
| | All | Reading | Reg Assmt | 4074 | 482 | 12% | 421 | 10% | 0 | 0% | 903 | 22% |

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Table C.2 Count and percent of students with disabilities scoring at or above proficient on the non-grade-level alternate assessment and type of accommodations for school years 2004 and 2005

| School Year | Grade | Subject | Alt Non Grade Lvl | Tot Enrolled IDEA Cnt | At or Above Prof Cnt | At or Above Prof Pct | Tot Tested IDEA Cnt | Tot Tested Pct |
|----------------|-------|---------|----------------------|-----------------------------|----------------------------|----------------------------|---------------------------|----------------------|
| | | | | а | e# | e% | | |
| | | | | | | | | |
| 2004 | 04 | Math | Alt Assmt | #N/A | 54 | #N/A | 85 | #N/A |
| | | Reading | Alt Assmt | #N/A | 60 | #N/A | 85 | #N/A |
| | 08 | Math | Alt Assmt | #N/A | 48 | #N/A | 83 | #N/A |
| | | Reading | Alt Assmt | #N/A | 57 | #N/A | 83 | #N/A |
| | 10 | Math | Alt Assmt | #N/A | 65 | #N/A | 101 | #N/A |
| | | Reading | Alt Assmt | #N/A | 73 | #N/A | 101 | #N/A |
| | | | | | | | | |
| 2005 | 04 | Math | Alt Assmt | 1326 | 75 | 6% | 117 | 9% |
| | | Reading | Alt Assmt | 1326 | 85 | 6% | 117 | 9% |
| | 08 | Math | Alt Assmt | 1514 | 71 | 5% | 129 | 9% |
| | | Reading | Alt Assmt | 1514 | 89 | 6% | 129 | 9% |
| | 10 | Math | Alt Assmt | 1234 | 76 | 6% | 109 | 9% |
| | | Reading | Alt Assmt | 1234 | 83 | 7% | 109 | 9% |
| | | | | | | | | |
| 2004 | All | Math | Alt Assmt | #N/A | 167 | #N/A | 269 | #N/A |
| | All | Reading | Alt Assmt | #N/A | 190 | #N/A | 269 | #N/A |
| | | | | | | | | |
| 2005 | All | Math | Alt Assmt | 4074 | 222 | 5.4% | 355 | 9% |
| | All | Reading | Alt Assmt | 4074 | 257 | 6.3% | 355 | 9% |

Table C.3 Counts and percents of students with disabilities at or above proficient for regular and alternate assessment combined for school years 2004 and 2005

| S chool Y e a r | Grade | Subject | At or Above Tot Tested IDEA Cnt | O verall Percent (b+c+d+e)/a |
|--------------------|-------|--------------|---------------------------------------|------------------------------------|
| I ear | Grade | 3 d b je c t | IDEA CIII | (втстите // а |
| | | | | |
| 2004 | 0 4 | Math | 3 2 2 | # N /A |
| | | Reading | 4 3 9 | # N / A / |
| | 0 8 | Math | 3 4 4 | # N / A / |
| | | Reading | 290 | # N / A / |
| | 1 0 | Math | 2 4 9 | # N /A / |
| | | Reading | 2 5 0 | # N /A/ |
| | | | | |
| 2005 | 0 4 | Math | 4 5 7 | /3 4 % |
| | | Reading | 566 | / 43% |
| | 0 8 | Math | 4 5 7 | / 30% |
| | | Reading | 373 | / 25% |
| | 1 0 | Math | 2 4 5 | / 20% |
| | | Reading | 3 1 9 | / 26% |
| | | | | |
| 2004 | A II | Math | 9 1 5 | / # N / A |
| | A II | Reading | 979 | ✓ # N / A |
| | | | | |
| 2005 | ΑII | Math | 1159 | 28% |
| | ΑII | Reading | 1 2 5 8 | 3 1 % |

For example, 1159 at or above proficient in Table C.3 = 355 (Table C.2) + 804 (Table C.1)

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Data Notes: The data presented above are for school years 2004 and 2005 testing results. Enrollment numbers for students with disabilities in 2004 are not available because disaggregated enrollment for the disability group were not gathered until 2005. Counts of students tested are shown for both years, but percentages are calculated only for 2005. Count and percentage information for subsections a, b, c, and d are shown in Table C.1; subsection e and statewide totals are shown in Table C.2. Note that Montana has no students taking the alternate against grade-level standards (subsection d).

Discussion of Measurable and Rigorous Targets

<u>Target A</u>. The measurement standard for Target A reads: "Percent = # of districts meeting the state's AYP objectives for progress for the disability subgroup (children with IEPs) divided by the total # of districts in the state times 100." The OSEP instructions for this measurement standard specify: "In (Target) A include only districts that have a disability subgroup that meets the state's minimum "n" size.

The state's method of calculating AYP includes the use of a minimum "N" of 40. Because Montana has an extraordinarily high proportion of small school districts, only 16 districts out of 436 districts evaluated for AYP, had an N of 40 or greater for the disability subgroup. Therefore, when using OSEP instructions for indicator A, only 3.7 percent of Montana school districts are included in the calculation.

The percent of districts meeting the state's AYP objectives is heavily impacted by the methodology used to calculate AYP, including the use of a minimum N and other methodologies. The other methodologies include a system of using multiple measures for determining AYP known as the All Schools Accountability Process (ASAP). The ASAP process involves the use of multiple weighted factors in the calculation, including factors such as the quality of Five-Year Comprehensive Plans when determining AYP.

At the time of the adoption of this target, Montana had not received final approval for the ASAP methodology for calculating AYP for 2005 (2004-2005 school year assessment data). Therefore, if an approved calculation procedure requires a revised method for AYP calculation for 2005, thereby establishing new baseline data, it will be necessary to recalibrate this target.

When using the state's ASAP for calculating AYP, all 16 schools, with an N of 40 or greater, achieved AYP for 2005. This methodology results in an extraordinarily high proportion (100%) of Montana schools achieving AYP objectives for the disability subgroup. At best, the ASAP process applied to the OSEP measurement standard provides an incomplete picture of the performance of students with disabilities.

Trend-line data is not available when setting targets due to the significant changes that occurred in the methodology used for AYP calculation between 2004 and 2005 and because disaggregated enrollment numbers for the disability group were not gathered until 2005. Therefore, only AYP determinations for 2005 were used when setting targets. Targets have been set anticipating slippage because of the following factors:

- Montana uses a stair step method in setting the Annual Measurable Objective (AMO). The AMO is the percentage of students achieving proficiency which is used in calculating AYP. A significant stair step increase will occur with the 2006 AYP determination in the percentage of students that must achieve proficiency for the district to reach the AMO. This method of calculating AYP establishes a rigorous standard for improvement in the percent of students scoring proficient which is necessary for the district to achieve AYP. As a result, Target A is not static and a decrease in the percentage of schools achieving AYP is likely to occur even though the performance of students may show an incremental increase.
- Grades 3, 5, 6, and 7 will be tested for the first time during the 2005-2006 school year. This will substantially increase the number of districts that will have an N greater than 40. The larger the number of districts required to meet the target the greater the likelihood that one or more of those districts may not achieve AYP.

• Sixteen districts out of 436 districts represent an extremely small sample group that is not representative of all districts in the state. It is reasonable to expect that less than 100 percent of the districts would achieve AYP for any year. The 16 districts are likely to be a statistical anomaly.

<u>Target C</u>. Improving academic outcomes for students with disabilities is a high priority for Montana. This rigorous target was set recognizing that a growing proportion of Montana's students with disabilities are experiencing more significant disabilities (i.e. autism) while a smaller proportion are experiencing more mild disabilities (i.e., learning disabilities). Additionally, this target is affected, to an unknown degree, by the relative amount of movement into and out of special education. Technical report number 27 from the National Center on Educational Outcomes (NCEO) has articulated the significant impact of this movement of students. Its implications would suggest that the more frequent the movement (including the movement as a result of the successes of special education resulting in students removed from special education and returning full-time to general education) the greater the adverse impact on the academic achievement indicator, as it is currently being calculated.

Because of these concerns, it is likely that once Montana is able to track students through SERIMS, Montana will adopt a growth model similar to the model proposed in the recent announcement by Secretary Spellings offering flexibility under NCLB for use of growth models.

Revised Baseline Data for FFY 2005 (2005-2006 School Year)

For the 2005-2006 school year, Montana received approval for its revised accountability process including the calculation methodology for determining districts and schools meeting AYP and the addition of grades 3, 5, 6, and 7 to its statewide assessment. These revisions included establishing new cut points for determinations of Novice, Nearing Proficient, Proficient, and Advanced. Additionally, the revisions included establishing new thresholds for the Annual Measurable Objective (AMO) used in determining AYP for schools in the calculated process and the small schools process. Due to the revisions of Montana's Accountability process, it is necessary to establish a new baseline and targets for this indicator. Revised baseline data and targets are below.

Indicator 3A – AYP

Table 6 below presents data on the percent of districts that have a disability subgroup that meets the minimum N of 40 and meets Montana's AYP objectives for progress for the disability subgroup for the 2005-2006 school year.

Table 6. Districts Meeting AYP for Disability Subgroup for the 2005-2006 School Year

| | Overall (across Content Areas) | |
|--|-----------------------------------|-------|
| AYP Objectives | # | % |
| Districts with a disability subgroup meeting Montana's minimum N size | 53 | |
| Districts meeting Montana's AYP objectives for progress for students with IEPs | 21 | 39.6% |

Indicator 3B - Participation Rates for Students with Disabilities

For the 2005-2006 school year, tests were administered to students not only in grades 4, 8, and 10 in the content areas of reading and math, but also in grades 3, 5, 6, and 7 in the same content areas. Table 7 below presents the participation rates of students with IEPs in Montana's Criterion-Reference Test (CRT) and the CRT-Alternate (CRT-Alt) for all grades assessed in the content areas of reading and math. Data reported under section 618 (Annual Report of Children Service) is the data source for these calculations.

Table 7. Participation Rates of Students with IEPs in Montana Statewide Assessments for All Grades Assessed for the 2005-2006 School Year

| | | 1-41- | Reading | | Overall (across Content Areas) ³ | |
|---|------|----------|---------|------------|--|-----------|
| Participation | # | ath % | # | iaing % | # # | it Areas) |
| (a) Number in grades assessed | 9753 | ,,, | 9753 | ,,, | 19506 | |
| (b) Regular assessment (CRT) with no accommodations | 3284 | 33.7% | 3193 | 32.7% | | |
| (c) Regular assessment (CRT) with accommodations ¹ | 5738 | 58.8% | 5838 | 59.9% | | |
| (d) Alternate assessment against grade level achievement standards ² | 0 | 0.0% | 0 | 0.0% | | |
| (e) Alternate assessment (CRT-Alt) against alternate achievement standards | 625 | 6.4% | 626 | 6.4% | | |
| | | | | | | |
| Overall rate of participation in statewide assessment for students with IEPs | 9647 | 98.9% | 9657 | 99.0% | 19304 | 99.0% |

Source: Montana Statewide Assessment data and ADC Enrollment data.

Indicator 3C - Proficiency Rates for Students with Disabilities

The table below presents the proficiency rates of students with IEPs participating in Montana's Criterion-Reference Test (CRT) and the CRT-Alternate (CRT-Alt) for all grades assessed in the content areas of reading and math. Data reported under section 618 (Annual Report of Children Service) is the data source for these calculations.

Table 8. Proficiency of Students with IEPs on Montana Statewide Assessments for All Grades Assessed for the 2005-2006 School Year

| | | | | Overall (across | |
|--------------|--------------------------------------|---|--|--|--|
| Math Reading | | Content Areas)3 | | | |
| # | % | # | % | # | % |
| 9753 | | 9753 | | 19506 | |
| 1091 | 11.2% | 1670 | 17.1% | | |
| 975 | 10.0% | 1640 | 16.8% | | |
| 0 | 0.0% | 0 | 0.0% | | |
| 390 | 4.0% | 478 | 4.9% | | |
| | | | | | |
| 2456 | 25.2% | 3788 | 38.8% | 6244 | 32.0% |
| | # 9753 1091 975 0 390 | # % 9753 1091 11.2% 975 10.0% 0 0.0% 390 4.0% | # % # 9753 9753 1091 11.2% 1670 975 10.0% 1640 0 0.0% 0 390 4.0% 478 | # % # % 9753 9753 1091 11.2% 1670 17.1% 975 10.0% 1640 16.8% 0 0.0% 0 0.0% 390 4.0% 478 4.9% | Math Reading Conter # % # % # 9753 9753 19506 1091 11.2% 1670 17.1% 975 10.0% 1640 16.8% 0 0.0% 0 0.0% 390 4.0% 478 4.9% |

Source: Montana Statewide Assessment data and ADC Enrollment data.

¹Regular assessment with accommodations include all students who paticipated with accommodations (both standard and nonstandard).

²Montana does not use an alternate assessment scored against grade level achievement standards at this time.

³Overall Performance Rates is equal to the number of student tests scored proficient or aboe in Math and Reading divided by the total number of tests taken in Math and Reading.

Beginning with FFY 2006 (2006-2007 school year), the targets for Indicator 3A and Indicator 3C below have been revised using FFY 2005 (2005-2006 school year) data as the baseline. Because of the recalibration of cut scores and the need to establish new thresholds for calculating the AMO, trend-line data cannot be relied on to establish targets for ensuing years. In the absence of trend-line data, the assumption for Indicator 3A is that for the first two years, the percent of districts that have a disability subgroup that meets a minimum N of 40 meeting the state's AYP objectives will remain the same as the baseline. For the next three years, we anticipate that intervention strategies addressing this performance indicator will begin producing results and we will begin to see improved performance. The assumption for Indicator 3C is that for the first three years, the percentage of students tested to be proficient or above will remain the same as the baseline data. For the next three years, we anticipate that intervention strategies addressing this performance indicator will produce results and we anticipate improved performance.

¹Regular assessment with accommodations include all students who paticipated with accommodations (both standard and nonstandard).

²Montana does not use an alternate assessment scored against grade level achievement standards at this time.

³Overall Participation Rates is equal to the number of student tests scored proficient or aboe in Math and Reading divided by the total number of tests taken in Math and Reading.

| | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | A. Within a 95% confidence interval, 80% of districts will meet the state's AYP objectives for progress for the disability subgroup when using AYP calculation methodologies in effect on 11/18/05. |
| | B. Within a 95% confidence interval, 98% of SWD will participate in the state-level assessment. |
| | C. 29.5 % of all students with disabilities tested will be at the proficient or above level within a 95% confidence interval when using AYP calculation procedures, including grade levels tested and AMO objectives and performance thresholds in effect on 11/18/05. |
| 2006 (2006-2007) | A. Within a 95% confidence interval, 39% of districts will meet the state's AYP objectives for progress for the disability subgroup. |
| | B. Within a 95% confidence interval, 98% of SWD will participate in the state-level assessment. |
| | C. Within a 95% confidence interval, 32% of all students with disabilities tested will be proficient or above. |
| 2007 (2007-2008) | A. Within a 95% confidence interval, 39% of districts will meet the state's AYP objectives for progress for the disability subgroup. |
| | B. Within a 95% confidence interval, 98.1% of SWD will participate in the state-level assessment. |
| | C. Within a 95% confidence interval, 32% of all students with disabilities tested will be proficient or above. |
| 2008 (2008-2009) | A. Within a 95% confidence interval, 40% of districts will meet the state's AYP objectives for progress for the disability subgroup. |
| | B. Within a 95% confidence interval, 98.1% of SWD will participate in the state-level assessment. |
| | C. Within a 95% confidence interval, 33% of all students with disabilities tested will be proficient or above. |
| 2009 (2009-2010) | A. Within a 95% confidence interval 40% of districts will meet the state's AYP objectives for progress for the disability subgroup. |
| | B. Within a 95% confidence interval, 98.1% of SWD will participate in the state-level assessment. |
| | C. Within a 95% confidence interval, 33% of all students with disabilities tested will be proficient or above. |

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- A. Within a 95% confidence interval, **40.5%** of districts will meet the state's AYP objectives for progress for the disability subgroup.
- B. Within a 95% confidence interval, 98.2% of SWD will participate in the state-level assessment.
- C. Within a 95% confidence interval, **33.5%** of all students with disabilities tested will be proficient or above.

Data notes: The discussion of measurable and rigorous targets uses a baseline year of "2005" AYP calculations. The 2005 AYP calculation was determined from data, including CRT and CRT-alternate assessment data, obtained during the 2004-2005 school year. The targets established for 2005 and each subsequent year will come from AYP determinations for "2006" and each subsequent year.

Improvement Activities/Timelines/Resources

| Improvement Activities | Timelines | Resources |
|---|-----------------------|---|
| Continue to implement the We Teach All project | Ongoing | OPI Staff CSPD Regions |
| Continue collaboration between Division of Special Education and ESEA staff on Reading First to provide training on research-based strategies that lead to improved instruction in reading and math | Ongoing | OPI Staff ESEA Staff |
| Continue to implement MBI to promote a positive environment which supports student learning | Ongoing | CSPD Regions OPI School Foods OPI Staff Board of Crime Control University of Montana/DERS Dept. of Emergency Services |
| Pending OSEP funding, implement a pilot study on the feasibility of establishing an alternate assessment to be known as the "CRT-Modified | 2007-2008 (if funded) | GSEG Grant/Measured Progress |
| If the pilot study demonstrates the feasibility of establishing an alternate assessment based on modified achievement standards and pending the availability of additional financial support from the U.S. Department of Education, implement across grades 3, 4, 5, 6, 7, 8, and grade 10 the CRT-Modified | 2008-2009 (if funded) | GSEG Grant/Measured Progress |
| Implement training on Universal Design for Learning (UDL) as a strategy for improving access to the general curriculum | 2005-2006 Ongoing | Personnel Prep. Grant |
| Work collaboratively with Indian Education staff on strategies to improve student achievement | 2005-2006 Ongoing | OPI Staff Indian Education Staff Region III CSPD |
| Continue to collaborate with the Big Horn Teacher projects at MSU-Billings in an effort to support Indian Education for All Activities | Ongoing | OPI Staff |
| Provide training to school personnel on Read Well and DIBELS | February 2006 | OPI Staff Region IV CSPD |

Monitoring Priority: FAPE in the LRE

Indicator 4: Rates of suspension and expulsion:

- A. Percent of districts identified by the state as having a significant discrepancy in the rates of suspensions and expulsions of children with disabilities for greater than 10 days in a school year; and
- B. Percent of districts identified by the state as having a significant discrepancy in the rates of suspensions and expulsions of greater than 10 days in a school year of children with disabilities by race and ethnicity.

[20 U.S.C. 1416(a)(3)(A); 1412(a)22)]

Overview

Montana's school administrators have worked diligently on keeping students in school and positively engaged in their academic growth. Over 209 school sites in over 53 LEAs have participated in the Montana Behavioral Initiative as a means of creating a positive and supportive school climate, as well as looking at alternative strategies for school discipline other than suspending or expelling a student from school.

The Montana Behavioral Initiative (MBI) project and the availability of the Early Assistance Program (EAP) have had a positive and significant impact on decreasing the rate of out-of-school suspensions/expulsions. Additionally, the OPI published a technical assistance guide titled "Disciplinary Removals in Special Education." This guide is available to LEAs and parents on-line through the OPI Web page or, if requested, by hard copy.

When conducting compliance reviews, monitors review a sampling of records for those students who have been suspended or expelled. The purpose of the file review is to ensure districts are following proper procedures and that students with disabilities are provided FAPE. In addition to compliance reviews, the OPI, through its Focused Intervention activities, holds LEAs accountable for low rates of long-term suspensions and expulsions.

Measurement:

Data Source: 618 Data

Student Discipline Data Collection

- A. Percent = # of districts identified by the state as having significant discrepancies in the rates of suspensions and expulsions of children with disabilities for greater than 10 days in a school year divided by # of districts in the state times 100.
- B. Percent = # of districts identified by the state as having significant discrepancies in the rates of suspensions and expulsions for greater than 10 days in a school year of children with disabilities by race ethnicity divided by # of districts in the state times 100.

Include state's definition of "significant discrepancy."

Overview of Issue/Description of System or Process

Montana's School Discipline Data Collection System is an integrated system which collects discipline data for all students. This data collection system is currently in its fourth year. It collects data on all incidents that result in an out-of-school suspension or expulsion, regardless of the length of time. The reporting period is July 1 through June 30 of the school year. The 2003-2004 school year was the first year that LEAs were able to submit suspension/expulsion data on-line. Over 44 percent of all LEAs reported their suspension/expulsion data electronically in 2004-2005.

Long-term suspension or expulsion is defined as a suspension or expulsion that results in removal of a student, out of school, for greater than 10 school days or a student with multiple short-term (10 school days or less) out-of-school suspensions or expulsions that sum to greater than 10 school days during the school year.

Subpart A

The following describes the formulas used for calculating long-term suspension and expulsion rates and the assessment of significant discrepancies in the rates of suspensions and expulsions.

Regular education formula

Long-term suspension and expulsion rates for regular education students are calculated by dividing the number of regular education students with long-term suspension or expulsions by the number of enrolled students, grades K-12, for the specific school year.

Number of regular education students with long-term suspension or expulsion / Number of students enrolled

Special education formula

Long-term suspension and expulsion rates for students with disabilities are calculated by dividing the number of special education students with long-term suspension or expulsions by the number of students with disabilities reported on the December 1st child count for the specific school year.

Number of special education students with long-term suspension or expulsion / Number of students with disabilities, ages 6-21

Identifying Districts for Significant Discrepancy

Indicator A

The assessment of an LEA's performance based on long-term suspension/expulsion rates is accomplished by comparing the LEA's suspension/expulsion rates for students with disabilities to the LEA's suspension/expulsion rates for nondisabled students. The OPI conducts a test of the difference between proportions to determine if there is a *statistically significant difference*. The *level of statistical significance* has been set at a .05 level and with a minimum sample size of 10. In other words, in districts with sample sizes of greater than 10, we ensure that we are 95 percent confident that the results are due to a real difference in the population and not by chance factors².

A statistically significant difference does not mean a significant discrepancy in the rate of long-term suspensions and expulsions for students with disabilities, particularly when using small numbers. The long-term suspension/expulsion counts for both special education and regular education for LEAs in Montana fall below the established minimum N of 10, and, therefore, is considered to be too small of a sample size to

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² Levin, Jack (2003). *Elementary Statistics in Social Research*. p. 219. Boston, MA: Pearson Education Group, Inc.

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obtain precise and reliable results. When small sample sizes are used, the OPI cannot rule out random chance. Recognizing the problem with the reliability and validity of small sample sizes, the OPI uses multiple methods in its determination of significant discrepancy in long-term suspension/expulsion rates for students with disabilities.

As a part of its multiple methods procedures to determine significant discrepancy in the long-term suspension and expulsion of students with disabilities, the OPI implements a screening process to identify LEAs with statistically significant differences in long-term suspension and expulsion rates. If an LEA has been identified as having a statistically significant difference, the OPI conducts further review at the state level to determine if further investigation is warranted. This review includes the LEA's suspension/expulsion data, as well as complaints/ mediation/due process, compliance monitoring and program data. If a review of the data does not support further investigation, the LEA is determined not to have a significant discrepancy. If further investigation is determined warranted, the OPI implements focused intervention activities with the LEA to determine if a significant discrepancy exists.

Significant Discrepancy

An LEA is determined to have a significant discrepancy if the LEA has a minimum N of 10, demonstrates a statistical difference in long term suspension and expulsion rates, and there is evidence that the LEA implements policies and/or procedures that are inconsistent with IDEA 2004 requirements.

Indicator B

The LEAs submit their data as a part of the larger discipline collection system. The OPI conducts an analysis of LEAs' 2005-2006 data for suspensions/expulsions for greater than 10 days in a school year of children with disabilities by race/ethnicity and then determines if a statistically significant difference exists within each LEA.

The long-term suspension/expulsion counts for both special education and regular education for LEAs in Montana are extremely small and this is particularly so for racial/ethnic and disability subgroups, especially in small rural schools. Therefore, there is often too small of a sample size to obtain precise and reliable results. Recognizing the problem with validity of small sample sizes, the OPI will use multiple methods in its determination of significant discrepancy in long-term suspension/expulsion rates for students with disabilities by racial/ethnic categories.

As part of its multiple methods to determine significant discrepancy in the long-term suspension and expulsion of students with disabilities by race/ethnicity, the OPI implements a screening process to identify LEAs with statistically significant differences in long-term suspension and expulsion rates by race/ethnicity. For districts with 10 or more of long-term suspensions in a school year, the OPI uses the results of a test of the difference between proportions to indicate a statistically significant difference at the .05 significance level. Based on the screening results the OPI will make a determination if further investigation is warranted to determine a significant discrepancy. If further investigation is warranted, the OPI will engage the identified LEAs in focused intervention activities to determine if a significant discrepancy exists.

Baseline Data for FFY 2004 (2004-2005)

Indicator A

Table 9. Long-Term Suspension and Expulsion Rate Comparison

| School Year | Special Education Students with Long-term Suspension or Expulsion ¹ | Special Education Child Count, Ages 6-21 ² | Special Education Long-term Suspension and Expulsion Rates | Regular Education Students with Long-term Suspension or Expulsion ³ | General Education Enrollment, Grades K-12 ⁴ | Regular Education Long-term Suspension and Expulsion Rates |
|-------------|--|---|--|--|---|--|
| 2004-2005 | 92 | 17453 | 0.5% | 377 | 145795 | 0.3% |

¹ Count of students with disabilities who qualify for services under IDEA, with multiple short-term suspensions or expulsions (10 days or less) that sum to greater than 10 days during the school year or suspended or expelled once for greater than 10 days during the school year.

²Special education counts are students with disabilities who qualify for services under IDEA, ages 6-21, reported on the December 1st child count

³ Count of nondisabled students with multiple short-term suspensions or expulsions (10 days or less) that sum to greater than 10 days during the school year or suspended or expelled once for greater than 10 days during the school year.

⁴Students enrolled as of October 1st of the count year in grades K-12. This count includes students with disabilities who qualify under IDEA and can not be disaggregated.

Table 10. School District Review of Long-Term Suspension and Expulsion Rates

| StateFY | Number of LEAs ¹ | long-term suspensions | Number of LEAs identified with a statistically significant difference ³ | % of LEAs identified with a statistically signficiant difference |
|---------|--------------------------------|--------------------------|---|--|
| 2004 | 437 | 100 | 16 | 16.0% |

¹The number of public school districts in Montana for school year 2003-2004.

²Number of public schools that reported long-term suspensions or expulsions in school year 2004-2005. The LEAs may be duplicated between special education and regular education (an LEA may have suspended/expelled both special ed and regular ed students). ³Statistically significant difference does not mean a significant discrepancy. No LEA in the state reported a count of 10 or more long-term suspensions or expulsions during the year for students with disabilities. As a result, the reported numbers are too small to obtain precise and reliable results, and the differences found are more than likely due to chance.

Discussion of Baseline Data:

Indicator A

- The statewide rate of long-term suspensions/expulsion for the general student population is .3 percent.
- The statewide rate of long-term suspension/expulsions for students with disabilities is .5 percent.

Only 38 or 8.5 percent of the total number of LEAs reported any long-term suspension or expulsions of students with disabilities. Of these, the largest number of suspensions/expulsions of students with disabilities in any LEA was seven. None of the LEAs which reported long-term suspensions/expulsions met the minimum N of 10. Following a review of the screening data, it was determined that 16 LEAs had a statistical difference in the long-term suspension/expulsion rates of students with disabilities.

Of the 16 LEAs identified with a *statistically significant difference* in the long-term suspension and expulsion rates of students with disabilities, none of the LEAs were chosen for focused intervention based on suspension/expulsion data. This decision was made following a state-level review of each of the LEA's data. None of the LEAs identified as having a statistical difference met the minimum N of 10 suspensions/expulsions. In eight of the LEAs identified as having a statistical difference, the difference was the result of a single student (students with disabilities) reported as having a long-term suspension/expulsion. In the remaining LEAs reported to have a statistical difference, there was no evidence from complaints/mediations/due process, compliance monitoring or individual program data to support the need for further investigation. Therefore, no LEAs were identified in 2004-2005 as having a significant discrepancy in their suspension/expulsion rates.

Indicator B

The table below presents a comparison of long-term suspension and expulsion rates by race/ethnicity categories between students with disabilities and nondisabled students for the 2005-2006 school year.

Table 51. Long-Term Suspension and Expulsion Rates by Race/Ethnicity for the 2005-2006 School Year

| Race/Ethnicity | Number of Special Education Students with Long-term Suspension or Expulsion ¹ | Special Education Long-term Suspension or Expulsion Rates | Number of Regular Education Students with Long-term Suspension or Expulsion ² | Regular Education Long-term Suspension and Expulsion Rates |
|--------------------------------|--|---|---|---|
| American Indian/Alaskan Native | 49 | | | 1.0% |
| Asian or Pacific Islander | 0 | 0.0% | | 0.1% |
| Black or African American | 1 | 0.5% | | 0.2% |
| Hispanic or Latino | 3 | 0.6% | 8 | 0.2% |
| White, Non-Hispanic | 42 | 0.3% | 201 | 0.2% |

¹Count of students with disabilities who qualify for services under IDEA, with multiple short-term suspensions or expulsions (10 days or less) that sum to greater than 10 days during the school year or suspended or expelled once for greater than 10 days during the school year.

²Count of nondisabled students with multiple short-term suspensions or expulsions (10 days or less) that sum to greater than 10 days during the school year or suspended or expelled once for greater than 10 days during the school year.

Table 12 below presents the results of OPI's review of LEAs to determine if there are significant discrepancies in the rates of long-term suspensions and expulsions of students with disabilities by race and ethnicity. This data becomes the baseline data for Indicator 4B.

Table 62. LEA Review of Long-Term Suspension and Expulsion Rates by Race/Ethnicity for the 2005-2006 School Year

| | | Number of | Number of LEAs | Percent of LEAs | |
|--------------------------------|-----------------------------|-------------------------|---------------------------|---------------------------|--------------------------|
| | | LEAs reporting | reporting long- | reporting long-term | Percent of |
| | | long-term | term suspension | suspension and/or | LEAs |
| | | suspensions | and/or expulsions | expulsions for | identified with |
| | | and/or | for students with | students with | significant |
| Race/Ethnicity | Number of LEAs ¹ | expulsions ² | disabilities ³ | disabilities ⁴ | discrepancy ⁵ |
| American Indian/Alaskan Native | 436 | 41 | 24 | 5.5% | 0% |
| Asian or Pacific Islander | 436 | 1 | 0 | 0.0% | 0% |
| Black or African American | 436 | 4 | 1 | 0.2% | 0% |
| Hispanic or Latino | 436 | 7 | 2 | 0.5% | 0% |
| White, Non-Hispanic | 436 | 73 | 28 | 6.4% | 0% |

Number of public schools in Montana for the school year 2005-2006

²Number of public schools that reported long-term suspension and/or expulsions in school year 2005-2006. The LEAs may be duplicated in that an LEA may have suspended or expelled both special education and regular education students and reported under more than one race/ethnic category.

³Of the number of all LEAs reporting long-term suspension and/or expulsions, the number of LEAs reporting long-term suspension and/or expulsions for students with disabilities. This may result in a duplicate count due to an LEA reporting under more than one race/ethnic category.

⁴Of the number of all LEAs in the state, the percent reporting long-term suspension and/or expulsions for students with disabilities.

⁵Of the number of LEAs reporting long-term suspension and/or expulsions for students with disabilities, the count of long-term suspension and expulsions is extremely small and no LEA met the requirement of a minimum N of 10 long-term suspension and/or expulsions reported in order to conduct a statistical test of difference.

Discussion of Baseline Data: Indicator B.

The table above shows the number of LEAs reporting long-term suspensions and/or expulsions of students with disabilities is extremely small. Although American Indians proportionally have a higher rate of suspensions and/or expulsions compared to other students, no LEAs had long-term suspensions and/or expulsions that met the minimum N of ten. Therefore, no additional review was required and it was determined that no LEAs were identified as having a significant discrepancy in long-term suspensions and/or expulsion by race and ethnicity.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. To be determined. |
| 2006 (2006-2007) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities, by race and ethnicity at 0%, within a 95% confidence interval. |
| 2007 (2007-2008) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities, by race and ethnicity, at 0%, within a 95% confidence interval. |
| 2008 (2008-2009) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities, by race and ethnicity at 0%, within a 95% confidence interval. |
| 2009 (2009-2010) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with |

| | disabilities, by race and ethnicity at 0%, within a 95% confidence interval. |
|---------------------|--|
| 2010 (2010-2011) | A. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities at 0%, within a 95% confidence interval. |
| | B. Given a minimum N of 10, maintain the percent of the LEAs identified as having significant discrepancy in long-term suspension and expulsion rates for students with disabilities, by race and ethnicity at 0%, within a 95% confidence interval. |

Improvement Activities/Timelines/Resources

| Future Activities | Projected Timelines | Resources |
|---|------------------------|---|
| Continue to make "on-time" TA available to school personnel through the EAP and OPI Staff | Ongoing | OPI Staff EAP/Legal Staff |
| Continue to monitor compliance with IDEA regulations regarding suspensions and expulsions through compliance monitoring procedures | Ongoing | Special Education Monitors |
| Continue to make MBI training available to school personnel | Ongoing | CSPD Regions OPI School Foods OPI Staff Board of Crime Control University of Montana/DERS Dept. of Emergency Services |
| Continue to provide TA and training to LEAs to assist them with strategies that will lead to fewer suspensions/expulsions | Ongoing | MPRRC National TA Centers OPI Staff |
| Provide guidance to LEAs on discipline procedures and make this available on the OPI Web site | 2006-2007 | Legal Services Division |
| Work with the Division of Indian Education to identify promising practices to decrease long-term suspensions and/or expulsions for American Indian students | Ongoing | OPI Staff CSPD |

Monitoring Priority: FAPE in the LRE

Indicator 5: Percent of children with IEPs aged 6 through 21:

- A. Removed from regular class less than 21% of the day;
- B. Removed from regular class greater than 60% of the day; or
- C. Served in public or private separate schools, residential placements, or homebound or hospital placements.

[20 U.S.C. 1416(a)(3)(A)]

Overview

The Office of Public Instruction (OPI) addresses the education of children with disabilities with nondisabled peers to the extent appropriate through these methods: (1) Appropriate personnel from the OPI, local educational agencies, institutions of higher education and contracted professionals (including parents and families) provide training and technical assistance at the local level to support instructional practices in the general education setting that address the needs of students with disabilities and their nondisabled peers; (2) Both the OPI and Parents, Let's Unite for Kids (PLUK) personnel inform and support parents and families about instructional practices that provide for the education of students with disabilities with their nondisabled peers; (3) The OPI Legal Services Division responds to inquiries about provision of FAPE in the least restrictive environment, among other concerns; and (4) The OPI compliance monitoring procedure ensures that all individual student records sampled include a comprehensive review of consideration of least restrictive environment appropriate to the individual students.

Staff development activities, especially the regional Comprehensive System of Personnel Development councils and Montana Behavioral Initiative (MBI), continuously provide training in best practices related to special education, including those related to provision of opportunities for children with disabilities to be educated with their nondisabled peers. Placement is individually determined for each student, based on the student's instructional needs by the student's IEP team. The newly funded personnel preparation grant from OSEP includes as one of its goals, Universal Design. This training activity will assist school personnel in providing students with disabilities more access to the general curriculum.

The state special education funding system is placement neutral. Therefore, there is no incentive to place students with disabilities in more restrictive settings.

The OPI implements a compliance monitoring system which includes review of a sampling of student records. This review helps to ensure that IEP teams appropriately document their decisions and placements are based on the individual need of the student.

Over the past five years, the OPI has continued to show a statewide increase in its population of students with disabilities, while at the same time showing a statewide declining enrollment. In reviewing statewide data, it is important to note that there has been a decline in the proportion of learning disabled students and a significant increase in the numbers of students identified as having other health impairment and the number of students identified as having autism. Such changes in child count have an effect on settings of services based on the increasing proportion of students likely to be experiencing more significant

disabilities requiring more complex services and/or a method of service delivery that might be more restrictive.

Measurement:

Data Source: Child Count/618 Data

- A. Percent = # of children with IEPs removed from regular class less than 21% of the day divided by the total # of students aged 6 through 21 with IEPs times 100.
- B. Percent = # of children with IEPs removed from regular class greater than 60% of the day divided by the total # of students aged 6 through 21 with IEPs times 100.
- C. Percent = # of children with IEPs served in public or private separate schools, residential placements, or homebound or hospital placements divided by the total # of students aged 6 through 21 with IEPs times 100.

Overview of Issue/Description of System or Process

The educational placement count of students with disabilities ages 6-21 is part of the larger child count data collection that is conducted on December 1 of each year. Data definitions for educational placement used are the same as those used in reporting under Section 618 (Annual Report of Children Served).

For students with disabilities, ages 6-21, percentages were calculated on the following educational environment categories:

- 1. Regular Class: Removed from regular class less than 21% of the day.
- 2. Full-time Special Education: Removed from regular class greater than 60% of the day.
- 3. Separate Schools: A roll-up of public/private separate schools, residential placements, and home or hospital settings.

To calculate the percent served in a particular educational environment, the following formula was used:

of students with disabilities in a particular educational environment divided by the # of students with disabilities, ages 6 through 21, in the state times 100.

The table below provides the percent of students with disabilities, ages 6-21, in specific educational environments as well as definitions used to classify the educational environment.

Baseline Data for FFY 2004 (2004-2005)

Table 73. Montana's Educational Placement of Students with Disabilities, ages 6-21

| Students with disabilities, ages 6-21, School Year 2004-2005 | | | | |
|--|--------------------|---------|------------|--|
| Setting of Service | Setting | Student | | |
| | Count ¹ | Total | % of Total | |
| Regular Class ² | 9087 | 17637 | 51.5% | |
| Full-time Special Education ³ | 2003 | 17637 | 11.4% | |
| Combined Separate Facilities ⁴ | 324 | 17637 | 1.8% | |

¹Count of students with disabilities, ages 6-21, reported on the December 1 annual count in a specific educational setting.

²Students with disabilities removed from regular class less than 21% of the school day.

Table 84. Review of LEAs and educational placements for students with disabilities, ages 6-21

| StateFY | # of LEAs Reviewed ¹ | # of LEAs Meeting the Target ² | # of LEAs Making Progress Toward the Target ³ | % of LEAs Meeting or Making Progress Toward the Target |
|---------|------------------------------------|---|--|---|
| 2002 | 395 | 138 | 97 | 59.5% |
| 2003 | 400 | 143 | 102 | 61.3% |
| 2004 | 401 | 129 | 146 | 68.6% |

¹ Number of LEAs serving students with disabilities as obtained from the December 1st annual child count.

³Students with disabilities removed from regular class greater than 60% of the school day.

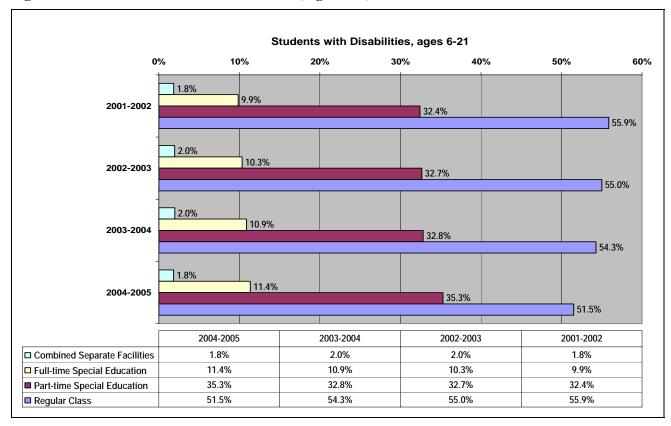
⁴Students with disabilities served in public or private separate schools, public or private residential placements, or homebound or hospital placements.

²Number of LEAs where 80% or more of students with disabilities are removed from the regular classroom less than 21% of the school day.

³Number of LEAs where less than 80% of their students with disabilites are removed from the regular classroom less than 21% of the school day, but are making progress towards that target.

TREND DATA

Figure 1. Percent of Students with Disabilities, ages 6-21, in Educational Environments



Discussion of Baseline Data

- A. 51.5% of students with disabilities are removed from regular class less than 21% of the day;
- B. 11.4 % of students with disabilities are removed from regular class greater than 60% of the day;
- C. 1.8% of students with disabilities are served in public or private separate schools, residential placements, or homebound or hospital placements.

Out of 17,637 students with disabilities, ages 6-21, being served in special education, 51.5 percent are removed from regular education for less than 21 percent of the school day, while 11.4 percent are removed from the regular classroom for greater than 60 percent of the school day. A small percentage of students with disabilities (1.8%) receive their education in public or private separate facilities.

As part of its special education focused intervention activities, the Montana OPI uses educational environment data as one of its key indicators for focused intervention activities. The OPI has established, as a part of its weighted measurement settings indicator for LEAs, 80 percent of students with disabilities in the district, ages 6-21, will be removed from the regular classroom setting less than 21 percent of the school day. The LEAs are selected for intervention in part on this settings indicator measurement. Analysis of LEA 2004-2005 placement data shows that 68.6 percent of the LEAs reporting students with disabilities, ages 6-21, on its December 1 child count either met, exceeded or were making progress toward the indicator measurement of "80% of students with disabilities will be removed from the regular classroom less than 21% of the time." In other words, the majority of students with disabilities in these LEAs receive their instruction in the regular classroom with nondisabled peers for 80 percent of the day. The data are displayed in Table 9 above.

A review of trend data (Figure 1) shows that the percent of students with disabilities being removed from the regular classroom for less than 21 percent of the school day has shown a decrease for the past four years. Over the same time period, there has been a steady increase in the number of students with disabilities reported as removed from the general education setting for more than 60 percent of the day. Data for the combined separate facilities has fluctuated but the fluctuations have been very small. There are numerous factors which affect where students will receive their educational instruction. All decisions regarding educational placement are made by the IEP team, which includes the parent, and based on what is determined to be the most appropriate setting for the student to receive their special education instruction. Over the past five years, while Montana has experienced a declining enrollment, the child count for students with disabilities has grown. Data shows that there has been a significant increase in the disability category of autism and LEAs are reporting an increasing number of students with more challenging needs being enrolled in their schools. Given these factors, it's not unexpected that more students will receive their instruction in settings outside the regular classroom.

The OPI includes a review of student records as a part of its compliance monitoring process. In reviewing data from the 2004-2005 school year, there were no corrective actions given based on inappropriate educational placements.

Trend-line data shows a 1.5 percent average annual decrease for the past four years in the percentage of students removed from regular class less than 21 percent of the day, and a .5 percent average annual increase for the past four years in the percentage of students educated outside the regular classroom for more than 60 percent of the day. This trend suggests that Montana will face a significant challenge in turning around the trend. Therefore, stakeholders have indicated that it is reasonable to expect that, for the near term, this trend should be expected to continue. As intervention strategies are applied, the expectation is that by the third year the decline in students in regular education setting for less than 21 percent of the day should reverse and begin to show a gradual increase such that by the 2010-2011 school year, the rate of students removed from the regular education setting for less than 21 percent of the day should exceed the rate for the 2003-2004 school year. Likewise, the rate of students educated outside the regular classroom for more than 60 percent of the day is expected to increase slightly until the third year when the trend will reverse and begin to show a gradual decrease so that by the 2010-2011 school year, the rate of students educated outside the regular classroom for more than 60 percent of the day will decrease below the rate for the 2003-2004 school year.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | A. Given a minimum N of 10, 50% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |
| | B. Given a minimum N of 10, 12% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval. |
| | C. Given a minimum N of 10, 1.8% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval. |
| 2006 (2006-2007) | A. Given a minimum N of 10, 48.5% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |

| | B. Given a minimum N of 10, 12.5% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval. |
|---------------------|---|
| | C. Given a minimum N of 10, 1.8% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval. |
| 2007 (2007-2008) | A. Given a minimum N of 10, 48.5% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |
| | B. Given a minimum N of 10, 12.5% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval. |
| | C. Given a minimum N of 10, 1.7% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval. |
| 2008 (2008-2009) | A. Given a minimum N of 10, 49% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |
| | B. Given a minimum N of 10, 12% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval |
| | C. Given a minimum N of 10, 1.5% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval |
| 2009 (2009-2010) | A. Given a minimum N of 10, 50.5% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |
| | B. Given a minimum N of 10, 11.5% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval. |
| | C. Given a minimum N of 10, 1.6% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval. |
| 2010 (2010-2011) | A. Given a minimum N of 10, 52% of students with disabilities removed from regular class less than 21% of the day within a 95% confidence interval. |
| | B. Given a minimum N of 10, 11% of students with disabilities removed from regular class greater than 60% of the day within a 95% confidence interval. |
| | C. Given a minimum N of 10, 1.5% of students with disabilities served in public or private separate schools, residential placements, or to homebound or hospital placements within a 95% confidence interval. |

Improvement Activities/Timelines/Resources

| Improvement Activities | Timelines | Resources | | |
|---|-----------|--|--|--|
| Continue to provide technical assistance and support to LEAs to assist them in providing FAPE in the LRE | Ongoing | OPI Staff MPRRC CSPD Title Programs IHEs PLUK | | |
| Using compliance monitoring procedures, continue to review LEAs documentation to ensure placement decisions are made in accord with IDEA and state regulations | Ongoing | OPI Monitoring Staff | | |
| Continue to provide training for general education personnel on strategies to use in responding to students with disabilities needs in the regular education setting. | Ongoing | OPI Staff /Consultants CSPD Training Activities MPRRC Personnel Prep. Grant | | |
| Provide training on the use of technology as access to the general curriculum | Ongoing | CSPD | | |
| Continue to provide technical assistance to LEAs on educational practices that provide opportunities for children with disabilities to be educated with nondisabled peers | Ongoing | CSPD, MPRRC, Personnel Prep. Grant | | |
| Initiate training on Universal Design | 2006-2007 | Personnel Prep. Grant/OPI Staff and Consultants | | |

Monitoring Priority: FAPE in the LRE

<u>Indicator 6</u>: Percent of preschool children with IEPs who received special education and related services in settings with typically developing peers (e.g., early childhood settings, home, and part-time early childhood/part-time early childhood special education settings).

[20 U.S.C. 1416(a)(3)(A)]

Overview

Parents of preschool-age children with disabilities face widely differing choices when selecting special education settings for children. This choice is often driven by location and suitability. Not all communities offer the same array of private day care, Head Start, private preschool etc. choices, especially in rural areas. The distribution of placement settings for 3, 4, and 5-year-old children with disabilities reflects these factors.

Montana's statutes and regulations ensure that all children with disabilities, including those who are 3, 4, and 5 years of age, receive a free appropriate public education (FAPE). However, no statutory authority requires public schools provide an educational opportunity for 3 and 4-year-old children, or children who have not yet reached 5 on or before September 10. Few, if any public school districts, offer general education preschool, but all offer FAPE. Montana's IDEA Part C program provides few placements outside of the home, so continuity between settings before and after the child turns 3 presents a challenge. Head Start provides the most universal, most diverse, culturally sensitive, and inclusive setting for preschool-age children; however, Head Start locations are limited.

Montana's state government currently has no initiatives aimed at establishing a universal, out of home, noor low-cost, early childhood public education setting.

The OPI provides technical assistance and training to school personnel on addressing the needs of preschool children ages 3-5. Technical assistance activities have included working with LEAs preschool personnel and Head Start staff in developing interagency agreements to provide opportunities for young children with disabilities to be educated with their nondisabled peers. In addition, the OPI, through its state CSPD Council, has developed an Early Childhood committee to look at training strategies, as well as issues related to serving the preschool-age population.

Measurement:

Data Source: Child Count/618 Data

Percent = # of preschool children with IEPs who received all special education services in settings with typically developing peers divided by the total # of preschool children with IEPs times 100. Following is a description of data collection and measurement process.

Overview of Issue/Description of System or Process

The educational placement count of the students with disabilities, ages 3-5, is also a part of the larger child count data collection conducted on December 1 each year. Data definitions for educational placement used are the same as those used in reporting under Section 618 (Annual Report of Children Served).

For students with disabilities, ages 3-5, percentages were calculated on the following educational environment categories and definitions:

- 1. Early Childhood Settings: All (100%) special education and related services are provided in educational programs designed primarily for students without disabilities. No services are provided in separate special education settings.
- 2. Part-time Early Childhood/Part-time Early Childhood Special Education Settings: Special education and related services are provided in multiple settings, such that: (1) services are provided at home or in educational programs designed primarily for children without disabilities, and (2) services are provided in programs designed primarily for children with disabilities.
- 3. Home: All special education and related services are provided in the principal residence of the child's family or caregivers.

To calculate the percent of students with disabilities, ages 3-5, served in a particular educational environment, the following formula was used:

of students with disabilities, ages 3-5, in a particular educational environment / the total # of students with disabilities, ages 3-5, in the state X 100

The table below provides the percent of students with disabilities, ages 3-5, in specific educational environments.

Baseline Data for FFY 2004 (2004-2005)

Table 95. Montana's Education Placement for Student with Disabilities, ages 3-5

| Students with disabilities, ages 3-5, School Year 2004-2005 | | | | | |
|---|-----|------|-------|--|--|
| Setting of Service Setting Student % of Count Total Total | | | | | |
| Early Childhood Setting | 595 | 1878 | 31.7% | | |
| Early Childhood/Early Spec Ed | 429 | 1878 | 22.8% | | |
| Home | 6 | 1878 | 0.3% | | |

Discussion of Baseline Data

Preschool-age children with disabilities in Montana receive a free appropriate public education in a variety of settings as shown in Table 10 above. The child's age seems to be a critical factor in selection of setting in which special education and related services are provided. Early Childhood Special Education settings are most likely settings for children with disabilities who are 3 and 4 years of age, while Early Childhood settings are more likely for 5 year olds. This difference is due to the availability of kindergarten for 5 year olds as an early childhood setting, in contrast to the absence of regular education alternatives for younger children.

The number and percentage of children with disabilities who receive special education and related services in Early Childhood settings increases with each year, as does the number and percentage of children receiving services in both Early Childhood settings and Part-time Early Childhood/Part-time Early Childhood Special Education settings. This outcome indicates a coherent strategy for meeting complex needs of children with disabilities, using a combination of settings to meet identified needs.

Trend Data

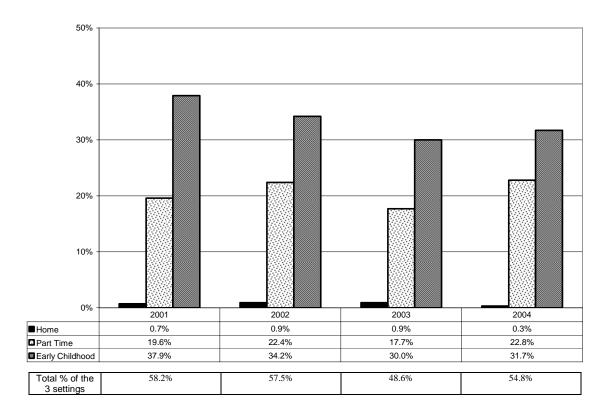
During the past four years, the percentage of children with disabilities who received special education and related services in settings with typically developing peers (e.g., early childhood settings, home, and part-time early childhood/part-time early childhood special education settings) has declined slightly. The overall percentage of all three setting categories varied between years, but ranged between 58.2 percent in 2001 to 54.5 percent in 2004.

Contributing to this decline were year-to-year variations in the percentages of children with disabilities reported in each setting:

- Home settings varied from a high of 0.9% in 2002 and 2003, to 0.3% in 2005;
- Early Childhood settings varied between 37.9% and 31.7%; and
- Part-time Early Childhood/Part-time Early Childhood Special Education setting percentages varied between **19.6%** and 22.8%.

Generally, the percentage of children reported under the Early Childhood settings increased when the percentage of children reported as Part-time Early Childhood/Part-time Early Childhood Special Education setting decreased, and vice versa. Figure 2 illustrates these trends.

Figure 2. Percentage of preschool-age children with disabilities who received special education and related services in settings with typically developing peers during the past four years.



No conclusion can be made based on trend-line data because of the variability and lack of consistency in the trend-line. The data shows a modest decrease between the first in the second year, a significant decrease the third year and a modest increase the fourth year. For this reason, targets for the first two years are set to

show no change from the baseline year of 200**4**-200**5**. As intervention strategies are applied, the expectation is that in the third year the percentage of students placed in settings with typically developing peers should begin to show a gradual increase that will continue through the 2010-2011 school year.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | Given a minimum N of 10, the percent of children in Early Childhood Settings, Part-time Early Childhood/Part-time Early Childhood Sp Ed Settings, and Home Settings will maintain 54.8%, within a 95% confidence interval. |
| 2006 (2006-2007) | Given a minimum N of 10, the percent of children in Early Childhood Settings, Part-time Early Childhood/Part-time Early Childhood Sp Ed Settings, and Home Settings will maintain 54.8% within a 95% confidence interval. |
| 2007 (2007-2008) | Given a minimum N of 10, the percent of children in Early Childhood Settings, Part-time Early Childhood/Part-time Early Childhood Sp Ed Settings, and Home Settings will increase to 55.0% within a 95% confidence interval. |
| 2008 (2008-2009) | Given a minimum N of 10, the percent of children in Early Childhood Settings, Part-time Early Childhood/Part-time Early Childhood Sp Ed Settings, and Home Settings will exceed 55.2% within a 95% confidence interval. |
| 2009 (2009-2010) | Given a minimum N of 10, the percent of children in Early Childhood Settings, Part-time Early Childhood/Part-time Early Childhood Sp Ed Settings, and Home Settings will exceed 55.4% within a 95% confidence interval. |
| 2010 (2010-2011) | Given a minimum N of 10, the percent of children in Early Childhood, Part-time Early Childhood/Part-time Early Childhood Sp Ed Setting, and Home Settings will exceed 55.6% within a 95% confidence interval. |

Improvement Activities/Timelines/Resources

| Improvement Activities | Timelines | Resources |
|--|----------------------|---|
| Increase the capacity to deliver special education and related services in kindergarten settings to reduce the number of 5 year olds in the Early Childhood Special Education settings by providing technical assistance focusing on kindergarten-focused communication, social-emotional-behavioral, and literacy interventions | 2005-2006 Ongoing | NECTAC MPRRC OPI Staff CSPD/Early Childhood Committee |
| Increase technical assistance support for special educators who teach, consult, or mentor in Head Start settings or other early childhood settings beyond the public school | 2005-2006 Ongoing | NECTAC MPRRC OPI Staff CSPD/Early Childhood Committee |
| Provide technical assistance support for special educators who teach, consult, or mentor in home-based setting by increasing collaborations with the IDEA Part C agencies | 2005-2006 Ongoing | NECTAC MPRRC OPI Staff CSPD/Early Childhood Committee, Part C Agencies DDD/Part C |

Monitoring Priority: FAPE in the LRE

*Indicator 7: Percent of preschool children with IEPs who demonstrate improved:

- A. Positive social-emotional skills (including social relationships);
- B. Acquisition and use of knowledge and skills (including early language/communication and early literacy); and
- C. Use of appropriate behaviors to meet their needs.

[20 U.S.C. 1416 (a)(3)(A)]

Measurement:

A. Positive social-emotional skills (including social relationships):

- a. Percent of preschool children who did not improve functioning = [(# of preschool children who did not improve functioning) divided by the (# of preschool children with IEPs assessed)] times 100.
- b. Percent of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers = [(# of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
- c. Percent of preschool children who improved functioning to a level nearer to sameaged peers but did not reach it = [(# of preschool children who improved functioning to a level nearer to same-aged peers but did not reach it) divided by the (# of preschool children with IEPs assessed)] times 100.
- d. Percent of preschool children who improved functioning to reach a level comparable to same-aged peers = [(# of preschool children who improved functioning to reach a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
- e. Percent of preschool children who maintained functioning at a level comparable to same-aged peers = [(# of preschool children who maintained functioning at a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.

If a + b + c + d + e does not sum to 100%, explain the difference.

- B. Acquisition and use of knowledge and skills (including early language/communication and early literacy):
 - a. Percent of preschool children who did not improve functioning = [(# of preschool children who did not improve functioning) divided by the (# of preschool children with IEPs assessed)] times 100.
 - b. Percent of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers = [(# of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
 - c. Percent of preschool children who improved functioning to a level nearer to sameaged peers but did not reach it = [(# of preschool children who improved functioning to a level nearer to same-aged peers but did not reach it) divided by the (# of preschool children with IEPs assessed)] times 100.

- d. Percent of preschool children who improved functioning to reach a level comparable to same-aged peers = [(# of preschool children who improved functioning to reach a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
- e. Percent of preschool children who maintained functioning at a level comparable to same-aged peers = [(# of preschool children who maintained functioning at a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.

If a + b + c + d + e does not sum to 100%, explain the difference.

- C. Use of appropriate behaviors to meet their needs:
 - a. Percent of preschool children who did not improve functioning = [(# of preschool children who did not improve functioning) divided by the (# of preschool children with IEPs assessed)] times 100.
 - b. Percent of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers = [(# of preschool children who improved functioning but not sufficient to move nearer to functioning comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
 - c. Percent of preschool children who improved functioning to a level nearer to sameaged peers but did not reach it = [(# of preschool children who improved functioning to a level nearer to same-aged peers but did not reach it) divided by the (# of preschool children with IEPs assessed)] times 100.
 - d. Percent of preschool children who improved functioning to reach a level comparable to same-aged peers = [(# of preschool children who improved functioning to reach a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.
 - e. Percent of preschool children who maintained functioning at a level comparable to same-aged peers = [(# of preschool children who maintained functioning at a level comparable to same-aged peers) divided by the (# of preschool children with IEPs assessed)] times 100.

If a + b + c + d + e does not sum to 100%, explain the difference.

Overview of Issue/Description of System or Process

This was a new performance indicator for which Montana had not collected data prior to 2006. During March 1 to December 1, 2006, data were collected and analyzed. Baseline data, targets and improvement activities will be reported in the February 2008 Annual Performance Report and included as revisions to the State Performance Plan.

The OPI did not use a sampling strategy to collect preschool performance information. Instead, the OPI implemented a phase-in preschool performance measurement system to collect preschool performance data for <u>all</u> children with disabilities ages 3, 4 and 5 beginning on March 1, 2006. The process for gathering preschool performance data required the team developing an IEP to conduct an assessment or review existing assessment information in the child's record, then record the child's status with respect to each of the three performance areas on the Individualized Education Program (IEP). The OPI collected these data as a part of the annual Section 618 Child Count process.

The data collection process distinguished between initial and annual IEP meetings. An initial IEP meeting occurred within 30 days of the child's initial evaluation, while an annual IEP meeting occurred when the team met to review or revise an existing IEP. At every initial IEP meeting the team indicated, for each of

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the three performance areas, whether the child performs either at a level comparable to same-age peers or not. At every annual IEP meeting, the team indicated whether the child reached or maintained a level of performance comparable to same age peers, or improved but not to the level of same-age peers, or did not improve. This procedure applied to all IEP meetings for all preschool-age children, regardless of disability category, placement, or services provided. The differing questions asked at an initial versus an annual IEP generated entry versus improvement data.

Each IEP team conducted an assessment of the child's performance. This assessment considered relevant functional, developmental, and academic information documented on the Referral form, gathered through the Evaluation Plan, discussed at an evaluation or re-evaluation meeting, and summarized on the Child Study Team Report. The IEP team considered the results of classroom-based assessments and observations of the child's teacher and related service providers, and, when appropriate, other sources of current information about the child's performance. For initial assessments, when appropriate, the IEP team considered information gathered as a part of the IDEA Part C data collection activities. For annual assessments of performance, the IEP team weighed the results of instruction, intervention, and interactions that made up the child's current instructional program.

Defining "comparable to same-age peers"

Because the OPI does not require all IEP teams to use a specific instrument or procedure and because each IEP team evaluates the portfolio of assessment information presented, no single set of values determines whether a child functions at a level comparable to same-age peers or not. Consequently, consensus of IEP team participants, including the parent, determined the child's rating as comparable to same-age peers or not (initial IEP) or reached or maintained a level comparable to same-aged peer, improved but not to the level of same-age peers, or not improved (annual IEP).

<u>Information Dissemination.</u> Training and technical assistance activities addressed evaluation procedures, measurement tools and recommended practices, and other supports for IEP teams prior to March 1, 2006. The training activities enabled local IEP teams to have the necessary information and knowledge to select measurement tools and to evaluate and report child performance levels on entry into Part B services.

- <u>Form changes.</u> The OPI changed its IEP form to support consistent data collection of the required preschool performance data. Changes to the forms were completed in February 2006.
- <u>Additional form changes</u>. The OPI modified its IEP form to address the preschool outcomes again in October 2006 to accommodate performance categories changes discussed on the September 28 NECTAC-OSEP follow-up call.
- <u>Data Collection and Reporting System.</u> The OPI revised its electronic data collection and reporting system to enable LEAs to report performance status of preschool students. The first data collection occurred on December 1, 2006, using performance rating categories disseminated in the spring.
- <u>Documenting performance</u>. The IEP served as the mechanism for assessment of a student's progress and performance. The IEP team documented the status of the student's performance on each of the three performance indicators on the student's IEP. Because the assessment is incorporated as a part of the IEP, IEP teams review and document performance no less than annually. This approach permitted an annual accounting for parents of progress of their children on these important indicators, encouraged IEP teams to prioritize services to achieve positive outcomes on these indicators, and provided a structure that integrates into existing IEP documentation requirements the data necessary for reporting on data on student performance at time of exit.

Timeline issues

The OPI modified its IEP form to address the preschool outcomes measures in February 2006 and began its data assessment and data collection activities on March 1. Data collection was consistent with the data

collection and reporting requirements in place at that time. In October 2006 the OPI revised its data collection strategies and informed special education directors about response definition changes to accommodate performance categories discussed on the September 28 NECTAC-OSEP follow-up call.

The OPI provided training and technical assistance activities that introduce procedures, recommended practices, and other supports for evaluation and IEP teams prior to March 2006. The OPI developed data procedures and software that enabled districts to report preschool student performance prior to December 1, 2006. Very few special educators, related service personnel, or administrators contacted the OPI with questions or concerns about the preschool performance data collection. On October 16, 2006, the OPI provided technical assistance about revised preschool performance indicator data collection procedures to advise special education personnel via interactive televideo conferencing.

The OPI monitoring activities ensured that, at the districts level, IEP teams assessed preschool-age children and recorded performance status on the IEP form. No concerns were identified in the districts monitored.

Entry Data

The OPI Child Count taken on December 1, 2006, enumerated 1,941 children with disabilities aged three, four, or five years. Of these children, 1,620 reported consideration of the three performance areas. The difference between the two numbers is likely due to children whose initial or annual IEP meetings occurred prior to March 1, 2006.

Table 106. Numbers of preschool-age children with disabilities reporting performance data March 1 – November 30, 2006

| | Initial | Annual | Total | N. D.A. | D |
|-----------------|---------|-------------------|-------------------|---------------------|------------------|
| | | Number of IEPs | Number of IEPs | No Data Reported | Response Rate |
| Three Year-Olds | 301 | 23 | 324 | 36 | 90% |
| Four Year-Olds | 319 | 256 | 575 | 94 | 86% |
| Five Year-Olds | 281 | 440 | 721 | 191 | 79% |
| Total | 901 | 719 | 1620 | 321 | 83% |

Beginning March 1, 2006, the OPI required IEP teams to consider factors measuring improvement in three performance areas: (1) Social emotional skills (including relationships), (2) Acquisition and use of knowledge and skills, including early language/communication and early literacy skills, and (3) Use of appropriate behaviors to meet individual needs. Two sets of questions addressed each child's status with respect to each performance area. First, if the child had no previous IEP, that is, the team developed an initial IEP, then the question posed was, "Is the child's performance comparable to same-aged peers or not?" Table 15 shows how IEP teams for preschool-age children rated 901 preschool-age children with respect to each of the three performance areas at their *initial* IEP meeting.

Table 117. Percentages of children with an INITIAL IEP rated as functioning comparable to same-age peers or not (N=901).

| | % comparable to same-aged peers | | % NOT comparable to same-aged peers | |
|--|---------------------------------|-------|-------------------------------------|-------|
| | N | % | N | % |
| Positive social-emotional skills including social relationships | 525 | 58.3% | 376 | 41.7% |
| Acquisition and use of knowledge and skills, including early language/ communication and | | | | |
| early literacy | 101 | 11.2% | 800 | 88.8% |
| Use of appropriate behaviors to meet individual | | | | |
| needs | 576 | 63.9% | 325 | 36.1% |

Second, if the child previously had an IEP, the IEP team asked three questions related to improvement: (1) Did the child reach or maintain a level comparable to same-aged peers; (2) Did the child improve, but not to a level comparable to a level comparable to same-aged peers; and (3) Did the child's functional performance improve or not? Table 128 shows how IEP teams for preschool-age children rated 719 preschool-age children with respect to each of the three performance areas at their *annual* IEP meeting.

Table 128. Percentages of children with an ANNUAL IEP rated as having reached or maintained a level comparable to same-aged peers, improved, but not to a level comparable to same-aged peers, or not improved. (N=719).

| Table 128. Percentages with an comparable to same-age peers, imp | roved | | | | | | |
|--|-------|--|-----|-------|----|------------------------|--|
| % Reached or maintained a level comparable to same-aged peers | | % Improved, but not to a level comparable to same-aged peers | | | | who did not improve | |
| N | % | N | % | , I | N | % | |
| Positive social-emotional skills including social relationships | 276 | 38.4% | 418 | 58.1% | 25 | 3.5% | |
| Acquisition and use of knowledge and skills, including early language/ communication and early literacy | 51 | 7.1% | 642 | 89.3% | 26 | 3.6% | |
| Use of appropriate behaviors to meet individual needs | 320 | 44.5% | 375 | 52.2% | 24 | 3.3% | |

Third, the term "exit" does not reference program, placement, or grade. Rather it applies to children who are no longer preschool-age; that is, three, four, or five years of age. Consequently, when an IEP team asks the same questions at an annual IEP meeting for a six year old as it asked of other five year olds, the answers yield a measure of performance at exit. The OPI required each IEP team for a six-year-old child with disabilities to address same performance areas that it required of all other annual IEPs. Specifically, each IEP team asked three questions related to improvement: (1) Did the child reach or maintain a level comparable to same-aged peers; (2) Did the child improve but not to a level comparable to a level comparable to same-aged peers; and (3) Did the child's functional performance not improve? Table 18 shows the results of this measure of performance at exit, based on the annual IEP of 510 6-year-olds who had an IEP in place when they were preschool-age, i.e., were five years old.

Table 139. Percentages of 6-year-old children with an ANNUAL IEP rated as having reached or maintained a level comparable to same-aged peers, improved, but not to a level comparable to same-aged peers, or not improved. (N=510).

| | % Reached or maintained a level comparable to | | % Improved, but not to a level comparable to | | % who did not improve | |
|------------------------------|---|-------|--|-------|-----------------------|------|
| | N | % | N | % | N | % |
| Positive social-emotional | | | | | | |
| skills including social | | | | | | |
| relationships | 236 | 46.3% | 247 | 48.4% | 27 | 5.3% |
| Acquisition and use of | | | | | | |
| knowledge and skills, | | | | | | |
| including early language/ | | | | | | |
| communication and early | | | | | | |
| literacy | 46 | 9.0% | 437 | 85.7% | 27 | 5.3% |
| Use of appropriate | | | | | | |
| behaviors to meet individual | | | | | | |
| needs | 248 | 48.6% | 229 | 44.9% | 33 | 6.5% |

Discussion of Entry Data

The 1,620 children with disabilities showed differing levels of performance across the three performance areas. Roughly, equal numbers of three and four year olds had initial IEPs during the year; slightly fewer five year olds had initial IEP meetings during the year. More than half of the annual IEP meetings focused on the needs of five year olds, and only a handful of three year olds had an annual IEP meeting during the year.

Initial IEP

Most preschool-age children were rated as comparable to same-aged peers in the *Positive Social-Emotional Skills, Including Social Relationships* and *Use of Appropriate Behaviors to Meet Individual Needs* areas at their initial IEP meetings. In contrast, only one in nine children were rated as comparable to same-aged peers with respect to *Acquisition and Use of Knowledge and Skills, Including Early Language/Communication and Early Literacy*. Roughly, comparable percentages of children reached or maintained levels of functioning similar to same-aged peers with respect to *Positive Social-Emotional Skills, Including Social Relationships* and *Use of Appropriate Behaviors to Meet Individual Need,* but not so for the *Early Language/Communication and Early Literacy* factor. Few children were rated as comparable to same-age peers with regard to communication and literacy measures.

Annual IEP

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Across all three performance areas, the percentage of children who showed no improvement was low, between 3 and 4 percent. Although nearly 90 percent of all children showed improvement in the *Early Language/Communication and Early Literacy* area, only a small percentage reached or maintained comparability with same-aged peers. More than half of all children showed improvement in regard to the *Positive Social-Emotional Skills* and *Use of Appropriate Behaviors* factors. Across the board, most preschool-age children showed some measured degree of improvement.

Exit

Similar patterns of performance appeared for six year olds who "exited" the age-range defined as preschool. Equivalent numbers of children reached or maintained levels comparable to same-age peers, and, similarly, showed some improvement on both the *Positive Social-Emotional Skills* and *Use of Appropriate Behaviors* factors. On the *Early Language/Communication and Early Literacy* factor, however, ratings of six year olds were similar to the younger children with relatively few reaching or maintaining comparability to same-age peers (7%), while nearly nine in ten showed some improvement, and few showing no improvement.

| FFY | Measurable and Rigorous Target |
|---------------------|--------------------------------|
| 2005 (2005-2006) | To be determined. |
| 2006 (2006-2007) | To be determined. |
| 2007 (2007-2008) | To be determined. |
| 2008 (2008-2009) | To be determined. |
| 2009 (2009-2010) | To be determined. |
| 2010 (2010-2011) | To be determined. |

Improvement Activities/Timelines/Resources:

| Improvement Activities | Timelines | Resources |
|--|--|-----------|
| The OPI will work with the contractor for SERIMS to ensure the system includes all data reporting requirements | Spring 2006 –full implementation 2008-2009 | OPI Staff |

Monitoring Priority: FAPE in the LRE

*Indicator 8: Percent of parents with a child receiving special education services who report that schools facilitated parent involvement as a means of improving services and results for children with disabilities.

[20 U.S.C. 1416(a)(3)(A)]

Overview

This is a new performance indicator. The OPI has not previously collected this data from parents. However, Montana has a long-standing history of including parents in education decision making. Through state administrative rule, Montana included parents as members of the evaluation team and placement team long before federal regulations made parents a required member.

The OPI works closely with LEAs and Parents, Let's Unite for Kids (PLUK), the parent training information (PTI) center, to help ensure parents of students with disabilities are knowledgeable of special education laws and rules and their role as parents in special education decisions. In addition, the OPI implements an Early Assistance Program that is available to both parents and school personnel for the purpose of informal resolution when disagreements or concerns arise. Through this process the OPI staff work to facilitate parent participation in the special education process by improving communication between the LEA and parents and by providing parents education regarding their rights and responsibilities. In some LEAs, home school coordinators are employed as liaisons between the home and the school for the purposes of assisting parents in better understanding special education procedures and laws/rules and, as appropriate, to translate information for the parent into their primary language.

Montana school accreditation standards require all schools to be engaged in an ongoing comprehensive school improvement process that uses a stakeholder group, including parents, in data-driven improvement planning. The OPI Division of Special Education staff are available to answer questions parents or school personnel may have. Joint training opportunities for school personnel and parents are supported through the use of IDEA Part B and personnel preparation funds and provided through collaboration with PLUK, professional organizations and CSPD activities. Parents of students with disabilities are active members of the State Special Education Advisory Panel. As panel members, they serve in an advisory capacity and make recommendations to the OPI on parent involvement. Montana has had a long-standing belief that the involvement of parents in educational decision making leads to better outcomes for students.

Measurement:

Percent = # of respondent parents who report schools facilitated parent involvement as a means of improving services and results for children with disabilities divided by the total # of respondent parents of children with disabilities times 100.

Overview of Issue/Description of System or Process

The purpose of the Parent Survey is to assist the OPI in determining the extent to which schools are facilitating parent involvement.

The OPI used a paper-and-pencil, slightly-modified version of the 26-item National Center for Special Education Accountability Monitoring (NCSEAM) Part B K-12 survey. A few items were modified in order to make the survey appropriate for parents of children age 3-5. The survey was structured so that survey

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results could be linked to the LEA. The OPI contracted with Mountain Plains Regional Resource Center (MPRRC) for assistance with the data collection, data analysis, and report writing for this indicator.

The OPI employed a sampling methodology to gather data for this indicator. The sampling process was conducted in accord with the OPI's five-year compliance monitoring cycle. The cycle annually ensures statewide representation of LEAs through representation of large, small, urban, and rural LEAs and broad representation of parents of children with disabilities across the spectrum of disabilities. All parents of children with disabilities within the schools identified in the monitoring cycle are included in the sample. At the end of the five-year cycle, all parents of children with disabilities will have had an opportunity to respond to the survey instrument. The sampling methodology was reviewed by the Office of Special Education Programs (OSEP) and in an e-mail received from Larry Wexler, Deputy Director of Monitoring and State Improvement Planning on it was stated, "...Thank you for your letter dated March 29, 2006, in which you provided additional information on how Montana plans to collect baseline data for performance indicator eight of your State Performance Plan. Your sampling plan for Indicator eight, as revised, is consistent with the State Performance Plan sampling directions...".

In September 2006, for those LEAs who were to be monitored in the 2006-07 school year, all parents of students ages 3-21 receiving special education services during the 2005-06 school year were asked to complete and then mail the survey to MPRRC. Parents were assured of anonymity. A total of 3,355 surveys were mailed and 540 were returned for a response rate of 16.1 percent.

Because of the low response rate, a random sample of 50 parents were called and asked five key questions from the Parent Survey. The responses of the phone interviewees were compared to the responses of those who completed and mailed the Parent Survey. A "percent of maximum" score based on the five items was calculated for each respondent. A respondent who answered each of the five items a "6" (Very Strongly Agree) received a 100 percent score; a respondent who answered each item a "1" (Very Strongly Disagree) on each of the five items received a 0 percent score. A respondent who answered each item a "4" (Agree) on each of the five items received a 60 percent score. The mean percent of maximum score for the phone respondents (66%) was not significantly different from the mean percent of maximum score for the mail respondents (65%). Thus, the phone respondents were no more or no less satisfied than the mail respondents; as such, nonresponse bias is not present. This suggests that the results based on the mail respondents are representative of all parents of students with disabilities.

In order to report on this indicator, the OPI reviewed the items on the written survey to determine which of the 26 items related to the concept of the schools' "facilitating parent involvement." The OPI determined that all 26 items on the Parent Survey related to this indicator.

Each survey respondent received a percent of maximum score based on their responses to all 26 items. A respondent who rated their experiences with the school a "6" (Very Strongly Agree) on each of the 26 items received a 100 percent score; a respondent who rated their experiences with the school a "1" (Very Strongly Disagree) on each of the 26 items received a 0 percent score. A respondent who rated their experiences with the school a "4" (Agree) on each of the 26 items received a 60 percent score. (Note: a respondent who on average rated their experiences a "4", e.g., a respondent who rated 8 items a "4," 9 items a "3" and 9 items a "5," would also receive a percent of maximum score of 60%.)

The representativeness of the surveys was assessed by examining the demographic characteristics of the children of the parents who responded to the survey to the demographic characteristics of all special education students. This comparison indicates the results are representative (1) by geographic region where the child attends school; (2) by size of district where the child attends school; (3) by the race/ethnicity of the child; and (4) by the age of the child. For example, 88% of the parents who returned a survey indicated that their children are white and 82% of special education students in the monitored districts are white. Furthermore, a cross-section of parents with children of various types of disabilities responded to the

survey. Weighting of survey responses was not necessary given the representativeness of the respondents and the lack of significant differences among groups of respondents.

The OPI, with recommendations from the Montana Special Education Advisory Panel, determined that a 60 percent cut score represented the most-appropriate cut score. A 60 percent cut-score is representative of a parent who, on average, agrees with each item; as such, the family member is agreeing that school facilitated their involvement. The Special Education Advisory Panel did not believe it was appropriate to insist that respondents "strongly agree" (a cut score of 80%) or "very strongly agree" (a cut score of 100%) that the school facilitated their involvement in order for the respondent to be counted as someone who believes that the school facilitated parent involvement. Thus, any parent who had a percent of maximum score of 60 percent or above was identified as one who reported that the school facilitated his/her involvement.

Baseline Data for FFY 2005 (2005-2006)

The following table shows that 65.5 percent of parents reported that the school facilitated their involvement.

Percentage of parents who state that the school facilitated their involvement

| | School facilitated parent involvement |
|---------------------|---------------------------------------|
| 2005 (2005-2006) | 65.5% |

Discussion of Baseline Data

The first year of data collection indicates that the majority of parents believe that the LEAs facilitate their involvement; 65.5 percent of parents state that their child's school facilitated their involvement.

While this overall "parent involvement" percentage provides a benchmark of the extent to which schools are encouraging and facilitating parent involvement, the OPI has also reviewed individual item results to determine specific areas in which the schools and the OPI can make improvements in how they communicate with and relate to parents of special education students. The LEAs will be given their survey results so that they might also target specific areas for improved parent involvement.

The OPI is concerned about the low response rate. The response rate of 16.1 percent is lower than desired. Even though the phone interviews suggest that nonresponse bias is not present, the OPI will be working with the LEAs and with PLUK to encourage all parents to complete and return the survey. Beginning with the 2006-07 school year, the survey will be administered in the spring of each year. The LEAs will be encouraged to distribute the survey to parents in person such as at the regularly scheduled IEP meeting. This in-person distribution method should result in a higher response rate this year than last year. Provision of the survey in an electronic format will also be explored as one of the options for collecting survey responses.

Performance targets were established based on the recommendation and advice of the Special Education Advisory Panel. The Panel felt strongly that it would be difficult to move parents from a category of agree to "strongly agree."

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | Given a minimum N of 10, the Parent Involvement Percentage will be 65.5% within a 95% confidence interval. |
| 2006 (2006-2007) | Given a minimum N of 10, the Parent Involvement Percentage will be 65.5% within a 95% confidence interval. |
| 2007 (2007-2008) | Given a minimum N of 10, the Parent Involvement Percentage will be 65.5% within a 95% confidence interval. |
| 2008 (2008-2009) | Given a minimum N of 10, the Parent Involvement Percentage will be 66% within a 95% confidence interval. |
| 2009 (2009-2010) | Given a minimum N of 10, the Parent Involvement Percentage will be 67% within a 95% confidence interval. |
| 2010 (2010-2011) | Given a minimum N of 10, the Parent Involvement Percentage will be 68% within a 95% confidence interval. |

Improvement Activities/Timelines/Resources:

| Improvement Activities | Timelines | Resources |
|--|-----------|-----------|
| The OPI will continue to work | Ongoing | MPRRC |
| with the parent training and | | PLUK |
| information center, Parent's let's | | OPI |
| Unite for Kids (PLUK), to seek | | |
| and encourage parents to become | | |
| involved with their child's | | |
| educational program. | | CSPD |
| | Ongoing | MPRRC |
| The OPI, with the support of its | | PLUK |
| regional CSPD structure, will | | OPI |
| share strategies and best practices | | |
| with school personnel and LEAs | | |
| | | ODI |
| involvement. | Ongoing | OPI |
| The OPI will continue to make | | |
| | | |
| • | | |
| - | | |
| on improving parental involvement. The OPI will continue to make available special education information on its website to keep parents informed. | Ongoing | OPI |

Monitoring Priority: Disproportionality

*Indicator 9: Percent of districts with disproportionate representation of racial and ethnic groups in special education and related services that is the *result of inappropriate identification*.

[20 U.S.C. 1416(a)(3)(C)]

Overview

Montana is a state with little racial diversity. Our largest minority group is composed of American Indians. We are home to seven Indian reservations and 12 distinct tribal groups. The state's racial makeup is as follows: White 90.6 percent, American Indian 6.2 percent, Hispanic 2 percent, Asian .6 percent, Black .3 percent, Other.6 percent (2000 Census). Although 6.2 percent of Montana's population is American Indian, American Indians comprise over 11.3 percent of the state's K-12 students and over 14.7 percent of the population of students with disabilities. One-half of Montana's American Indian population is clustered around seven reservations, while the remaining half live in the state's urban areas. Of 852 schools in Montana, 641 (75%) have enrollments of less than 250 students. When making judgments of disproportionate representation, it is critical to keep in mind the results of the identification rate calculation due to small numbers within each racial/ethnic and disability subgroup.

In an effort to be more culturally responsive to our American Indian population, in 1999 the legislature approved "Indian Education for All." One of the intents of this legislation is to improve educational outcomes for American Indian students. In state fiscal year 2005, the legislature significantly increased funding for Indian Education for All. This resulted in the OPI establishing a Division of Indian Education for the purpose of providing technical assistance and support to LEAs on improving instructional practices for Indian students and to incorporate culturally responsive instructional materials as a part of their curriculum in all Montana schools. These efforts, as well as LEAs movement to incorporate early intervening strategies with a focus on response to intervention, are expected to have a positive impact by reducing disproportionate representation in special education.

The OPI maintains a copy of all LEAs' evaluation, identification and placement policies and reviews these policies to ensure they are race/ethnic neutral. Additionally all LEAs are required to implement and document general education's interventions to help ensure that referrals made to special education are based on instructional need and not on factors of race/ethnicity. The OPI ensures LEA compliance with these requirements through its General Supervision activities. These include the review of LEAs' policies and procedures to ensure compliance with IDEA and state laws and rules, compliance monitoring of all LEAs, State-Supported Programs, and State-Operated Programs on a cyclical basis to ensure implementation of policies as contained in the LEAs' approved Program Narrative and Focused Intervention activities.

Measurement:

Data Source: Child Count/618 data

Percent = # of districts with disproportionate representation of racial and ethnic groups in special education and related services that is *the result of inappropriate identification* divided by # of districts in the state times 100

Include state's definition of "disproportionate representation."

Describe how the state determined that disproportionate representation of racial and ethnic groups in special education and related services was the result of inappropriate identification, e.g., monitoring data, review of policies, practices and procedures under 618(d), etc.

Following is a description of how the OPI will calculate special education identification rates for each LEA:

The rate is calculated by determining the proportion of students with disabilities of a specific racial/ethnic category receiving special education and related services based on the district's student population (enrollment count). The formulas are as follows:

• Specific racial/ethnic category of interest:

Number of students with disabilities receiving special education and related services of the specific racial/ethnic category divided by the number of students of the specific racial/ethnic category enrolled in the school. (e.g., American Indian/Alaskan Native)

• Comparison group – all other students with disabilities in all other racial/ethnic categories:

Number of other students with disabilities receiving special education and related services in all other racial/ethnic categories divided by the number of students in all other racial/ethnic categories enrolled in the school. (e.g., Hispanic + Black + ...)

Note: The identification rate is calculated for each racial/ethnic category for all disabilities.

The OPI then compares the identification rate of a specific racial/ethnic category in all disabilities to the identification rate of students in all other racial/ethnic categories and using statistical methods, measures the *size of difference* between the two proportions to determine if the size of difference is statistically significant. In this case, the term *statistically significant* means that, using a *level of significance of .05*, we can be 95 percent confident that the size of difference between the two proportions is large enough to indicate that there is a relationship between the racial/ethnic and disability categories within the population from which the data was drawn that cannot be attributed to random chance.³

Data Limitations

A statistically significant difference does not necessarily mean *significant* disproportionality based on improper or inappropriate application of a school district's policies, procedures, and practices when identifying students with disabilities. Therefore, the OPI will use multiple methods in its assessment of disproportionate representation of racial and ethnic groups in special education and related services to determine if there is disproportionate representation as a result of inappropriate identification.

In addition, caution must be used when evaluating the results of the identification rate calculation due to small numbers within each racial/ethnic and disability subgroup. Although the calculation procedure uses a minimum N of 10, the number of students enrolled for racial minority and disability subgroups are still relatively low, especially in small rural schools, and, therefore, the calculation procedure also uses a confidence interval to obtain more precise and reliable results.

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³ Levin, Jack (2003). Elementary Statistics in Social Research. p. 219. Boston, MA: Pearson Education Group, Inc.

SPP Template – Part B (3)

Montana State

Currently, Montana does not have an individual student information system and, therefore, cannot track individuals across schools and school years. The OPI collects aggregate enrollment each October and special education data each December, which carries with it the risk of misclassification of student data (i.e., reporting a student's race/ethnicity inconsistently between the two data collections). Further, the data collection of students enrolled in the school includes students with disabilities and cannot be disaggregated. Therefore, comparisons made between students with disabilities and students without disabilities must be done with caution.

Overview of Issue/Description of System or Process

Beginning school year 2005-2006, the OPI will implement a procedure consisting of multiple measures to determine whether an LEA has disproportionate representation based on inappropriate identification procedures. The process will include a state-level review of LEA data to identify LEAs that are calculated to have a *statistically significant difference in identification rates*. When an LEA is identified through such a screening process, further investigation will be conducted to determine if there is disproportionate representation as a result of inappropriate identification. This investigation will be conducted by the OPI and LEA staff using an analysis tool that will incorporate, at a minimum, a validation of LEA data, review of LEA child find policies and procedures, and regular education instructional practices.

Definition of Disproportionate Representation as a Result of Inappropriate Identification

In order for an LEA to be determined as having disproportionate representation as a result of inappropriate identification procedures, the LEA must meet the following criteria:

- Be identified as an LEA with an identification rate that demonstrates a statistically significant difference; and
- Have discriminatory practices in their child find procedures and/or no general education instructional practices/services to address students' needs prior to a referral to special education.

An LEA may not be determined to have disproportionate representation as a result of inappropriate identification procedures if the analysis of the data shows appropriate identification procedures, regular education instructional practices that address students' differing instructional needs and unique circumstances such as group homes or special programs located within the LEA boundaries that would increase the number of students in certain categories.

Baseline Data for FFY 2005 (2005-2006)

Baseline data was collected during the 2005-2006 school year. The OPI, through its screening process identified six LEAs as having a statistically significant difference in their representation of racial and ethnic groups in special education. In all cases the group identified as being disproportionately represented was American Indian/Alaskan Native. The following table presents the results of the multiple methods the OPI uses to determine whether an LEA has disproportionate representation based on inappropriate identification procedures.

Table 20. Percent of LEAs Identified with Disproportionate Representation Due to Inappropriate Identification Procedures for the 2005-2006 School Year.

| | | | Number of LEAs | |
|--------------------------------|-----------|----------------|------------------|--------------------|
| | | Number of | identified with | Percent of LEAs |
| | | LEAs | disproportionate | identified with |
| | | identified | representation | disproportionate |
| | | with | due to | representation due |
| | Number of | statistical | inappropriate | to inappropriate |
| | LEAs | differences in | identification | identification |
| Race/Ethnicity | Reviewed | rates | procedures | procedures |
| American Indian/Alaskan Native | 433 | 6 | 0 | 0.0% |

Discussion of Baseline Data

Following the state level review of the screening data, each of the six LEAs was contacted and asked to review and validate their child count data for accuracy. The LEAs were also required to identify those students who were initially identified in the LEA as eligible under IDEA as well as to identify unique circumstance that could potentially lead to a statistically significant difference in representation of American Indian/Alaskan Native in special education. Following receipt of each of the LEAs' report back to the OPI in which they provided validation of child count data as well as providing additional information on the number of students initially identified by the LEA for special education as well as any unique circumstances that might be factors in the identification, the OPI again reviewed the data, and conducted another analysis. In one instance, the OPI validated the data on site at the LEA as well as conducting a review of the LEA's identification practices. None of the six LEAs initially identified through the statistical screening process and as a result of further analysis were determined to have met the criteria for disproportionate representation.

Additionally, there were no complaints or due process hearings related to inappropriate identification based on race or ethnicity in any of the six LEAs.

There was 0 percent of LEAs in 2005-2006 identified with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |
| 2006 (2006-2007) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |
| 2007 (2007-2008) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |

| 2008 (2008-2009) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |
|---------------------|---|
| 2009 (2009-2010) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |
| 2010 (2010-2011) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in special education and related services resulting from inappropriate identification is 0% within a 95% confidence interval. |

| Improvement Strategies | Timelines | Resources |
|--|------------------|--|
| The OPI will continue to implement a pilot project with selected LEAs on the implementation of Early Intervening Services and the use of Response to Intervention (RtI) | Ongoing Annually | OPI staff Consultants U. of Montana CSPD |
| The OPI will provide training and technical assistance to LEAs on Early Intervening strategies. | Ongoing | OPI Staff/Consultants MPRRC NCCRESt |
| The OPI will continue collaboration with Reading First on early intervention strategies | Ongoing | OPI staff LEAs |
| Provide technical assistance to schools in collaboration with the Division of Indian Education for All on instructional strategies in general education that may lead to fewer American Indian students identified as needing special education. | Ongoing | OPI staff CSPD |

Monitoring Priority: Disproportionality

*Indicator 10: Percent of districts with disproportionate representation of racial and ethnic groups in specific disability categories that is the result of inappropriate identification.

[20 U.S.C. 1416(a)(3)(C)]

Overview

Refer to overview under performance indicator #9.

Because our LEAs are so small, and disaggregation of the data into even smaller categories of race/ethnicity, extreme caution must be taken when making a determination of disproportionality. There are many factors, aside from educational practices, which may affect the representation of a racial/ethnic group in specific disability categories further complicating valid assessments of disproportionality by disability category.

The OPI has not had any due process hearings, mediations, complaints or compliance finding related to disproportionate representation or inappropriate identification of racial or ethnic groups in specific disability categories.

Measurement:

Data Source: Child Count/618 data

Percent = # of districts with disproportionate representation of racial and ethnic groups in specific disability categories that is the result of inappropriate identification divided by # of districts in the state times 100.

Include state's definition of "disproportionate representation."

Describe how the state determined that disproportionate representation of racial and ethnic groups in specific disability categories was the result of inappropriate identification, e.g., monitoring data, review of policies, practices and procedures under 618(d), etc.

Overview of Issue/Description of System or Process

The OPI will use multiple measures to determine if there is disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification. This assessment will include an initial screening and review of state-level and district-level data for students with disabilities, ages 6 through 21, by race/ethnicity in each specific disability category.

The initial review serves as a screening process to identify districts whose identification rates suggest that there may be problems with disproportionate representation of racial and ethnic groups in specific disability categories. In this initial review process, we apply the following question in assessing district-level data: "What is the *probability* (*risk*) that a student of a specific racial/ethnic category will be identified with a particular disability?"

Montana State

An LEA's special education identification rate will be calculated by determining the proportion of students with disabilities of a specific racial/ethnic category identified with a particular disability based on the LEA's student population (enrollment count). The formulas are as follows:

Specific racial/ethnic and disability category of interest:

Number of students with disabilities of the specific racial/ethnic and disability category divided by the number of students of the specific racial/ethnic category enrolled in the school (e.g., American Indian/Alaskan Native and Autism).

• Comparison group – all other students with disabilities and racial/ethnic categories:

Number of other students with disabilities in a specific disability category divided by the number of students in all other racial/ethnic categories enrolled in the school (e.g., [Hispanic-Autism] + [Black-Autism] + ...).

Note: The identification rate will be calculated for each disability and racial/ethnic category combination. The OPI will then compare the identification rate of a specific racial/ethnic category in a particular disability to the identification rate of all other students in the same disability category and using statistical methods, will measure the <u>size of difference</u> between the two proportions to determine if the size of difference is statistically significant. In this case, the term *statistically significant* means that, using a minimum N of 10 and a *level of significance of .05*, we can be 95 percent confident that for districts with an N of 10 or greater, the size of difference between the two proportions is large enough to indicate that there is a relationship between the racial/ethnic and disability categories within the population from which the data was drawn that cannot be attributed to random chance.⁴

Data Limitations

A statistically significant difference does not necessarily mean *significant* disproportionality based on improper or inappropriate application of a school district's policies, procedures, and practices when identifying students with disabilities. Therefore, the OPI will use multiple methods in its assessment of disproportionate representation of racial and ethnic groups in special education and related services to determine if there is disproportionate representation as a result of inappropriate identification.

In addition, caution must be used when evaluating the results of the identification rate calculation due to small numbers within each racial/ethnic and disability subgroup. Although our calculation uses a minimum N of 10, the number of students enrolled for racial minority and disability subgroups are still relatively low, especially in small rural schools, and, therefore, a confidence interval is applied to obtain more precise and reliable results.

Currently, Montana does not have an individual student information system and, therefore, cannot track individual students across LEAs and school years. The OPI collects aggregate enrollment each October and special education data each December, which carries with it the risk of misclassification of student data (i.e., reporting a student's race/ethnicity inconsistently between the two data collections). Further, the data collection of students enrolled in the LEA includes students with disabilities and cannot be disaggregated. Therefore, comparisons made between students with disabilities and students without disabilities must be done with caution.

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⁴ Levin, Jack (2003). Elementary Statistics in Social Research. p. 219. Boston, MA: Pearson Education Group, Inc.

When an LEA is identified through a statistical screening process, further investigation is conducted to determine if there is disproportionate representation in disability categories as a result of inappropriate identification. This investigation will be conducted by the OPI and LEA staff using an analysis that will incorporate, at a minimum, a validation of LEA data, review of LEA child find policies and procedures, and regular education instructional practices.

Definition of Disproportionate Representation

Disproportionate representation is defined as: An identification rate that is a statistically significant difference and exists as a result of inappropriate identification practices or procedures, and/or lack of early intervening services and cannot be attributed to unique circumstances (e.g. private school, group home, specialized facilities) which are an underlying factor of the representation.

Baseline Data for FFY 2005 (2005-2006)

Baseline data was collected during the 2005-2006 school year. The OPI, through its screening process identified six LEAs as having a statistically significant difference in their representation of racial and ethnic groups in special education. Of the six LEAs, three LEAs were identified through the screening process of having statistical disproportionate representation of American Indian/Alaskan Native students identified in the disability category of learning disabled. The following table presents the results of the OPI's multiple methods in the determination of disproportionate representation of racial/ethnic groups in specific disability categories that is the result of inappropriate identification.

Table 141. LEAs Identified with Disproportionate Representation by Race/Ethnicity and Disability for the 2005-2006 School Year

| | | Number of LEAs | Number of LEAs identified with statistical differences in | Number of LEAs identified with disproportionate representation due to inappropriate identification | Percent of LEAs identified with disproportionate representation due to inappropriate identification |
|--------------------------------|---------------------|-------------------|--|--|---|
| Race/Ethnicity | Disability Category | Reviewed | rates | procedures | procedures |
| American Indian/Alaskan Native | Learning Disability | 433 | | 0 | 0.0% |

Discussion of Baseline Data

Following the state level review of the screening data, each of the six LEAs was contacted and asked to review and validate their child count data for accuracy. The LEAs were also required to identify those students who were initially identified in the LEA as eligible under IDEA as well as to identify unique circumstance that could potentially lead to a statistically significant difference in representation of American Indians in special education. Following receipt of each of the LEAs' report back to the OPI in which they provided validation of child count data as well as providing additional information on the number of students initially identified by the LEA for special education as well as any unique circumstances that might be factors in the identification, the OPI again reviewed the data, and conducted another analysis. In one instance, the OPI validated the data on site at the LEA as well as conducting a review of the LEA's identification practices. None of the three LEAs initially identified through the statistical screening process and as a result of further analysis were determined to have met the criteria for disproportionate representation of racial ethnic groups in specific disability categories that is the result of inappropriate identification.

Montana State

Additionally, there were no complaints or due process hearings related to inappropriate identification based on race or ethnicity in a disability category.

There was 0 percent of LEAs in 2005-2006 identified with disproportionate representation of racial and ethic groups in specific disability categories that is the result of inappropriate identification.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |
| 2006 (2006-2007) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |
| 2007 (2007-2008) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |
| 2008 (2008-2009) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |
| 2009 (2009-2010) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |
| 2010 (2010-2011) | Given a minimum N of 10, the percent of LEAs with disproportionate representation of racial and ethnic groups in specific disability categories that is a result of inappropriate identification is 0% within a 95% confidence interval. |

| Improvement Strategies | Timelines | Resources |
|--|-----------|--|
| The OPI will provide training and technical assistance to LEAs on Early Intervening strategies. | Ongoing | OPI Staff NCCREST |
| The OPI will continue collaboration with Reading First on early intervention strategies | Ongoing | OPI staff CSPD |
| Provide technical assistance to schools in collaboration with the Division of Indian Education for All on instructional strategies in general education that may lead to fewer American Indian students identified as needing special education. | Ongoing | OPI staff CSPD |
| Implement a pilot project with selected LEAs on the implementation of Early Intervening Services and the use of Response to Intervention (RtI) as one of the factors in determining eligibility under IDEA | Ongoing | OPI staff CSPD Consultants U. of Montana |

Monitoring Priority: Effective General Supervision Part B/Child Find

*Indicator 11: Percent of children with parental consent to evaluate, who were evaluated and eligibility determined within 60 days (or state established timeline).

[20 U.S.C. 1416(a)(3)(B)]

Measurement:

- a. # of children for whom parental consent to evaluate was received.
- b. # determined not eligible whose evaluations and eligibility determinations were completed within 60 days (or state established timeline).
- c. # determined eligible whose evaluations and eligibility determinations were completed within 60 days (or state established timeline).

Account for children included in a, but not included in b or c. Indicate the range of days beyond the timeline when eligibility was determined and any reasons for the delays.

Percent = b + c divided by a times 100.

Overview of Issue/Description of System or Process

Previous to IDEA 2004, the OPI did not have a formal policy on timelines for completion of eligibility determination following receipt of parent permission to evaluate. However, following the passage of IDEA 2004, the OPI adopted the 60-day timeline and incorporated this indicator as a part of its compliance monitoring reviews. The OPI provided training for special education personnel on the 60- day requirement for completion of evaluation. Compliance reviews are conducted on a five-year cycle and are composed of a review of a sampling of student records to determine compliance with IDEA regulations and state rules. This compliance monitoring process is described in detail under performance indicator #15.

As a part of the compliance monitoring process, monitors select a sampling of special education records for students who have been initially evaluated for special education services. In conducting their review, they compare the date of the LEA's receipt of written parent permission for evaluation to the date that the evaluation was completed to ensure that the evaluation was conducted in accord with the 60-day timeline.

It is anticipated that this data will be collected and reported on for all students initially evaluated during a school year effective with the full implementation of the special education records and information management system (SERIMS).

Baseline Data for FFY 2005 (2005-2006 school year)

A total of 75 LEAs were monitored during the 2005-2006 school year. As a part of the compliance monitoring process, a total of 156 records of students who were initially evaluated for special education were reviewed. Of these students, 43 were determined not eligible for special education services and 102 were identified as IDEA-eligible. One hundred forty-five or 93 percent of the eligibility determinations for the 156 records reviewed, were made within the required 60-day timeline. The range of delays beyond the 60-day timeline ranged from two weeks to five months. The most frequent of the range was 2-3 weeks.

Discussion of Baseline Data

There are a number of factors which could account for the perceived delay in completing the evaluation within the 60-day time line. The LEAs do not date stamp on the evaluation form the date that signed permission for evaluation was received. Therefore, an evaluation form may have been signed and dated by the parent, but the form may not have been received by the LEA until a later date. Monitors determine completion of the evaluation by comparing the date of the parent signature on the permission to evaluate form to the date on the Child Study Team (CST) meeting document. There are instances when the evaluation was, in fact, completed but the meeting date was held beyond the 60-day timeline. There was one case identified in which a special education teacher reported that the request for evaluation was not immediately given to her, but when it was received the evaluation was completed within two weeks. When the student information system is fully implemented, it will document the date that written parent consent was received by the LEA.

Analysis of data showed that incidences of not meeting the 60-day timeline was a sporadic event. In other words, monitors did not identify any LEA which had a pattern of practice of not responding to written parent consents for evaluations or delaying completion of the evaluation. If there is a finding that an LEA has a pattern of practice that results in a delay of completion of the evaluation, monitors would require the LEA to take immediate corrective actions.

Based on 2005-2006 data of 156 records reviewed, 93 percent of initial evaluations conducted were completed within the 60-day timeline.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | 100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii). |
| 2006 (2006-2007) | 100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii). |
| 2007 (2007-2008) | 100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii). |
| 2008 (2008-2009) | 100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii). |
| 2009 (2009-2010) | 100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii). |

| 2010 | |
|-----------|---|
| 2010-2011 |) |

100% of children will have eligibility determinations completed within 60 days of receiving parental consent to evaluate unless there is an exception to the timeframe in accord with the provisions stated in Sec. 614(a)(1)(C)(ii).

| Improvement Strategies | Timelines | Resources |
|---|---------------------------|----------------------------|
| Provide technical assistance and training to LEAs on timeline requirements | Ongoing | OPI Staff CSPD MPRRC |
| Work with the contractor to ensure this data element is collected as a part of the SERIMS | Fully implement 2008-2009 | OPI Staff Contractor |
| The OPI will work with PLUK to ensure parents are knowledgable of the 60-day timeline | | OPI Staff CSPD PLUK |

Monitoring Priority: Effective General Supervision Part B/Effective Transition

<u>Indicator 12</u>: Percent of children referred by Part C, prior to age 3, who are found eligible for Part B, and who have an IEP developed and implemented by their third birthdays.

[20 U.S.C. 1416(a)(3)(B)]

Overview

Each LEA is required to have a comprehensive child find system in place. As part of the child find requirement, LEAs must coordinate child find procedures with Part C agencies to ensure that infants/toddlers and preschool children who are referred for a suspected disability are evaluated, and, as appropriate, served by the appropriate agency. In addition to working collaboratively with Part C agencies, LEAs also work in collaboration with Head Start and other provider programs. The LEAs and Head Start agencies often have formal agreements which specifically describe the roles, responsibilities and activities each agency will conduct to ensure an effective child find system.

The Office of Public Instruction (OPI) addresses Early Childhood Transition through these methods: (1) An interagency agreement with the Developmental Disabilities Program (DDP), Montana's Part C lead agency for the IDEA Part C Early Intervention Program, defines the procedures with which both Early Intervention provider agencies and local educational agencies collaborate to ensure the provision of free appropriate public education by the child's third birthday; (2) Appropriate personnel from both the OPI and DDP provide training and technical assistance at the local level to support smooth transition activities; (3) Both the OPI and DDP work with Parents, Let's Unite for Kids (PLUK) to inform and support parents and families experiencing transitions from Part C to early childhood special education; (4) The OPI complaints and due process management system responds to inquiries about provision of FAPE on the third birthday, among other concerns; and (5) The OPI compliance monitoring procedure ensures that the sample of individual student records reviewed include 3-year-old children and, specifically, looks into the provision of free appropriate public education on the third birthday.

Following are activities that have continued to be implemented to support the provision of FAPE upon the third birthday:

- 1. The Office of Public Instruction and Developmental Disabilities Program, the lead agency for the IDEA Part C Early Intervention Program, collaborate effectively. Interagency agreements lay out responsibilities and roles.
- 2. A representative of the Family Support Services Council is a member of the Special Education Advisory Panel, and the OPI Preschool Specialist participates on the Family Support Services Council. The Family Support Services Council is the counterpart of the Special Education Advisory Panel guiding the IDEA Part C Early Intervention Program.
- 3. The Early Assistance Program staff and Preschool Specialist provide guidance and direction to callers inquiring about preschool transition concerns. Frequent callers are parents, special educators, family support specialists, advocates, and other service providers.

Measurement:

Data Sources:

Part C and Part B Child Count Data Compliance Monitoring Data

- a. # of children who have been served in Part C and referred to Part B for eligibility determination.
- b. # of those referred determined to be NOT eligible and whose eligibilities were determined prior to their third birthdays.
- c. # of those found eligible who have an IEP developed and implemented by their third birthdays.
- d. # of children for who parent refusal to provide consent caused delays in evaluation or initial services.

Account for children included in a but not included in b or c. Indicate the range of days beyond the third birthday when eligibility was determined and reasons for the delays.

Percent = c divided by a - b times 100.

Overview of Issue/Description of System or Process

The OPI does not have a student information system in place that allows for the collection of data as identified in the measurement table above. Instead, the OPI collects data through collaboration with Part C and through its compliance monitoring activities. The data provided by Part C comes from Table 3 data which they report annually to the U.S. Department of Education on February 1. The data from compliance reviews collected is based on review of a sampling of students with disabilities records.

The OPI is developing a special education records and information management system which will address all of the data elements required as a part of the indicator. The system is expected to be fully implemented in the 2008-2009 school year.

Baseline Data for FFY 2004 (2004-2005)

The Developmental Disabilities Program (DDP) is the lead agency for the IDEA Part C Early Intervention Program. The DDP issued a *Report on Infants and Toddlers Exiting Part C Programs (Table 3)* dated January 31, 2005, that reported that 721 children exited the program between July 1, 2004, and June 30, 2005. Of these children, 248 were reported under Section B: Exited for other reasons. These reasons include:

- o Deceased (N = 12),
- o Moved out of state (N = 79),
- \circ Withdrawal by parent or guardian (N = 93), and
- o Attempts to contact unsuccessful (N = 64).

The remaining 473 children were reported under Section A: Program Completion. Of these children, 182 were reported under the category: Completion of IFSP prior to reaching maximum age for Part C. The remaining 291 children were reported in the outcomes shown in the table below.

Table 152. Number and Percentage of Infants and Toddlers

| Number and Percentage of Infants and Toddlers | | July 1, 2003 - Ju | ne 30, 2004 | |
|---|--|--|---|-------|
| Part B Eligible | Not Eligible for Part B, Exit to Other Programs | Not Eligible for Part B, Exit With No Referrals | Part B Eligibility Not Determined | TOTAL |
| 180 | 43 | 12 | 52 | 287 |
| 63% | 15% | 4% | 18% | |

| Number and Percentage of Infants and Toddlers | | | July 1, 2004 - Ju | ne 30, 2005 |
|---|--|--|---|-------------|
| Part B Eligible | Not Eligible for Part B, Exit to Other Programs | Not Eligible for Part B, Exit With No Referrals | Part B Eligibility Not Determined | TOTAL |
| 197 | 36 | 12 | 46 | 291 |
| 67% | 12% | 4% | 15% | |

Discussion of Baseline Data

Of the 291 children referred by Part C to the Part B program, 67 percent of the children were determined to be eligible for Part B services.

A review of child count data for both infants/toddlers (Part C) and the number of 3-year-old children served under Part B shows that Part B numbers of children served is consistently greater than the number of infant/toddlers served under Part C. There may be a variety of reasons for this (parents not wanting their child to receive services until the child reaches age 3, lack of identification prior to age 3, new children entering the state, parents not wishing to participate in transition planning, etc.).

Of 40 entities monitored for procedural compliance during 2003-2004 and the 54 entities monitored in 2004-2005, none required a corrective action to address a systemic concern related to provision of FAPE on the child's third birthday. Similarly, no confidential memoranda were required to address an instance where provision of FAPE on the third birthday was at issue. No concerns related to provision of FAPE on the third birthday were identified and addressed by the OPI legal unit in either 2003-2004 or the 2004-2005 school year.

Analysis of data from due process, mediations, complaints, the EAP and compliance monitoring support the conclusion that LEAs are implementing effective child find services and providing special education and related services to eligible children on their third birthday.

An IEP developed and implemented by the third birthday means that the initial IEP includes the written approval for placement by the parent and it is implemented within 30 days of determination of eligibility and in accord with the timelines specified in the IEP.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |
| 2006 (2006-2007) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |
| 2007 (2007-2008) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |
| 2008 (2008-2009) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |
| 2009 (2009-2010) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |
| 2010 (2010-2011) | 100% of students referred by Part C and eligible for Part B will have an IEP developed and implemented by their third birthday. |

| Improvement Strategies | Timelines | Resources |
|---|-----------------------|--|
| Continue to monitor for procedural compliance, as well as to review data from due process, mediations, and complaints | Ongoing | OPI Staff |
| Continue to work with Part C to collect necessary data elements to meet these new data collection requirements for this indicator | Ongoing | OPI and DDPHS/Part C Staff |
| The OPI will work with its contractor to ensure the SERIMS includes necessary data elements to address this performance indicator | 2006-2007 | OPI Staff |
| Continue to provide TA and training on effective child find practices and transition from Part C to Part B | Ongoing | CSPD Activities OPI and DDPHS/Part C Staff |
| Fully implement the SERIMS to ensure all data elements are collected | 2008-2009 School Year | OPI Staff |

Monitoring Priority: Effective General Supervision Part B / Effective Transition

*Indicator 13: Percent of youth aged 16 and above with an IEP that includes coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals.

[20 U.S.C. 1416(a)(3)(B)]

Overview

Montana continues to improve its preparation of students with disabilities for post-school activities. As a result of the Transitions Outcomes Project (TOP), as well as commitments of staff and resources, LEAs have access to training and technical assistance on issues related to the development of coordinated transition plans and interagency collaboration. The low incidence of compliance monitoring intervention for secondary transition issues is a result of this ongoing effort.

Seven years ago, Montana was one of the first states in the country to spearhead an initiative to help LEAs improve secondary transition planning and practices for students with disabilities. Under the guidance of the Mountain Plains Regional Resource Center, the Transition Outcomes Project began in two pilot school districts in the state. Since then, the Transition Outcomes Project has been active in over 50 LEAs across the state and over 2,500 IEPs have been reviewed. Follow–up review and technical assistance continues to occur. The Transition Outcomes Project provides the model to help IEP team members identify strengths and improvement targets for meeting each of the transition process requirements, identified problem areas, and monitor progress toward improvements.

The Transition Outcomes Project began examining transition-planning practices in schools beginning with the 2000-01 school year. It evaluates IEP review documentation against a set of benchmarks that reflect transition practices that meet the current legal and procedural requirements. Areas in need of improvement are identified and then targeted for inservice and technical assistance from transition project staff. These schools' practices are then revisited. A review of accumulated data shows a clear and consistent pattern of improvement from the first review to the second. This project is successful in raising awareness of what is necessary in order to be in full compliance with the transition requirements of IDEA and represents a solid step in improving outcomes for students in this area. Montana's compliance monitoring Special Education Student Record Review Form has been revised to reflect transition requirement changes under IDEA '05.

Transition activities during 2004-2005 focused on development and dispersion of a detailed training module addressing both compliance and best practice transition processes. This training was done in each of the state's five CSPD regions. The OPI also continued providing training and technical assistance for all schools. In addition to a state secondary transition coordinator and the monitoring specialists, Montana has eight trained transition coaches and trainers that provide training and technical assistance and are geographically located across the state.

Measurement:

Percent = # of youth with disabilities aged 16 and above with an IEP that includes coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals divided by # of youth with an IEP age 16 and above times 100.

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Overview of Issue/Description of System or Process

The OPI implements a compliance monitoring system based on a five-year cycle. This cycle is described in detail in performance indicator #15. Data for this performance indicator is collected as a part of the compliance monitoring process.

When the OPI fully implements its special education records and student information system, this will allow the OPI to select a broader sampling of records for students ages 16 and older to ensure their IEPs meet all of the requirements under this performance indicator.

The OPI collected baseline data as a part of its compliance monitoring procedures during the 2005-2006 school year. Compliance monitors reviewed a sampling of student records for students, ages 16 and older, to ensure their IEPs include coordinated, measurable, annual goals and transition services that will reasonably enable to student to meet post-secondary goals.

Baseline Data for FFY 2005 (2005-2006)

During the 2005-2006 school year, student records were reviewed in 30 LEAs for coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the postsecondary goals. Of the 70 records reviewed, 34 were found to be out of compliance. The statistical measurement results in a finding of 51 percent of records meeting this indicator.

Discussion of Baseline Data

Of the records found out of compliance, most were found to not include the required measurable postsecondary goals which were a new requirement under IDEA 04.

Improvement activities undertaken included a revision of forms which provide increased direction for transition requirements, revision and expansion of transition technical assistance and professional development materials, training of transition specialists in the SEA, statewide transition training, and technical assistance provided through other agency conferences. The new student data system under development in Montana, which will house a required use IEP form, will also include functionality that will require transition components be complete before the IEP can be entered. Technical assistance and professional development activities are ongoing.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals. |
| 2006 (2006-2007) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals. |
| 2007 (2007-2008) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals. |
| 2008 (2008-2009) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals. |
| 2009 (2009-2010) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and transition services that will reasonably enable the student to meet the post-secondary goals. |
| 2010 (2010-2011) | 100% of IEPs for students, ages 16 and older, will have coordinated, measurable, annual IEP goals and reasonable transition services. |

| | Timelines | Resources |
|--|-----------|---|
| Improvement Activities | | |
| Continue to provide technical assistance and professional development to LEAs and school personnel on transition requirements and IEP development | Ongoing | OPI Staff CSPD Transition Coaches MPRRC |
| Continue to work with other state agencies such as Vocational Rehabilitation, etc., to engage their involvement in transition planning, as appropriate | Ongoing | OPI Staff |
| Work with the IHEs to help ensure | Ongoing | OPI Staff |

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| students in preservice education receive information and training related to transition requirements | | CSPD State Council |
|--|-----------|--------------------|
| under IDEA and the development of appropriate goals | | |
| Collect transition data through the SERIMS system | 2008-2009 | OPI Staff |

Monitoring Priority: Effective General Supervision Part B/Effective Transition

*Indicator 14: Percent of youth who had IEPs, are no longer in secondary school and who have been competitively employed, enrolled in some type of post-secondary school, or both, within one year of leaving high school.

[20 U.S.C. 1416(a)(3)(B)]

Montana is collecting postsecondary school outcome data in 2007 for the first time. Special Education personnel have established linkages within the OPI and other agencies. Shared interests with Career, Technical and Adult Education, Vocational Rehabilitation, Adult service providers and Higher Education representatives have been established. Outcome data from this indicator will be used for SPP/APR reporting, identification of technical assistance targets and program planning. It will also be shared with our professional stakeholders for coordination and improvement of activities.

Percent = # of youth who had IEPs, are no longer in secondary school and who have been competitively employed, enrolled in some type of postsecondary school, or both, within one year of leaving high school divided by # of youth assessed who had IEPs and are no longer in secondary school times 100.

Overview of Issue/Description of System or Process

Montana will be utilizing the Montana Post-School Data Collection Questions modeled after the post-school survey developed by the National Post-School Outcomes Center as our data source. Student contact and survey interviews will be conducted by each LEA. Post school outcome data will be directly reported by LEAs through tracking youth who had IEPs and are no longer in secondary school and who have been competitively employed, enrolled in some type of postsecondary school, or both, within one year of leaving high school.

In June of each year, LEAs are required to submit data on students exiting high school to the SEA. In June of 2006, 1,256 students were reported exiting statewide. These reported students will be our baseline population for this indicator.

Montana has chosen to have LEAs report student outcome data for all students who had IEPs and are no longer in secondary school to ensure the greatest possible accuracy of our data. Because of the preponderance of small schools in Montana and close ties that generally exist between the school and community, teachers and other staff personally know the young adults and their families and as a result are often directly aware of the post-school outcome. Additionally, the OPI will provide technical assistance and training for secondary special education teachers and other staff in the collection of information from their former students, the student's family or others to verify the post-school outcome.

Survey results for all students who are successfully contacted will provide our data source. If certain subgroups of students (e.g., by LEA, race/ethnicity, etc.) are underrepresented to a significant degree, then further attempts to contact and interview a sample of these underrepresented students will be made.

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Likewise, if response rates are low or data is missing, LEAs will be required to initiate additional contact attempts.

Survey data collection format will be at the discretion of the LEA and may include personal contact, phone interview, paper, or electronic completion.

Baseline Data for FFY 2005 (2005-2006)

Baseline data will be collected at the end of the 2006-2007 school year and reported in the February 2008 Annual Performance Report.

Discussion of Baseline Data

Between April and September of 2007, LEAs will collect data for this indicator and report on a .NET application being developed by the SEA.

Key terms for this indicator are defined as follows:

Exiters are defined to include those students with disabilities who, during the 2005-06 school year, graduated with a regular diploma, who dropped-out, or who reached maximum age, as established by the LEA, for receipt of special education services.

Drop Outs. Those students who were enrolled in high school at the start of the reporting period, but were not enrolled at the end of the reporting period, and did not exit through any of the other bases described above. This includes runaways, GED recipients, expulsions, status unknown, students who moved and are not known to be continuing in another educational program.

Employment/Competitive employment is work in the competitive labor market that is performed on a full-time or part-time basis in an integrated setting and compensated at or above minimum wage, but not less than customary wage, and level of benefits paid by employer for the same or similar work performed by individuals that are not disabled. Competitive employment includes being in the military and may be in the home when there is a family based business.

Postsecondary school enrollment is defined as participation in a two- or four-year college program, vocational or technical education beyond high school or adult basic education, either full or part time. Full or part time is determined by the program in which the student is enrolled.

| FFY | Measurable and Rigorous Target |
|---------------------|--------------------------------|
| 2005 (2005-2006) | To be determined. |
| 2006 (2006-2007) | To be determined. |
| 2007 | To be determined. |

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| (2007-2008) | |
|---------------------|-------------------|
| 2008 (2008-2009) | To be determined. |
| 2009 (2009-2010) | To be determined. |
| 2010 (2010-2011) | To be determined. |

| Improvement Strategies | Timelines | Resources |
|--|---------------------------------|---|
| Provide information on post school data collection requirements to all LEAs and their personnel | 2005-2006 | CSPD Activities OPI Regional MASS Meetings CEC OPI Web Site MCASE |
| Work with the SERIMS contractor to ensure required data collection components are included in the system | February 2006 through July 2007 | OPI Staff |
| Provide training and technical assistance to LEAs on data collection and follow-up procedures to ensure complete collection of all required data | 2006-2007 Ongoing | OPI Staff |
| Work with LEAs to collect baseline data for all students with disabilities who exited from school during the 2005-2006 school year | June 30, 2007 | LEAs OPI Staff Post school Outcomes Center MPRRC |

Monitoring Priority: Effective General Supervision Part B/General Supervision

<u>Indicator 15</u>: General supervision system (including monitoring, complaints, hearings, etc.) identifies and corrects noncompliance as soon as possible, but in no case later than one year from identification.

[20 U.S.C. 1416 (a)(3)(B)]

Overview

The Montana Office of Public Instruction implements a comprehensive system of general supervision that includes: review of IDEA Part B applicants' policies and procedures to ensure consistency with IDEA Part B requirements; implementation of procedures for formal complaints and due process hearings and mediation; provision of an Early Assistance Program (EAP) to resolve issues prior to their becoming formal complaints or going to due process; implementation of a compliance monitoring process based on a five-year cycle and implementation of a focused intervention system based on selected performance indicators.

Each component of the general supervision system includes procedures for tracking data to ensure requirements and timelines are addressed in a timely manner. Complaints, mediations, and due process hearing timelines are tracked by the Legal Division of the OPI. The LEA/applicant policies and procedures and data, including data gathered through compliance reviews and focused intervention, are tracked through the Division of Special Education. Continuous improvement, based on each LEA's five-year comprehensive plan, is reported by LEAs annually and tracked through the Accreditation Division.

Montana implemented a separate, special education Continuous Improvement Monitoring Process (CIMP) from July 1, 2000, through June 30, 2003. Local education agencies (LEAs) which were involved in the CIMP process continued to work toward completing the goals identified in the CIMP improvement plan and to report progress to the OPI during the 2003-2004 school year. In May of 2003, the Montana Board of Public Education adopted administrative rule 10.55.601 which required all LEAs to have a single Five-Year Comprehensive Education Plan on file with the Office of Public Instruction to ensure ongoing continuous academic, social, emotional, and physical growth for all students to ensure consistent improvement. The five-year plan uses individual LEA and school data to drive reform. Since the advent of the five-year planning process, and consistent with the recommendations of the State Special Education Advisory Panel, the OPI Division of Special Education revised its general supervision procedures. This revision resulted in the OPI implementation of a combination of cyclical compliance monitoring and "Focused Intervention" activities. Focused Intervention was designed to be implemented in two stages to ensure that the process used would be effective in identifying LEA performance based on the performance indicators. Stage 1 activities, implemented during 2003-2004, included all of the following: identification of key performance indicators, factors to be used in LEA selection, Focused Intervention activities and responsibilities and information sharing and training. Stage 2, was implemented in 2004-2005, LEAs were selected based on their performance indicators data and participated in Focused Intervention activities with OPI staff. Following are descriptions of how procedural compliance is monitored through Compliance Monitoring and performance indicators are addressed through Focused Intervention.

<u>Compliance Monitoring:</u> The OPI reviews individual student records to verify that the LEA's child find procedures, evaluation/re-evaluation processes, and the Individualized Education Program (IEP) procedures meet IDEA requirements and Montana's standards. This student record review also addresses procedural safeguards and notices, suspension/expulsion, transition, least restrictive educational environment and

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transfer of students from other Montana districts or out of state, as well as the provision of services to parentally enrolled students with disabilities in private schools. Compliance monitoring activities consist of:

- Review of a sample of student records to examine current practices and documentation;
- Visits to selected schools, when appropriate; and
- Contact with individual teachers and specialists to discuss records selected for review, when appropriate.

A systemic failure by the LEA to meet regulatory standards results in a finding of noncompliance and a corresponding Corrective Action Plan (CAP). A CAP identifies a systemic issue that requires a change in policy, procedure, or practice to ensure full compliance with the IDEA and Montana laws and rules. Each CAP cites a specific regulation, either federal or state, identified through a review of individual student records and describes the nature of the noncompliance. The CAP establishes timelines for the district to stop the noncompliant practice, implement policies and procedures to address the concern, implement required actions to produce permanent changes and a subsequent review of student records to demonstrate the continuation of these compliant practices. If as a result of compliance monitoring, it is determined that documentation or other evidence is insufficient to ensure an individual student is receiving a Free Appropriate Public Education (FAPE), the OPI addresses that concern with a confidential memorandum. A confidential memorandum is a directive to the district that: personally identifies one or more students; cites a specific violation of federal or Montana regulations governing the provision of FAPE; directs the district to take specific required actions; defines timelines for completing these actions; identifies the method for reporting completion of the required actions; and includes training, as necessary. Following the reauthorization of IDEA in December 2004, revisions to the compliance monitoring process were made to help ensure IDEA 2004 requirements were addressed.

Focused Intervention: Focused Intervention is modeled after the Continuous Improvement and Focused Monitoring System used by the Office of Special Education Programs. This system involves close examination of LEA-level data related to the following performance indicators: dropout and graduation rates, disproportionality, and educational environments data. Complaints, due process requests, and high-risk financial status factors are also considered. Because of the large number of LEAs in Montana and the size variations in enrollment, in 2004-2005, LEAs were sorted into 13 size categories for comparison. The LEAs were ranked on each of the performance indicators to determine the LEA's overall rank within the size category. This method allowed the OPI to select the LEAs most in need of focused intervention activities. The LEAs identified for intervention worked closely with the OPI staff to determine what factors contributed to the LEA's performance on a specific performance indicator, and developed and implemented strategies to address improved performance and/or revise the district's Five-Year Comprehensive Education Plan, as appropriate to reflect improvement strategies and activities.

Information regarding the Focused Intervention and Compliance Monitoring processes can be found on the OPI Web site at: www.opi.mt.gov/speced under Guides. Click on Focused Intervention Process or Compliance Monitoring Process.

Following is a state administrative rule which address general supervision, as well as procedures the OPI will take if an LEA fails to take required actions.

10.16.3141 OFFICE OF PUBLIC INSTRUCTION RESPONSIBILITY FOR MONITORING

(1) The office of public instruction shall provide an ongoing and systematic monitoring process to ensure compliance with IDEA and its implementing regulations at 34 CFR, part 300, and Montana statutes pertaining to special education at Title 20, chapter 7, part 4, MCA, and implementing administrative rules at ARM Title 10, chapter 16. The procedures shall apply to all educational programs for students with disabilities including those administered by other state agencies and educational programs for students with disabilities referred to or placed in private schools by a public agency.

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- (a) The procedures shall include:
- (i) review of local educational agency policies, procedures, programs, and program data;
- (ii) determination of the need for further information, on-site visitation, training, or technical assistance;
- (iii) development of strategies to enable the local educational agency to improve programs for students with disabilities;
- (iv) office of public instruction review of the effectiveness of the improvement plan and implementation strategies; and
 - (v) procedures for identification of noncompliance and its correction including:
 - (A) the local educational agency's response to the findings;
- (B) written documentation verifying immediate discontinuance of the violation, elimination of any continuing effects of past violations and prevention of the occurrence of any future violations and the steps taken to address the violation; and
 - (C) verification of compliance by the office of public instruction.
- (2) If a local educational agency fails to voluntarily take steps to correct an identified deficiency or fails to take any of the actions specified in a local educational agency corrective action plan, the office of public instruction shall notify the local educational agency in writing of the actions the office of public instruction intends to take in order to enforce compliance with IDEA and its implementing regulations, and Montana statutes pertaining to special education and implementing administrative rules.
- (a) The notice shall include a statement of the actions the office of public instruction intends to take, right to a hearing and consequence of the local educational agency's continued noncompliance on its accreditation status and approval for state and federal funding of special education services.
- (b) The office of public instruction may initiate one or more of the options under ARM 10.16.3121 to ensure compliance.

(History: Sec. 20-7-402, MCA; <u>IMP</u>, Sec. 20-7-403, MCA; <u>NEW</u>, 1993 MAR p. 1913, Eff. 8/13/93; <u>AMD & TRANS</u>, 2000 MAR p. 1048, Eff. 7/1/00.)

Measurement:

Data Sources:

Compliance Monitoring

Due Process, Mediations, Complaints Data

- A. Percent of noncompliance related to monitoring priority areas and indicators corrected within one year of identification:
 - a. # of findings of noncompliance made related to monitoring priority areas and indicators
 - b. # of corrections completed as soon as possible, but in no case later than one year from identification.

Percent = b divided by a times 100.

For any noncompliance not corrected within one year of identification, describe what actions, including technical assistance and/or enforcement, that the state has taken.

- B. Percent of noncompliance related to areas not included in the above monitoring priority areas and indicators corrected within one year of identification:
 - a. # of findings of noncompliance made related to such areas.
 - b. # of corrections completed as soon as possible, but in no case later than one year from identification.

Percent = b divided by a times 100.

For any noncompliance not corrected within one year of identification, describe what actions including technical assistance and/or enforcement that the state has taken

Part B State Performance Plan: 2005-2010 (OMB NO: 1820-0624 / Expiration Date: 01/31/2006)

due process hearings, mediations, etc.) corrected within one year of identification:

- a. # of agencies in which noncompliance was identified through other mechanisms.
- b. # of findings of noncompliance made.
- c. # of corrections completed as soon as possible but in no case later than one year from identification.

Percent = c divided by b times 100.

For any noncompliance not corrected within one year of identification, describe what actions, including technical assistance and/or enforcement that the State has taken.

Overview of Issue/Description of System or Process

The OPI maintains tracking systems for compliance monitoring, as well as a separate tracking system through the Legal Services Division for due process hearings, mediation, complaints and the Early Assistance Program. The tracking systems are reviewed, on no less than a monthly basis, to ensure timelines are met and procedures are being followed. Personnel maintaining the tracking systems are responsible for ensuring program specialists are kept aware of the timelines. Program specialists conduct follow up with the LEAs, as appropriate, to ensure the LEA is addressing the corrective actions required in accord with the designated times.

Baseline Data for FFY 2004 (2004-2005)

Noncompliance Identified Through Complaints, Due Process Hearings and Mediations

An analysis of data from FFY 2003 (2003-2004) shows that all due process hearings, mediations and formal complaints have been met 100 percent of the time and within the one-year period. When extensions were approved, they were date specific and incorporated into the tracking system to ensure decisions were rendered within the designated timeframe. Legal Services personnel continue to ensure procedures are followed, required timelines are met, and hearing officers are knowledgeable of timelines and procedures.

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| | Formal Complaints | | | | | | | |
|---|--------------------------------|--|---|---|---|--|---|--|
| (1) July 1, 2003 - June 30, 2004 | (2) Number of Complaints | (3) Number of Complaints with Findings | (4) Number of Complaints with No Findings | (5) Number of Complaints not Investigated Withdrawn or No Jurisdiction | (6) Number of Complaints Set Aside Because Same Issues being Addressed in a Due Process Hearing | (7) Number of Complaints with Decisions Issued within 60 Calendar Days | (8) Number of Complaints Resolved beyond 60 Calendar Days, with a Documented Extension | (9) Number of Complaints Pending as of: 6/30/04 |
| TOTALS | 3 | 0 | 3 | 3 | 0 | 0 | 0 | 0 |

| | Mediations | | | | | | |
|----------------------------|---|---------------------------------------|---|---------------------------------|--------------------------------------|--|--|
| (1) July 1, | Number o | f Mediations | Number of Med | liation Agreements | (6) Number of | | |
| 2003 - June 30, 2004 | (2) Not Related to Hearing Requests | (3) Related to Hearing Requests | (4) Not Related to Hearing Requests | (5) Related to Hearing Requests | Mediations Pending as of: 6/30/04 | | |
| TOTALS | 1 | 1 | 1 | 6 | 0 | | |

| | Due Process Hearings | | | | | | | |
|---|---|---|--|---|--|--|--|--|
| (1) July 1, 2003 - June 30, 2004 | (2) Number of Hearing Requests | (3) Number of Hearings Held (fully adjudicated) | (4) Number of Decisions Issued within Timeline under 34 CFR §300.511 | (5) Number of Decisions within Timeline Extended under 34 CFR §300.511(c) | (6) Number of Hearings Pending as of: 6/30/04 | | | |
| TOTALS | 10 | 3 | 1 | 2 | 0 | | | |

Findings Of Noncompliance For Corrective Action Plans (CAPs) and Confidential Memorandums (CMs) $\,$

7/1/03-6/30/04

| | CAP | CM |
|--|-----|----|
| Referral | 6 | 1 |
| Child Find | | |
| Determination of Needed Evaluation Data | 22 | 4 |
| Comprehensive Educational Evaluation Process | 6 | 12 |
| Re-evaluation | 1 | 1 |
| Criteria for Identification of OHI | 0 | 2 |
| Composition of Child Study Team | 0 | 1 |
| Criteria for Identification of Cognitive Delay | 0 | 1 |
| Initial Evaluations | 0 | 1 |
| Transfer of Students: Intrastate and Interstate | 1 | 5 |
| Eligible Students under the IDEA | 1 | 0 |
| Adversely Affect the Student's Educational Performance | 1 | 0 |

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| <u>IEPS</u> | CAP | CM |
|--|-----|----|
| Content of IEP | 13 | 9 |
| IEP Meetings | 0 | 1 |
| Development/Review/Revision of IEP | 0 | 6 |
| Extended School Year Services | 0 | 3 |
| IEP-Accountability | 1 | 0 |
| Determination of Setting | 0 | 1 |
| Parent Participation | 6 | 0 |
| Parental Involvement | 1 | 0 |
| Parental Consent | 2 | 0 |
| Procedural Safequards Notice | 4 | 0 |
| Prior Notice by the Public Agency, Content of Notice | 4 | 0 |
| Special Education Records | 3 | 1 |
| Free Appropriate Public Education | 1 | 0 |
| Transfer of Parental Rights at Age of Majority | 0 | 2 |
| Totals | 73 | 51 |

Of the corrective actions given, determination of needed evaluation data was cited most frequently. This resulted from failure of personnel to appropriately document a review of existing evaluation data. The next most frequently cited corrective action was Content of the IEP. On further investigation, it was found that of the 13 corrective actions issued under this regulation (34 CFR 300.347), eight were due to failure to provide a statement addressing program modifications or supports for school personnel; three corrective actions addressed measurable annual goals and two addressed lack of documentation of how the child's progress toward the annual goals would be measured. The third most frequently cited corrective actions were comprehensive educational evaluation process, referral and parent participation. Under comprehensive educational evaluation process, the primary issue was failure to provide a summary statement of implications for educational planning. Three regulations related to IDEA's procedural safeguards, prior notice, and consent (34 CFR 300.503-505) were cited in a total of 10 reports. These concerns were primarily related to the use of outdated forms or assurances that parents received copies of required documents. Parent participation, cited in six reports, was linked to either meetings held without parents, a lack of documentation to demonstrate attempts to involve the parents or failure to provide appropriate notice. State regulations governing referral and evaluation procedures were addressed in 12 reports. In most cases, the issue related to these regulations was the failure to document all of the requirements cited within the regulation. In the case of referral documentation, forms may not have included the signature of the referring person or failed to document general education interventions tried. The most frequent issue with comprehensive educational evaluation process (ARM 10.16.3321) was the failure to provide an adequate summary statement of the basis for making the determination whether the student has a disability and needs special education. In one instance, an entity was cited under FAPE. This issue specifically addressed the lack of provision of speech-language services for those students who had such services identified on their individualized education plans.

Twelve of the 40 entities monitored for procedural compliance received confidential memos. A total of 51 citations of federal and state administrative rules were made. Confidential memorandums were student specific and generally required that the entity convene a CST or IEP meeting to address the specific concern. In many cases, a single confidential memo (CM) might have identified more than one regulation. Comprehensive educational evaluation process was cited most frequently. Generally, these issues were related to a lack of required elements (e.g., evaluation summary statements) in the child study team report. In Content of the IEP (CFR 300.347), there was no single component of regulation cited consistently across the CMs.

Summary of Compliance Monitoring

In 2003-2004, complete documentation of a review of existing evaluation data arose as the most significant compliance concern. Although entities reported they conducted the reviews, the lack of adequate documentation resulted in their receiving a corrective action(s). The second most frequent systemic issue was the content of the IEP. Both of these issues were cited in Montana's Annual Performance Report for 2002-2003; however, it was noted that there was notable improvement in the writing of measurable annual goals, short-term objectives and documenting the provision of supplementary aids and services. In 2003-2004, compliance reviews also revealed that IEPs occasionally lacked adequate documentation of present levels of performance and program modification and supports for school personnel. In the case of program modifications and supports for school personnel, if the entity did not have a statement on the IEP under this component, it was assumed by the OPI program specialists that this had not been addressed.

Discussion of Baseline Data

Compliance Monitoring/Corrective Action Timelines

Forty entities consisting of public schools, state-operated programs and residential facilities were monitored for procedural compliance during 2003-2004. Of those monitored, 13 were found to be in full compliance, 25 were required to take corrective actions because of an identified 'systemic' issue(s), and of these 25, 10 also received a confidential memorandum. Two entities received only a confidential memorandum. An analysis of the 2003-2004 data shows that all LEAs (100%) which received confidential memos completed their corrective actions within the year. Of the 26 LEAs which were required to complete corrective actions plans (CAPs) 4, or 15 percent of the total, did not meet the one-year timeline. Two LEAs exceeded the timeline by six days, two LEAs exceeded the one-year timeline by two months and one LEA exceeded the timeline by three months.

The LEA which exceeded the one year timeline by three months did so because the LEA did not conduct their required review of records following training by the targeted deadline. In another case, the LEAs exceeded the timeline by two months because the corrective actions given could not be fully accomplished. In none of the four cases in which timelines exceeded the one-year timeline was the LEA not attempting nor was it being reluctant in correcting the noncompliance. If such was the case, the OPI would have taken action, as appropriate, in accord with its administrative rule.

Focused Intervention School Year 2004-2005

The OPI implemented Focused Intervention during the 2004-2005 school year. Three entities were selected based on a review of LEA data. One LEA was selected based on LRE/settings of service, one based on graduation/dropout rates, and one based on disproportionate representation. Based on findings no issues of noncompliance were found. Therefore, no corrective actions were issued.

- A. There were zero instances of noncompliance related to the monitoring priority areas as identified by the performance indicators.
- B. There were a total of 124 findings (CAPs and CMs) of noncompliance in the areas not related to monitoring priorities and indicators. Of these, 8 or 6 percent of the total findings were not corrected in the one-year timeline.
- C. One hundred percent of noncompliance identified through complaints, due process hearings and mediations were completed within the one-year timeline.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | 100% of the findings of noncompliance are corrected within one year from identification. |
| 2006 (2006-2007) | 100% of the findings of noncompliance are corrected within one year from identification. |
| 2007 (2007-2008) | 100% of the findings of noncompliance are corrected within one year from identification. |
| 2008 (2008-2009) | 100% of the findings of noncompliance are corrected within one year from identification. |
| 2009 (2009-2010) | 100% of the findings of noncompliance are corrected within one year from identification. |
| 2010 (2010-2011) | 100% of the findings of noncompliance are corrected within one year from identification. |

| Improvement Activities | Timelines | Resources |
|--|------------------------|-----------|
| Revise Focused Intervention activities to better align with SPP indicators | 2006-2007 | OPI Staff |
| Continue to use the monitoring tracking system to ensure timelines are addressed | Ongoing | OPI Staff |
| Review status of LEAs' corrective actions on a monthly basis and report that status to the monitoring staff | Ongoing | OPI Staff |
| Provide follow-up to LEAs to ensure they are moving toward completion of their corrective actions in the timeline given | Ongoing | OPI Staff |
| Implement sanctions, as appropriate, to ensure LEAs complete required corrective actions | Ongoing-as appropriate | OPI Staff |

Monitoring Priority: Effective General Supervision Part B/General Supervision

<u>Indicator 16</u>: Percent of signed written complaints with reports issued that were resolved within 60-day timeline or a timeline extended for exceptional circumstances with respect to a particular complaint.

[20 U.S.C. 1416(a)(3)(B)]

Measurement:

Percent = (1.1(b) + 1.1(c)) divided by (1.1) times 100.

Overview of Issue/Description of System or Process

A party filing an administrative complaint with the OPI must allow 15 business days for the Early Assistance Program (EAP) to attempt to resolve the issue either informally or formally. Both parties involved may allow additional time if a resolution appears possible. A formal approach to resolution would be mediation provided by the OPI. If resolution is not possible through the EAP, then the OPI assigns a complaint investigator to determine whether a rule violation occurred. The investigator provides the OPI Complaint Officer with a draft report which, in turn, leads to a final report of the investigation.

Baseline Data for FFY 2004 (2004-2005)

One complaint received, final report issued after the 60-day timeline; the timeline was extended.

One Complaint, resolved after 60 days = 100%

Discussion of Baseline Data

The EAP program has reduced the number of complaints received by the OPI. In this one case, the complainant rescheduled several appointments with the investigator, causing the OPI to extend the timeline in order to complete the investigation and complete the draft report.

With such a low N, one complaint requiring an extension can skew the percentages.

| FFY | Measurable and Rigorous Target |
|---------------------|---|
| 2005 (2005-2006) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |
| 2006 (2006-2007) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |
| 2007 (2007-2008) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |

| 2008 (2008-2009) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |
|---------------------|---|
| 2009 (2009-2010) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |
| 2010 (2010-2011) | 100% of signed written complaints will have a final report issued within 60 days or within the timeline extension given for exceptional circumstances with respect to a particular complaint. |

| Improvement Activities | Timelines | Resources |
|--|-----------|-------------------------------|
| Continue to work at reducing the number of complaints needing investigations by providing timely technical assistance to LEAs | Ongoing | OPI Staff Part-time Personnel |
| Continue to use part-time seasonal personnel to serve in a TA capacity and IEP facilitator as needed for LEAs to resolve conflicts | Ongoing | OPI Staff Part-time Personnel |

Monitoring Priority: Effective General Supervision Part B/General Supervision

<u>Indicator 17</u>: Percent of fully adjudicated due process hearing requests that were fully adjudicated within the 45-day timeline or a timeline that is properly extended by the hearing officer at the request of either party.

[20 U.S.C. 1416(a)(3)(B)]

Measurement:

Percent = (3.2(a) + 3.2(b)) divided by (3.2) times 100.

Overview of Issue/Description of System or Process

When a party has filed for a due process hearing and the resolution session has been unsuccessful, the OPI sends a strike list of five names to both parties. Each will strike two and rank the other three IHOs. The OPI will select the IHO receiving the highest ranking between the parties. From there, the IHO proceeds with the hearing agenda.

Baseline Data for FFY 2004 (2004-2005)

Four requests, three fully adjudicated, one withdrawn

Of the three requests that resulted in hearings, 100 percent were adjudicated within 45 days or were adjudicated within a properly extended timeline.

Discussion of Baseline Data

The OPI received one request for an expedited hearing and three regular requests. The expedited hearing was accomplished in the time frame, the two others were completed in an extended time frame and the last was withdrawn due to the family moving to another state. That request was filed by the public school and the parents asked that it be withdrawn due to their moving out of state.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |
| 2006 (2006-2007) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |
| 2007 (2007-2008) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |

| 2008 (2008-2009) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |
|---------------------|--|
| 2009 (2009-2010) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |
| 2010 (2010-2011) | 100% of due process hearings will be fully adjudicated within the 45-day timeline or properly extended timeline. |

| Improvement Activities | Timelines | Resources |
|---|-------------------------------|--|
| Continue to provide annual training to hearing officers on the IDEA which will include updates on hearings and court cases, techniques to improve conduct of hearings, and new federal and state rules. Hearing officers will be provided information about additional training opportunities available to hearing officers and administrative law judges in the region | 2006-2010 Ongoing Annually | OPI Legal Staff Consultants MPRRC |
| Continue to track timelines for due process hearings to ensure ongoing compliance with timeline provisions and report to State Director. | 2006-2010 Ongoing Annually | OPI Legal Staff Staff of the Division of Special Education |

Monitoring Priority: Effective General Supervision Part B/General Supervision

*Indicator 18: Percent of hearing requests that went to resolution sessions that were resolved through resolution session settlement agreements.

[20 U.S.C. 1416(a)(3(B)]

Measurement:

Percent = 3.1(a) divided by (3.1) times 100.

Overview of Issue/Description of System or Process

Schools will convene the 30-day resolution session in a timely manner following the IDEA statute requirements. If requested, the OPI may provide technical assistance in resolving the issue(s).

Baseline Data for FFY 2005 (2005-2006)

Table 12 below presents the baseline data for FFY 2005 (2005-2006 school year) for the number and percent of hearing requests that were resolved through resolution session settlement agreements.

Table 163. Number and Percent of Dispute Resolutions with Settlement Agreements for the 2005-2006 School Year

| Number of | Number of Resolution Sessions with | Percent of Resolution Sessions with |
|------------|--|-------------------------------------|
| Resolution | Settlement | Settlement |
| Sessions | Agreements | Agreements |
| 2 | 2 | 100.0% |

Discussion of Baseline Data

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | Given a minimum N of 10, 50% of resolution sessions will result in a written settlement agreement. |
| 2006 (2006-2007) | Given a minimum N of 10, 55% of resolution sessions will result in a written settlement agreement. |
| 2007 (2007-2008) | Given a minimum N of 10, 60% of resolution sessions will result in a written settlement agreement. |

| 2008 (2008-2009) | Given a minimum N of 10, 65% of resolution sessions will result in a written settlement agreement. |
|---------------------|--|
| 2009 (2009-2010) | Given a minimum N of 10, 70% of resolution sessions will result in a written settlement agreement. |
| 2010 (2010-2011) | Given a minimum N of 10, 75% of resolution sessions will result in a written settlement agreement. |

| Improvement Activities | Timelines | Resources |
|---|-----------|--------------------|
| The OPI will respond to any requests from LEAs for assistance in establishing procedures for successful resolution sessions | Ongoing | OPI Staff MPRRC |
| The OPI will provide a technical assistance document for LEAs on resolutions | 2006-2007 | OPI Staff MPRRC |

Monitoring Priority: Effective General Supervision Part B/General Supervision

Indicator 19: Percent of mediations held that resulted in mediation agreements.

[20 U.S.C. 1416(a)(3)(B)]

Measurement:

Percent = (2.1(a)(i) + 2.1(b)(i)) divided by (2.1) times 100.

Overview of Issue/Description of System or Process

Established procedures allow either party to request mediation. For mediation to proceed, both parties must agree to the mediation. The OPI may assign a mediator or will send a list containing three mediators. In the case where an option for mediators is provided, each party ranks the three mediators and the OPI selects the highest ranked mediator. The mediator establishes a schedule for the mediation. Once completed, the mediator submits a written report of the session(s). If a settlement is reached, a signed copy is submitted to the OPI.

Baseline Data for FFY 2004 (2004-2005)

One mediation request was received by the OPI. This mediation request did not result in a written settlement agreement.

Discussion of Baseline Data

This mediation attempt was the result of two to three years of various interventions attempted by the district, parent and the OPI. Even though the parents agreed to mediation, one of the parents did not fully support the process and the attempt failed as a result.

| FFY | Measurable and Rigorous Target | | |
|---------------------|---|--|--|
| 2005 (2005-2006) | Given a minimum N of 10, 50% of mediations will result in a written settlement agreement. | | |
| 2006 (2006-2007) | Given a minimum N of 10, 60% of mediations will result in a written settlement agreement. | | |
| 2007 (2007-2008) | Given a minimum N of 10, 65% of mediations will result in a written settlement agreement. | | |
| 2008 (2008-2009) | Given a minimum N of 10, 70% of mediations will result in a written settlement agreement. | | |

Montana State

| 2009 (2009-2010) | Given a minimum N of 10, 72% of mediations will result in a written settlement agreement. |
|---------------------|---|
| 2010 (2010-2011) | Given a minimum N of 10, 75% of mediations will result in a written settlement agreement. |

| Improvement Activities | Timelines | Resources |
|---|----------------------|---------------------------|
| Provide training to LEAs parents, parent advocacy groups regarding the mediation process, the benefits of a mediated agreement and make available to schools and parents trained mediators at no cost when requested. | 2005-2010 Ongoing | OPI Llegal Staff MPRRC |

Monitoring Priority: Effective General Supervision Part B/General Supervision

<u>Indicator 20</u>: State-reported data (618 and State Performance Plan and Annual Performance Report) are timely and accurate.

[20 U.S.C. 1416(a)(3)(B)]

Measurement:

State-reported data, including 618 data and annual performance reports, are:

- a. Submitted on or before due dates (February 1 for child count, including race and ethnicity, placement; November 1 for exiting, discipline, personnel; and February 1 for Annual Performance Reports); and
- b. Accurate (describe mechanisms for ensuring accuracy).

Overview of Issue/Description of System or Process

The OPI maintains a calendar with all reporting timelines designated and specific individuals are identified for ensuring each report is completed and submitted in accord with timelines. Division of Special Education staff, as appropriate, assist in providing report language and reviewing the documents for accuracy. The data manager holds primary responsibility for the collection and reporting of child count and discipline data. In addition, the data manager works closely with the programmer, as well as other personnel in the OPI to ensure the collection of personnel data includes all of the necessary components for special education reporting purposes. All reports submitted by LEAs are reviewed to ensure accuracy and completeness of reporting.

The assistant director of special education is primarily responsible for the completion and submission of the State Performance Plan and the Annual Performance Report. These reports are completed with the assistance of the data manager, legal services staff, the data research and analysis manager and program specialists. Reports are reviewed by the director and division staff prior to submission to ensure the information contained in each report is an accurate representation of the activities performed.

Baseline Data for FFY 2004 (2004-2005)

The OPI has consistently met designated timelines 100 percent of the time over the past four years. The data were reviewed and validation checks performed to ensure accuracy of the submitted data. When changes were necessary after reports had been submitted, revisions were promptly submitted.

Discussion of Baseline Data

The OPI continues to refine its data collection process. While there were no significant changes in state fiscal year 2004 to the way data was collected, the process is continually reviewed and, if necessary, revised to comply with collection requirements to streamline the process, and to ensure continued accuracy. LEAs are encouraged to provide input on the data collection processes and all constructive comments are considered when revisions to any process are made.

Montana State

All special education data collections are now available to reporting entities over the Internet (Child Count has been collected on-line for four years). The data collections are secure, requiring assigned user names and passwords to access. Electronic web-based applications increase accuracy of the data collected by using validation checks built into the applications that make the reporting of incorrect data more difficult. The LEAs' increased familiarity with the applications adds to the accuracy of the data reported. The OPI provides several resources for each data collection that are available over the Internet and are updated every year. These include a comprehensive instruction manual for each application, on-line trainings either live or through video-on-demand, and a step-by-step video-on-demand training module that walks the user through the application from beginning to end. In addition, an OPI staff person is available to provide assistance to school districts throughout the reporting period.

The OPI implements electronic data collection systems which incorporate validation checks. In addition to the validation checks required at the LEA level when submitting data the OPI also conducts validation checks at the state level and follows up with the LEA if there appears to be a problem with the data. Data is never submitted to the OSEP without validations completed and data verified as correct by the LEAs. The data provided is as accurate as it can be without having a student-based information system.

The OPI will be implementing a new student information system, data warehouse and special education records and information system over the next two years. Once implemented, data will be collected from LEAs at the student level and will include all elements needed for reporting requirements of graduation, dropout, suspension/expulsion and race/ethnicity. This will markedly increase the accuracy of analysis of the data because all data will come from one system and be reported in a consistent manner. In addition, the system will include an electronic individualized education program (IEP) component (special education records and information system) that will provide special education data with the same level of accuracy. The OPI recognizes that there may be some change in the data provided by the old system and the new system. This will be addressed in the Annual Performance Report as it occurs.

| FFY | Measurable and Rigorous Target |
|---------------------|--|
| 2005 (2005-2006) | A. All reports will meet OSEP timelines 100% of the time. B. Reports submitted will be accurate 100% of the time. |
| 2006 (2006-2007) | A. All reports will meet OSEP timelines 100% of the time. B. Reports submitted will be accurate 100% of the time |
| 2007 (2007-2008) | A. All reports will meet OSEP timelines 100% of the time. B. Reports submitted will be accurate 100% of the time |
| 2008 (2008-2009) | A. All reports will meet OSEP timelines 100% of the time. B. Reports submitted will be accurate 100% of the time |

Montana State

| 2009 (2009-2010) | A. All reports will meet OSEP timelines 100% of the time. B. Reports submitted will be accurate 100% of the time |
|---------------------|---|
| 2010 (2010-2011) | A. All reports will meet OSEP timelines 100% of the time. |

| Improvement Activities | Timelines | Resources |
|---|-------------------|-------------------------|
| All special education data collections continue to be available for electronic submittal over the Internet | Ongoing | |
| The OPI will implement a web-based SIS, DW and SERIMS | 2006-2007/2007-08 | OPI Staff Contractor |
| Technical assistance and training will be provided to LEAs to ensure they understand how to submit their data | Ongoing | OPI Staff |

Part B – SPP /APR Attachment 1 (Form)

Report of Dispute Resolution Under Part B of the Individuals with Disabilities Education Act Complaints, Mediations, Resolution Sessions, and Due Process Hearings 2004-2005 School Year

| SECTION A: Signed, written complaints | | |
|---|---|--|
| (1) Signed, written complaints total | 1 | |
| (1.1) Complaints with reports issued | 1 | |
| (a) Reports with findings | 0 | |
| (b) Reports within timeline | 0 | |
| (c) Reports within extended timelines | 1 | |
| (1.2) Complaints withdrawn or dismissed | 0 | |
| (1.3) Complaints pending | 0 | |
| (a) Complaint pending a due process hearing | 0 | |

| SECTION B: Mediation requests | | |
|---|---|--|
| (2) Mediation requests total | 1 | |
| (2.1) Mediations | | |
| (a) Mediations related to due process | 0 | |
| (i) Mediation agreements | 0 | |
| (b) Mediations not related to due process | 1 | |
| (i) Mediation agreements | 0 | |
| (2.2) Mediations not held (including pending) | 0 | |

| SECTION C: Hearing requests | | |
|--|---|--|
| (3) Hearing requests total | 4 | |
| (3.1) Resolution sessions | 0 | |
| (a) Settlement agreements | 0 | |
| (3.2) Hearings (fully adjudicated) | 3 | |
| (a) Decisions within timeline | 1 | |
| (b) Decisions within extended timeline | 2 | |
| (3.3) Resolved without a hearing | 1 | |

| SECTION D: Expedited hearing requests (related to disciplinary decision) | | |
|--|---|--|
| (4) Expedited hearing requests total | 1 | |
| (4.1) Resolution sessions | 0 | |
| (a) Settlement agreements | 0 | |
| (4.2) Expedited hearings (fully adjudicated) | 1 | |
| (a) Change of placement ordered | 0 | |

Part B - SPP Attachment 2 (Parent Survey)

2006-07 Montana Parent Involvement Survey – Special Education

This is a survey for families of children receiving special education services. Your responses will help guide efforts to improve services and results for children and families. **You may skip any item that you**

feel does not apply to you or your child.

| School's Effort to Partner with Parents: | Very Strongly Disagree | Strongly Disagree | Disagree | Agree | Strongly Agree | Very Strongly Agree |
|---|------------------------------|----------------------|----------|-------|-------------------|---------------------------|
| 1. I am an equal partner with my child's teachers and other professionals in | | | | | _ | |
| planning my child's educational program | 1 | 2 | 3 | 4 | 5 | 6 |
| assessments | 1 | 2 | 3 | 4 | 5 | 6 |
| 3. At the IEP meeting, we discussed accommodations and modifications that my child would need | 1 | 2 | 3 | 4 | 5 | 6 |
| 4. At the IEP meeting, we discussed whether my child needed services beyond the regular school year | 1 | 2 | 3 | 4 | 5 | 6 |
| 5. My child received his/her special education services with children without disabilities to the maximum extent possible | 1 | 2 | 3 | 4 | 5 | 6 |
| 6. I was given information about organizations that offer information and training for parents of students with disabilities | 1 | 2 | 3 | 4 | 5 | 6 |
| 7. I have been asked for my opinion about how well the special education services my child receives are meeting my child's needs | 1 | 2 | 3 | 4 | 5 | 6 |
| 8. My child's Child Study Team (CST) report is written in terms I can understand | 1 | 2 | 3 | 4 | 5 | 6 |
| Written information I receive is written in an understandable way | 1 | 2 | 3 | 4 | 5 | 6 |
| 10. Teachers are available to speak with me | 1 | 2 | 3 | 4 | 5 | 6 |
| 11. Teachers treat me as an equal team member | 1 | 2 | 3 | 4 | 5 | 6 |
| 12. IEP meetings are scheduled at a time and place that are convenient for me 13. My child transitioned from early intervention (Birth to 3 program) to preschool | 1 | 2 | 3 | 4 | 5 | 6 |
| special education without a break in services | 1 | 2 | 3 | 4 | 5 | 6 |
| Teachers and Administrators: | | | | | | |
| 14. Seek out parent input | 1 | 2 | 3 | 4 | 5 | 6 |
| 15. Show sensitivity to the needs of students with disabilities and their families | 1 | 2 | 3 | 4 | 5 | 6 |
| 16. Encourage me to participate in the decision-making process | 1 | 2 | 3 | 4 | 5 | 6 |
| 17. Answer any questions I have about Procedural Safeguards (parent rights) | 1 | 2 | 3 | 4 | 5 | 6 |
| 18. Respect my cultural heritage | 1 | 2 | 3 | 4 | 5 | 6 |
| My Child's School: | | | | | | |
| 19. Has a person on staff who is available to answer questions | 1 | 2 | 3 | 4 | 5 | 6 |
| 20. Communicates regularly with me regarding my child's progress on IEP goals 21. Provides information about options for services/related services that address | 1 | 2 | 3 | 4 | 5 | 6 |
| my child's needs | 1 | 2 | 3 | 4 | 5 | 6 |
| 22. Offers parents information/training about special education issues | 1 | 2 | 3 | 4 | 5 | 6 |
| 23. Offers parents a variety of ways to communicate with teachers | 1 | 2 | 3 | 4 | 5 | 6 |
| 24. Gives parents the help they may need to play an active role in their child's education | 1 | 2 | 3 | 4 | 5 | 6 |
| 25. Provides information on agencies that can assist my child in the transition from school to independent adult living (school, work, etc.) | 1 | 2 | 3 | 4 | 5 | 6 |
| 26. Explains what options parents have if they disagree with a decision of the school | 1 | 2 | 3 | 4 | 5 | 6 |

| 27. | On Dec. | 1. | 2005 | m | y child's age was: | Years |
|-----|---------|----|------|---|--------------------|-------|
| | | | | | | |

28. My child's race/ethnicity (circle one)

1 White 3 American Indian or Alaskan Native 5 Asian

2 Hispanic or Latino 4 Black 6 Native Hawaiian or Pacific Islander

Montana

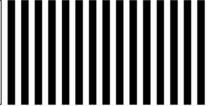
Part B - SPP Attachment 2 (Parent Survey)

29. My Child's Primary Disability (circle one)

Autism Cognitive Delay 2 Deaf-blindness 7 Orthopedic Impairment Other Health Impairment 3 Deafness 8 4 **Emotional Disturbance** 9 Specific Learning Disability Hearing Impairment 10 Speech/Language Impairment

- 11 Traumatic Brain Injury
- 12 Visual Impairment Including Blindness
- 13 Developmental Delay

Part B State Performance Plan: 2005-2010 (OMB NO: 1820-0624 / Expiration Date: 01/31/2006)



Part B – SPP Attachment 2 (Parent Survey)

PARENT SURVEY

Montana Office of Public Instruction



SURVEY ON **EDUCATION SERVICES** 2006

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POSTAGE WILL BE PAID BY ADDRESSEE

MOUNTAIN PLAINS REGIONAL RESOURCE CENTER 9620 OLD MAIN HILL

LOGAN UT 84321-9981



Linda McCulloch, Superintendent Montana Office of Public Instruction www.opi.mt.gov/

Dear Parents/Guardians:

Enclosed with this letter is a survey for families whose children receive special education services. Your responses are extremely important and will be used to improve services and results for children and families in Montana. Thank you for taking a few minutes to complete and return the survey by **September 29**.

What is being asked? Information about your experience and family involvement with your

child's special education services.

Who is asking? The Montana Office of Public Instruction (OPI) and the U.S. Office of

Special Education Programs. The surveys are being returned to the Mountain Plains Regional Resource Center which will collate the results

for the OPI.

Are responses Yes! Your responses are completely anonymous. There is nothing on the survey that will identify you in any way. Only summary data will be

the survey that will identify you in any way. Only summary data will be shared with your school district and the Montana Office of Public

Instruction.

How will we use the

data?

To help guide efforts to improve services and results for children and families. We will provide summers date to each school district and also

families. We will provide summary data to each school district and also the U.S. Department of Education's Office of Special Education Programs

in order to fulfill a federal requirement regarding parent feedback.

What do I do? Complete the enclosed survey, fold it with preprinted address facing

outward, and drop it in the mail by September 29 (no postage necessary).

If you have more than one child receiving special education services, complete the survey for the oldest child.

If you have questions or if you need an alternate format or assistance completing the survey, contact:

Doug Doty, Montana Office of Public Instruction, 444-0907 1-888-231-9393 ddoty@mt.gov

Thank you for your participation!

State Director of Special Education Robert Runkel Parents, Let's Unite for Kids Dennis Moore, Executive Director